Subject: FW: RRC - 15A NCAC 10F .0201 Extension Letter

From: Duke, Lawrence <lawrence.duke@oah.nc.gov>
Sent: Wednesday, February 1, 2023 5:14 PM
To: Ruhlman, Carrie A <carrie.ruhlman@ncwildlife.org>
Cc: Burgos, Alexander N <alexander.burgos@oah.nc.gov>
Subject: RE: RRC - 15A NCAC 10F .0201 Extension Letter

Carrie,

Thank you for making these changes. This rule is good to go. Please submit the final version to <u>OAH.Rules@oah.nc.gov</u>.

# Lawrence Duke

Counsel, NC Rules Review Commission Office of Administrative Hearings (984) 236-1938

Subject:FW: RRC - 15A NCAC 10F .0201 Extension LetterAttachments:10F .0201 Perm\_Tech1.2023.docx; Wildlife Resources - 12.2022 - 15A NCAC 10F .0201 Change<br/>Requests v.2.docx

From: Ruhlman, Carrie A <carrie.ruhlman@ncwildlife.org>
Sent: Monday, January 23, 2023 2:47 PM
To: Duke, Lawrence <lawrence.duke@oah.nc.gov>
Cc: Burgos, Alexander N <alexander.burgos@oah.nc.gov>
Subject: RE: RRC - 15A NCAC 10F .0201 Extension Letter

Lawrence,

Attached please find the amended rule and responses to the technical change request. Please let me know if you have additional comments or questions.

# **Carrie Ruhlman**

N.C. Wildlife Resources Commission Office of Conservation Policy & Analysis 1751 Varsity Drive Raleigh, North Carolina 27606 Office: 919-707-0011 Mobile: 919-606-2241

ncwildlife.org



Email correspondence to and from this address may be subject to the North Carolina Public Records Law and may be disclosed to third parties by an authorized state official.

Email correspondence to and from this sender is subject to the N.C. Public Records Law and may be disclosed to third parties.

### **REQUEST FOR § 150B-21.10 CHANGES**

AGENCY: Wildlife Resources Commission

RULE CITATION: 15A NCAC 10F .0201

### DEADLINE FOR RECEIPT: Monday, December 12, 2022

# <u>PLEASE NOTE:</u> This request may extend to several pages. Please be sure you have reached the end of the document.

The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may email the reviewing attorney to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following changes be made:

To the Rule generally, are all rules compliant with the regulations enacted by federal laws and regulations, as required by G.S. 113-307, and the Federal Boat Safety Act of 1971 and federal regulations, as required by G.S. 75A-6(m)? Yes For any request below, reference the federal rule or regulation it complied with, including, but not limited to, regulations within 46 CFR 25 and 33 CFR 175.

46 CFR 160.076-5 defines "PFD" as "personal flotation device as defined in 33 CFR 175.13." Following, 33 CFR 175.13 defines it as "Personal flotation device or PFD means a device that is approved by the Commandant under 46 CFR part 160", while "throwable PFD" and "wearable PFD" are defined precisely. The definition of PFD is rather vague, considering the definition is what is "approved by the Commandant under 46 CFR part 160." What is the precise definition of "personal floatation devices" as used in this Rule? Does it follow the definitions in 46 CFR part 160 and 33 CFR 175.13? Yes. 46 CFR part 160 details general characteristics of life preservers. This is the federal definition that must be used.

What are the definitions of "throwable PFD" and "wearable PFD"? Are these only defined within 33 CFR 175.13? yes, now cited.

In (b)(1)(A) and (B), who approves the label of the PFD? The U.S. Coast Guard? The U.S. Coast Guard. 46 CFR Part 160 specifies text of PFD labels and approval.

In (b)(2), what does "immediately available for use" mean? Can easily be reached it if needed. "readily accessible" is the term used in 75A. Changed to "readily accessible".

Similarly, in (b)(4), what does "serviceable conditions" mean? It's in a condition allowing it to work as intended. It doesn't have rips and tears. Changed.

When using referencing the U.S. Coast Guard, maintain consistency. See (b)(4)(C) and (c)(1). Done In (b)(4)(D), insert an Oxford comma after "Requirements". Done

In (c)(3) and (4), "extinguisers" is misspelled and should be spelled "extinguishers". Done

Where are each of the types of fire extinguishers defined? They are not defined and there is no formal definition. They are labeled so you know that you are purchasing the required one. They are required to be USCG approved Type B extinguishers as listed in CFR.

In (d), remove the comma after "46 CFR 25.40-1". Done in paragraph (e)

Also, what is the determination of "liquid of a volatile nature as fuel" pursuant to? *Edited for clarity*.

In (f)(1), what is the standard used for producing an "efficient sound signal"? Just a sound that's audible. Edited for clarity.

In (g), who makes the determination as to whether exhibiting lights are "necessary"? The individual operating the boat. Edited for clarity.

Also, how does such a determination fit into or facilitate the next requirement for any other lights not being "mistaken for lights" in these rules and not reducing visibility? Who makes the determination of mistake and visibility? This is language directly from CFR. This is referring to docking lights, flash lights, etc that cannot be mistaken for the red, green and all around white light, and will not restrict others from seeing those lights on a boat.

How is the determination made as to whether a shown light was "exhibited in sufficient time to prevent a collision"? This is direct language from 33 CFR 83.25 (d)(ii). Whether there is a collision or not would determine this – investigation of collision.

Similarly to an above request, in (g)(6)(B), what does "ready at hand" mean? Readily available. Edited for clarity.

In (g)(7), what are the "foregoing requirements" referenced? Assuming they are the Paragraph (g) requirements, state as such in Subparagraph (7). <u>Yes, cited</u>.

In the History Note section, move the comma one space to the left in "January 1, 2023". Done

Please retype the rule accordingly and resubmit it to our office electronically.

1 2 15A NCAC 10F .0201 is amended with changes as published in 36:11 NCR 967-969 as follows:

# 3 15A NCAC 10F .0201 SAFETY EQUIPMENT

4	(a) All vessels s	ubject to the rules of this Section shall meet the vessel equipment requirements set forth in G.S. 75A			
5	6(n), 46 CFR 25, and 33 CFR 175. 46 CFR 25 and 33 CFR 175 are incorporated by reference, including subsequen				
6	amendments and editions, and can be found free of charge online at www.ecfr.gov. Notwithstanding the federa				
7	regulations incorporated in this Paragraph, Paragraphs (b) through (g) shall apply to vessels operating in State waters				
8	To the extent t	these vessel equipment requirements conflict with the incorporated federal regulations, feder			
9	regulations shall	supersede any and all State laws or regulations.			
10	(b) Personal flot	tation devices (PFDs) shall be required as follows:			
11	(1)	No person may operate a vessel unless, for each person on the vessel, at least one Type I, II, or I			
12		U.S. Coast Guard approved wearable PFD as defined in 33 CFR 175.13 is on board and readi			
13		accessible. Any U.S. Coast Guard approved wearable PFD may be carried to meet the requirement			
14		provided:			
15		(A) the approved label for the PFD indicates that the device is approved for the activity for			
16		which the vessel is being used; or			
17		(B) the PFD is used in accordance with the requirements on the approval label and with the			
18		requirements in its owner's manual.			
19	(2)	No person shall operate a vessel 16 feet or more in length unless one type IV-U.S. Coast Guar			
20		approved throwable PFD as defined in 33 CFR 175.13 is on board and immediately available for			
		$\mathbf{r}_{\mathbf{r}}$ and $\mathbf{d}_{\mathbf{r}}$ is a difference of the total number of DED, we arise $\mathbf{d}_{\mathbf{r}}$ Schwarz and $(1)$ of the			
21		use, readily accessible, in addition to the total number of PFDs required in Subparagraph (1) of th			
21 22		Paragraph.			
	(3)				
22	(3)	Paragraph.			
22 23	(3)	Paragraph. No person shall operate a vessel while the vessel is underway with any child under 13 years o			
22 23 24	(3)	Paragraph. No person shall operate a vessel while the vessel is underway with any child under 13 years of aboard unless each child is:			
22 23 24 25	(3)	<ul> <li>Paragraph.</li> <li>No person shall operate a vessel while the vessel is underway with any child under 13 years of aboard unless each child is:</li> <li>(A) wearing an appropriate PFD approved by the <u>U.S.</u> Coast Guard;</li> </ul>			
22 23 24 25 26	(3)	<ul> <li>Paragraph.</li> <li>No person shall operate a vessel while the vessel is underway with any child under 13 years o aboard unless each child is:</li> <li>(A) wearing an appropriate PFD approved by the <u>U.S.</u> Coast Guard;</li> <li>(B) below decks; or</li> </ul>			
22 23 24 25 26 27	(3) <del>(4)</del>	<ul> <li>Paragraph.</li> <li>No person shall operate a vessel while the vessel is underway with any child under 13 years of aboard unless each child is:</li> <li>(A) wearing an appropriate PFD approved by the <u>U.S.</u> Coast Guard;</li> <li>(B) below decks; or</li> <li>(C) in an enclosed cabin.</li> </ul>			
22 23 24 25 26 27 28		<ul> <li>Paragraph.</li> <li>No person shall operate a vessel while the vessel is underway with any child under 13 years of aboard unless each child is:</li> <li>(A) wearing an appropriate PFD approved by the <u>U.S.</u> Coast Guard;</li> <li>(B) below decks; or</li> <li>(C) in an enclosed cabin.</li> <li>This Subparagraph shall not apply to a vessel that is registered as a commercial vessel.</li> </ul>			
22 23 24 25 26 27 28 29		<ul> <li>Paragraph.</li> <li>No person shall operate a vessel while the vessel is underway with any child under 13 years of aboard unless each child is:</li> <li>(A) wearing an appropriate PFD approved by the <u>U.S.</u> Coast Guard;</li> <li>(B) below decks; or</li> <li>(C) in an enclosed cabin.</li> <li>This Subparagraph shall not apply to a vessel that is registered as a commercial vessel.</li> <li>A Type V PFD may be carried in lieu of any PFD required under Subparagraph (1) of this Paragraph</li> </ul>			
22 23 24 25 26 27 28 29 30		<ul> <li>Paragraph.</li> <li>No person shall operate a vessel while the vessel is underway with any child under 13 years of aboard unless each child is:</li> <li>(A) wearing an appropriate PFD approved by the <u>U.S.</u> Coast Guard;</li> <li>(B) below decks; or</li> <li>(C) in an enclosed cabin.</li> <li>This Subparagraph shall not apply to a vessel that is registered as a commercial vessel.</li> <li>A Type V PFD may be carried in lieu of any PFD required under Subparagraph (1) of this Paragraph provided:</li> </ul>			
22 23 24 25 26 27 28 29 30 31		<ul> <li>Paragraph.</li> <li>No person shall operate a vessel while the vessel is underway with any child under 13 years of aboard unless each child is:</li> <li>(A) wearing an appropriate PFD approved by the <u>U.S.</u> Coast Guard;</li> <li>(B) below decks; or</li> <li>(C) in an enclosed cabin.</li> <li>This Subparagraph shall not apply to a vessel that is registered as a commercial vessel.</li> <li>A Type V PFD may be carried in lieu of any PFD required under Subparagraph (1) of this Paragraph provided:</li> <li>(A) the approval label for the Type V PFD indicates that the device is approved for the activity</li> </ul>			
22 23 24 25 26 27 28 29 30 31 32		<ul> <li>Paragraph.</li> <li>No person shall operate a vessel while the vessel is underway with any child under 13 years or aboard unless each child is: <ul> <li>(A) wearing an appropriate PFD approved by the <u>U.S.</u> Coast Guard;</li> <li>(B) below decks; or</li> <li>(C) in an enclosed cabin.</li> </ul> </li> <li>This Subparagraph shall not apply to a vessel that is registered as a commercial vessel.</li> <li>A Type V PFD may be carried in lieu of any PFD required under Subparagraph (1) of this Paragraph provided: <ul> <li>(A) the approval label for the Type V PFD indicates that the device is approved for the activity for which the vessel is being used; or</li> </ul> </li> </ul>			
22 23 24 25 26 27 28 29 30 31 32 33		<ul> <li>Paragraph.</li> <li>No person shall operate a vessel while the vessel is underway with any child under 13 years of aboard unless each child is: <ul> <li>(A) wearing an appropriate PFD approved by the <u>U.S.</u> Coast Guard;</li> <li>(B) below decks; or</li> <li>(C) in an enclosed cabin.</li> </ul> </li> <li>This Subparagraph shall not apply to a vessel that is registered as a commercial vessel.</li> <li>A Type V PFD may be carried in lieu of any PFD required under Subparagraph (1) of this Paragraph provided: <ul> <li>(A) the approval label for the Type V PFD indicates that the device is approved for the activity for which the vessel is being used; or</li> <li>(B) the Type V PFD is used in accordance with the requirements on the approval label articles.</li> </ul> </li> </ul>			
22 23 24 25 26 27 28 29 30 31 32 33 34	<del>(4)</del>	<ul> <li>Paragraph.</li> <li>No person shall operate a vessel while the vessel is underway with any child under 13 years of aboard unless each child is: <ul> <li>(A) wearing an appropriate PFD approved by the <u>U.S.</u> Coast Guard;</li> <li>(B) below decks; or</li> <li>(C) in an enclosed cabin.</li> </ul> </li> <li>This Subparagraph shall not apply to a vessel that is registered as a commercial vessel.</li> <li>A Type V PFD may be carried in lieu of any PFD required under Subparagraph (1) of this Paragraph provided: <ul> <li>(A) the approval label for the Type V PFD indicates that the device is approved for the activity for which the vessel is being used; or</li> <li>(B) the Type V PFD is used in accordance with the requirements on the approval label ar with the requirements in its owner's manual.</li> </ul> </li> </ul>			

1		(C)	United States U.S. Coast Guard approved; and			
2		(D)	legibly marked with its approval number, as specified in 46 CFR 25 Uninspected Vessels,			
3			Requirements Requirements, and 33 CFR 175 Personal Flotation Devices.			
4	<del>(6)<u>(5)</u></del>	Exemptions shall apply as follows:				
5		(A)	Canoes and kayaks 16 feet in length and over shall be exempted from the requirements for			
6			carriage of the additional Type IV-U.S. Coast Guard approved throwable PFD as specified			
7			in Subparagraph (b)(2) of this Rule.			
8		(B)	Sailboards, surfboards, tubes, swimming rafts, inflatable toys, and similar devices used as			
9			water toys or swimming aids shall be exempted from the requirements for carriage of any			
10			PFD required under this Paragraph.			
11		(C)	Manually propelled vessels such as racing shells, rowing sculls, racing canoes, and racing			
12			kayaks that are recognized by national and international racing associations for use in			
13			competitive racing, that are not designed to carry any equipment not solely for competitive			
14			racing, and in which all occupants with the with exception of a coxswain, if one is present,			
15			row, scull, or paddle, shall be exempted from the requirements for carriage of any type			
16			PFD required under this Paragraph.			
17	(c) U.S. Coast C	Juard ma	arine approved and labeled fire extinguishers Fire Extinguishers shall be required as follows:			
18	(1)	All mo	otorboats shall carry at least the minimum number of USCG approved-U.S. Coast Guard			
19		approv	red hand portable fire extinguishers specified in this Rule if:			
20		(A)	the motorboat has closed compartments under thwarts and seats in which portable fuel			
21			tanks may be stored;			
22		(B)	the motorboat has double bottoms that are not sealed to the hull or that are not completely			
23			filled with flotation material;			
24		(C)	the motorboat has closed living spaces;			
25		(D)	the motorboat has closed stowage compartments in which combustible or flammable			
26			materials are stowed;			
27		(E)	the motorboat has permanently installed fuel tanks; or			
28		(F)	the motorboat is Class 2 or longer.			
29	(2)	Class A	A and Class 1 Motorboats less than 26 feet in length shall carry one Type B-I extinguisher.			
30	(3)	Class 2	2 Motorboats shall carry two Type B-I extinguishers.			
31	(4)	Class 3	3 Motorboats shall carry three Type B-I extinguishers.			
32	(5)	One T	ype B-II hand held fire extinguisher may be substituted for two B-I hand portable fire			
33		exting	uishers. A fixed fire extinguishing system installed in the engine compartment shall be			
34		deeme	d equal to one Type B-I hand portable fire extinguisher.			
35	Open Vessels. V	essels le	ess than 26 feet in length, propelled by outboard motors and not carrying passengers for hire,			
36	shall not be required to carry portable fire extinguishers if the construction of the vessels will not permit the entrapment					
37	of explosive or flammable gases or vapors.					

1	(d) Every engine, except outboard motors, using gasoline as fuel and installed in a vessel shall be equipped with an					
2	acceptable means of backfire flame control that meets the requirements of 46 CFR 25 and 33 CFR 175.					
3	(e) Every vessel, except open vessels using liquid of a volatile nature nature, including gasoline or diesel, as fuel					
4	shall be equippe	shall be equipped with an operable ventilation system as required by 33 CFR 175.201 and 46 CFR 25.40 1, to remove				
5	any explosive	any explosive or flammable gases from the bilges of the engine and fuel tank compartments that meets the				
6	requirements of	46 CFR 25 and 33 CFR 175.				
7	(f) Sound devices shall be required as follows:					
8	(1)	Vessels less than 12 meters or 39.4 feet in length shall be equipped with some means of making an				
9		efficient <u>audible</u> sound signal; and				
10	(2)	Vessels equal to or greater than 12 meters or 39.4 feet in length shall be equipped with a whistle and				
11		a bell that comply with 33 USC 2033.				
12	(g) Lights. The lights prescribed by this Paragraph shall be exhibited from sunset to sunrise and in fog, mist, falling					
13	snow, heavy rain	nstorms, sandstorms, or any other similar circumstances of restricted visibility. They may be exhibited				
14	in all other circu	mstances when deemed <mark>necessary.</mark> necessary by the operator of the vessel. During such times no other				
15	lights shall be	exhibited, except those that cannot be mistaken for the <del>lights specified in these Rules,</del> required				
16	navigation lights	s, <mark>do not</mark> which impair their visibility or distinctive character, or do not interfere with keeping a proper				
17	<del>lookout.</del> <u>lookou</u>	t as defined in 33 CFR 83.20(b). Lights shall be required as follows:				
18	(1)	Vessels, other than those vessels described in Subparagraphs (g)(3)-(7) of this Rule, equal to or				
19		greater than 12 meters or 39.4 feet but less than 20 meters or 65.6 feet in length shall exhibit:				
20		(A) A masthead light forward visible for three miles;				
21		(B) Sidelights, green to starboard and red to port, visible for two miles; and				
22		(C) A stern light visible for two miles.				
23	(2)	Vessels, other than those vessels described in Subparagraphs $(g)(3)$ - $(7)$ of this Rule, less than 12				
24		meters or 39.4 feet in length shall exhibit:				
25		(A) An all-round white light visible for two miles; and				
26		(B) Sidelights, green to starboard and red to port, visible for 1 mile.				
27	(3)	Sailing vessels underway that are seven meters or 23 feet in length or greater shall exhibit:				
28		(A) A stern light visible for two miles; and				
29		(B) Sidelights, green to starboard and red to port, visible for two miles.				
30	(4)	In a sailing vessel less than 20 meters or 65.6 feet in length, the lights prescribed in Subparagraph				
31		(3) of this Paragraph may be combined in one lantern carried at or near the top of the mast where it				
32		can be best seen.				
33	(5)	A sailing vessel of less than seven meters or 23 feet in length shall, if practicable, exhibit the lights				
34		prescribed in Subparagraph (3) or (4) of this Paragraph; if not practicable the vessel shall have ready				
35		at hand an electric torch or lighted lantern showing a white light that shall be exhibited in sufficient				
36		time to prevent a collision.				
37	(6)	A vessel under oars shall either:				

1		(A) exhibit the lights prescribed in Subparagraph (g)(5) of this Rule for sailing vessels; or
2		(B) have ready at hand an electric torch or lighted lantern showing a white light that shall be
3		readily available to be exhibited in sufficient time to prevent a collision.
4	(7)	On public waters not subject to the jurisdiction of the United States, vessels propelled by machinery
5		of 10 horsepower or less, in lieu of the foregoing requirements in Subparagraph (g), may carry from
6		one-half hour after sunset to one-half hour before sunrise a white light in the stern or have on board
7		a hand flashlight in good working condition which shall be ready at hand and shall be temporarily
8		displayed in sufficient time to prevent collision. The Subparagraph shall not apply to vessels in
9		waters of this State that are subject to the jurisdiction of the United States.
10		
11	History Note:	Authority G.S. 75A-3; 75A-6; 113-307;
12		Eff. February 1, 1976;
13		Amended Eff. November 1, 2013; April 1, 2009; March 1, 2008; April 1, 1999; August 1, 1988; May
14		1, 1976;
15		Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. December
16		6, 2016;
17		Amended Eff. January 1, 2023; November 1, 2018.
18		
19		

Subject: FW: RRC - 15A NCAC 10F .0201 Extension Letter

From: Ruhlman, Carrie A <carrie.ruhlman@ncwildlife.org>
Sent: Thursday, January 12, 2023 1:08 PM
To: Duke, Lawrence <lawrence.duke@oah.nc.gov>
Cc: Burgos, Alexander N <alexander.burgos@oah.nc.gov>
Subject: RE: RRC - 15A NCAC 10F .0201 Extension Letter

Hi Lawrence,

My plan is to submit for the February meeting. I will have responses/edits to you by Feb 3<sup>rd</sup>. Thanks!

# **Carrie Ruhlman**

N.C. Wildlife Resources Commission Office of Conservation Policy & Analysis 1751 Varsity Drive Raleigh, North Carolina 27606 Office: 919-707-0011 Mobile: 919-606-2241

ncwildlife.org



Subject: FW: RRC - 15A NCAC 10F .0201 Extension Letter

From: Duke, Lawrence <lawrence.duke@oah.nc.gov>
Sent: Thursday, January 12, 2023 11:13 AM
To: Ruhlman, Carrie A <carrie.ruhlman@ncwildlife.org>; Ruhlman, Carrie A <carrie.ruhlman@ncwildlife.org>
Cc: Burgos, Alexander N <alexander.burgos@oah.nc.gov>
Subject: RE: RRC - 15A NCAC 10F .0201 Extension Letter

Carrie & Ashley -

What is your plan for this rule? Are you planning on handling it at the February Meeting? If so, please have a response to the change requests in by February 3, 2023.

Thanks, Lawrence Duke Counsel, NC Rules Review Commission Office of Administrative Hearings (984) 236-1938

Email correspondence to and from this address may be subject to the North Carolina Public Records Law and may be disclosed to third parties by an authorized state official.