AGENCY: State Board of Examiners of Plumbing, Heating, and Fire Sprinkler Contractors

RULE CITATION: All rules

DEADLINE FOR RECEIPT: Thursday, January 12, 2017

<u>PLEASE NOTE:</u> This request when viewed on computer extends several pages. Please be sure you have reached the end of the document.

The Rules Review Commission staff has completed its review of this rule prior to the Commission's next meeting. The Commission has not yet reviewed this rule and therefore there has not been a determination as to whether the rule will be approved. You may call this office to inquire concerning the staff recommendation.

In reviewing these rules, the staff determined that the following technical changes need to be made. Approval of any rule is contingent upon making technical changes as set forth in G.S. 150B-21.10.

For each rule, a separate completed <u>Submission for Permanent Rule form</u> should be completed and filed with the Office of Administrative Hearings in accordance with <u>26</u> <u>NCAC 02C .0403</u>. Most recent version of the form is dated "10/2015"

Each rule should begin line 1 with an Introductory Statement, as required by <u>26 NCAC</u> <u>02C .0108(3)</u> and <u>26 NCAC 02C .0404</u>. Examples of introductory statements may be reviewed here:

http://www.ncoah.com/rules/examples/Permanent%20Adoption%20for%20Public ation%20in%20the%20NCAC.pdf

http://www.ncoah.com/rules/examples/Permanent%20Amendment%20for%20Pu blication%20in%20the%20NCAC.pdf

AGENCY: State Board of Examiners of Plumbing, Heating, and Fire Sprinkler Contractors

RULE CITATION: 21 NCAC 50 .0312

DEADLINE FOR RECEIPT: Thursday, January 12, 2017

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The Rules Review Commission staff has completed its review of this rule prior to the Commission's next meeting. The Commission has not yet reviewed this rule and therefore there has not been a determination as to whether the rule will be approved. You may call this office to inquire concerning the staff recommendation.

In reviewing these rules, the staff determined that the following technical changes need to be made. Approval of any rule is contingent upon making technical changes as set forth in G.S. 150B-21.10.

Lines 6 thru 10, 14, and 18, the terms used in this Rule should reflect the statutory language, which is "State and local government" Therefore, uncapitalize "Local" and "Government". Replace "&" with "and" All change since publication should comply with Rules <u>26 NCAC 02C .0108(7)</u> and <u>26 NCAC 02C .0405(b)(1)</u>. Examples of changes made to an adoption after publication may be reviewed here:

<u>http://www.ncoah.com/rules/examples/Permanent%20Adoption%20with%20chan</u> ges%20for%20Publication%20in%20the%20NCAC.pdf

Lines 6, 7, and 8, add a semicolon after "Technician"

Line 8, add an "or" after the semicolon as a conjunction for the list

Line 10, replace "must" with "shall

Line 11, the language submitted to the Rules Review Commission should reflect the language as published on <u>page 631 of 31:07 Register</u>. Please review and use the clause "Paragraph (c) of this Rule" As this was the text as published in the Register, there is no need to track that change.

Line 11, replace "must" with "shall"

Lines 11 thru 12, what is meant by "pass the Class I technical and Board laws and rules part of the Board-administrated examination related to the category for which a technician license is sought"? Is there a rule that could be cross-referenced to clarify the testing required for a certain license sought? What is meant by "Class I technical"? Please clarify.

Line 12, replace "Such" with "The"

Abigail M. Hammond Commission Counsel Date submitted to agency: Thursday, December 29, 2016 Line 15, delete "adequate" or clarify what the Board will consider "evidence adequate to establish"

Line 15, add a comma after "service"

Line 18, delete the comma after "plumbing"

Line 19, capitalize "board" if the Board being referred to is the State Board of Examiners of Plumbing, Heating, and Fire Sprinkler Contractors. Otherwise, please clarify who is the "board."

1	
2	21 NCAC 50 .0312 STATE AND LOCAL GOVERNMENT PLUMBING OR HEATING
3	<u>TECHNICIAN</u> is proposed to be adopted as follows:
4	(a) In order to determine the qualifications of an applicant for a license as a State or local government plumbing or
5	heating technician, the Board shall provide a written or computer-based examination in the following categories:
6	(1) State and Local Government Plumbing Technician
7	(2) State & Local Government Heating Group No. 1 Technician
8	(3) State & Local Government Heating Group No. 2 Technician
9	(4) State & Local Government Heating Group No. 3 Technician
10	(b) Applicants for a license as a State & Local Government Plumbing or Heating Technician must obtain a license
11	based on experience set forth in Rule .0312(c) and must pass the Class I technical and Board laws and rules part of
12	the Board-administered examination related to the category for which a technician license is sought. Such applicant
13	need not pass the business part of the examination.
14	(c) Applicants for a license as a State & Local Government plumbing or heating technician shall present evidence
15	adequate to establish 3000 hours of full-time experience in the installation, maintenance, service or repair of
16	plumbing or heating systems related to the category for which a technician license is sought, whether or not a license
17	was required for the work performed.
18	(d) Applicants for a license as a State & Local Government Technician who currently hold an active plumbing, or
19	heating contractor license issued by this board may qualify for the corresponding State and local government
20	technician license without examination.
21	
22	History Note: Authority G.S. 87-18; 87-21(a); 87-21(b);
23	<u>Eff. February 1, 2017</u>
24	
25	
26	3140040.2261.3991254

RRC STAFF OPINION

PLEASE NOTE: THIS COMMUNICATION IS EITHER 1) ONLY THE RECOMMENDATION OF AN RRC STAFF ATTORNEY AS TO ACTION THAT THE ATTORNEY BELIEVES THE COMMISSION SHOULD TAKE ON THE CITED RULE AT ITS NEXT MEETING, OR 2) AN OPINION OF THAT ATTORNEY AS TO SOME MATTER CONCERNING THAT RULE. THE AGENCY AND MEMBERS OF THE PUBLIC ARE INVITED TO SUBMIT THEIR OWN COMMENTS AND RECOMMENDATIONS (ACCORDING TO RRC RULES) TO THE COMMISSION.

AGENCY: State Board of Examiners of Plumbing, Heating, and Fire Sprinkler Contractors RULE CITATION: 21 NCAC 50 .0313 and 21 NCAC 50 .1104 RECOMMENDED ACTION:

- X Approve, but note staff's comment Object, based on:
 - Lack of statutory authority Unclear or ambiguous Unnecessary Failure to comply with the APA Extend the period of review

COMMENT:

Both of the above-identified Rules contain fees and may have delayed effective dates. 21 NCAC 50 .0313 creates two new fees and 21 NCAC 50 .1104 is updating one fee, which may or may not be an increase to the fee. In accordance with G.S. 12-3.1, the Submission for Permanent Rule form indicates that the agency has submitted a request for consultation on these rules to the Joint Legislative Commission on Governmental Operations.

§ 12-3.1. Fees and charges by agencies.

(a) Authority. – Only the General Assembly has the power to authorize an agency to establish or increase a fee or charge for the rendering of any service or fulfilling of any duty to the public. In the construction of a statute, unless that construction would be inconsistent with the manifest intent of the General Assembly or repugnant to the context of the statute, the legislative grant of authority to an agency to adopt rules shall not be construed as a grant of authority to the agency to establish by rule a fee or a charge for the rendering of any service or fulfilling of any duty to the public, unless the statute expressly provides for the grant of authority to establish a fee or charge for that specific service. Notwithstanding any other law, a rule adopted by an agency to establish or increase a fee or charge shall not go

Abigail M. Hammond Commission Counsel into effect until the agency has consulted with the Joint Legislative Commission on Governmental Operations on the amount and purpose of the fee or charge to be established or increased. Where a rule provides for a periodic automatic adjustment to a fee, the agency that adopts the rule is not required to consult with the Commission every time the fee automatically adjusts. The agency shall submit a request for consultation to all members of the Commission, the Commission Assistant, and the Fiscal Research Division of the General Assembly on the same date the notice of text of the rule is published. The request for consultation shall consist of a written report stating (i) the amount of the current fee or charge, if applicable, (ii) the amount of the proposed new or increased fee or charge, (iii) the statutory authority for the fee or charge, and (iv) a detailed explanation of the need for the establishment or increase of the fee or charge.

(a1) If the Commission does not hold a meeting to hear the consultation required by subsection (a) of this section within 90 days after the notice of text of the rule has been published and the consultation request required by subsection (a) of this section has been submitted, the consultation requirement is satisfied.

(b) Definitions. – The following definitions apply in this section:

(1) Agency. – Every agency, institution, board, commission, bureau, department, division, council, member of the Council of State, or officer of the legislative, executive or judicial branches of State government. The term does not include counties, cities, towns, villages, other municipal corporations or political subdivisions of the State or any agencies of these subdivisions, the University of North Carolina, community colleges, hospitals, county or city boards of education, other local public districts, units, or bodies of any kind, or private corporations created by act of the General Assembly.

(2) Rule. – Every rule, regulation, ordinance, standard, and amendment thereto adopted by any agency, including rules and regulations regarding substantive matters, standards for products, procedural rules for complying with statutory or regulatory authority or requirements and executive orders of the Governor.

(c) Exceptions. – This section does not apply to any of the following:

(1) Rules establishing fees or charges to State, federal or local governmental units.

(2) A reasonable fee or charge for copying, transcripts of public hearings, State publications, or mailing a document or other item.

(3) Reasonable registration fees covering the cost of a conference or workshop.

(4) Reasonable user fees covering the cost of providing data processing services.

(d) In lieu of the requirements of subsections (a) and (a1) of this section, the North Carolina State Ports Authority shall report the establishment or increase of any fee to the Joint Legislative Commission on Governmental Operations as provided in G.S. 136-262(a)(11). (1979, c. 559, s. 1; 1981, c. 695, ss. 1, 2; 1987, c. 564, s. 35; 1991, c. 418, s. 6; 2001-427, s. 8(a); 2002-99, s. 7(c); 2005-276, s. 6.8(b); 2011-145, s. 14.6(k); 2015-241, s.

6.18.)

Based upon representation by legislative staff assigned to the Joint Legislative Commission on Government Operations, this consultation will not be satisfied until reviewed or the passage of the 90-day review period. Please see G.S. 150B-21.19 regarding a legislative constraint on the Codifier of Rules for entry of these rules into the North Carolina Administrative Code:

§ 150B-21.19. Requirements for including rule in Code.

To be acceptable for inclusion in the North Carolina Administrative Code, a rule must:

- (1) Cite the law under which the rule is adopted.
- (2) Be signed by the head of the agency or the rule-making coordinator for the agency that adopted the rule.
- (3) Be in the physical form specified by the Codifier of Rules.
- (4) Have been approved by the Commission, if the rule is a permanent rule.
- (5) Have complied with the provisions of G.S. 12-3.1, if the rule establishes a new fee or increases an existing fee.

The consultation with the Joint Legislative Commission on Government Operations may delay the effective dates of the above-identified Rules: 21 NCAC 50 .0313 and 21 NCAC 50 .1104.

1 21 NCAC 50.0313 RESPONSIBILITIES OF STATE AND LOCAL GOVERNMENT TECHNICIAN

2 **LICENSEES** is proposed to be adopted as follows:

- 3 (a) A licensed state & local government technician licensee shall be required to list their license with the Board
- 4 in the name of the state & local government agency by whom the licensee is employed,
- 5 (b) The holder of license as a State & Local Government Heating, Group 1 Technician, Heating, Group 2
- 6 <u>Technician, Heating Group 3 Technician or Plumbing Technician shall be a full-time employee of a State or Local</u>
- 7 Government agency.
- 8 (c) A licensed state & local government technician licensee shall ensure that a permit is obtained from the
- 9 appropriate state or local Code Enforcement official before commencing any work for which a license is required by
- 10 the Board. The licensee shall also ensure that a request for final inspection of the work for which a license is
- 11 required is made within 10 days of the earlier of the system being made operational or placed in service, absent
- 12 agreement with the appropriate state or local Code Enforcement official. Absent agreement with the local Code
- 13 Enforcement official the licensee is not relieved of responsibility to the Board to arrange inspection until a certificate
- 14 of compliance or the equivalent is obtained from the appropriate state or local code enforcement official or the
- 15 <u>license has clear and convincing evidence of his effort to obtain the same.</u>
- 16 (d) The failure of a licensee to comply with the permit and inspection obligations outlined in this Rule shall be
- 17 considered by the Board as evidence of incompetence or misconduct in the use of license from the Board.
- 18 (e) A licensed state & local government technician licensee is responsible for general supervision to the extent
- 19 of his qualifications, compliance with all applicable codes and standards, and assurance that permits and inspections
- 20 <u>are obtained.</u>
 21 (f) The general supervision required by G.S. 87-26 is that degree of supervision which is necessary and
- 22 sufficient to ensure that the work is performed in a workmanlike manner and with the requisite skill and that the
- 23 installation is made properly, safely and in accordance with applicable codes and rules. General supervision

24 requires that review of the work done pursuant to the state and local government technician license be performed by

- 25 the state and local government technician licensee while the work is in progress.
- 26 (g) In each state or local government agency location, branch or facility of any kind from which work requiring
- 27 a license pursuant to G.S. 87, Article 2 is carried out there shall be on duty the lesser of 1500 hours annually, or all
- 28 hours during which the activities described herein are carried out, at least one individual who holds the appropriate
- 29 state & local government technician license in the classification required for the work being proposed or performed,
- 30 whose license is listed in the name of the particular state or local government agency at that location, and who is
- 31 engaged in the work of the state or local government at the agency location or at an agency job site and who has the
- 32 responsibility to exercise general supervision over the work and who has been empowered to act for the state or
- 33 local government agency, as defined in Rule 21 NCAC .0505 of this Chapter, of all work falling within his license
- 34 gualification. Evidence of compliance shall be required as a condition of renewal or retention of license and
- 35 <u>falsification shall constitute fraud in obtaining license</u>. The standards set forth in Rule 21 NCAC 50 .0512 shall be
- 36 <u>applied.</u>

37	(h)	An unlicensed	person who is directly	y and regularly	employed by	y state & local	government agency	licensed

- 38 pursuant to G.S. 87, Article 2 is not required to have a license and shall not be subject to an action for injunctive
- 39 relief brought by the Board if the unlicensed person is a bona-fide employee of the state & local government.
- 40 (i) The annual license fee for a State & Local Government Technician license is one hundred thirty dollars
- 41 (\$130.00), except as provided in subsection (j) below.
- 42 (j) The annual license fee for a State & Local Government Technician Plumbing or Heating Technician license
- 43 which is listed as the second or subsequent licensee at the same agency location is sixty-five dollars (\$65.00).
- 44 45
- 46
 History Note:
 Authority G.S. 87-18; 87-21(a)(5); 87-21(a)(6); 87-21(a)(10)87-21(b)(3); 87-22; 87-22.1;87-26;

 47
 Eff. February 1, 2017
- 48
- 49
- 50
- 51 310040-001.3991258

1	21 NCAC 50 .1	104 FEES FOR COPIES OF RECORDS AND R	FEES FOR COPIES OF RECORDS AND RETURNED CHECKS is proposed to be		
2		amended as follows:			
3	The Board charges the following fees:				
4	(1)	copies of license	\$20.00		
5	(2)	abstract of license record	\$25.00 per license record		
6			search		
7	(3)	processing fee for returned checks	maximum allowed by law		
8	(4)	copy of Board rules	\$10.00		
9	(5)	processing fee for late renewal	\$25.00		
10	<mark>(6)</mark>	Business and Project Management for Contractors	\$45.00Publisher's Retail Price		
11					
12	History Note:	Authority G.S. 25-3-506; 87-18; 87-22; 150B-19;			
13		Eff. September 1, 1994;			
14		Amended Eff. <u>February 1, 2017; J</u> uly 1, 1998; Novembe	er 1, 1994;		
15		Temporary Amendment Eff. August 31, 2001;			
16		Amended Eff. July 1, 2010; December 1, 2003; Decemb	er 4, 2002;		
17		Pursuant to G.S. 150B-21.3A, rule is necessary without	t substantive public interest Eff. August 22,		
18		2015.			
19					
20					
21	310040-2261/39	987396			

AGENCY: State Board of Examiners of Plumbing, Heating, and Fire Sprinkler Contractors

RULE CITATION: 21 NCAC 50 .0313

DEADLINE FOR RECEIPT: Thursday, January 12, 2017

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In reviewing these rules, the staff determined that the following technical changes need to be made. Approval of any rule is contingent upon making technical changes as set forth in G.S. 150B-21.10.

Lines 3, 4, 5, 8, 18, 24, 29, and page 2, lines 40 and 42, the terms used in this Rule should reflect the statutory language, which is "State and local government". Therefore, uncapitalize "Local" and "Government". Capitalize "state". Replace "&" with "and"

Line 5, delete both commas between "Heating" and "Group"

Line 6, add a comma after "Technician"

Lines 9, 12, 14, 31, and 32, capitalize "state"

Line 13, replace "is not" with "shall not be"

Line 15, replace "license" with "licensee"

Line 15, define or clarify what is "clear and convincing evidence"

Line 18, replace "is" with "shall be"

Line 21, place the term "general supervision" in quotation marks to clarify that the term is being defined

Line 21, replace "that" with "the"

Line 21, delete "which is"

Line 23, define or delete "properly"

Line 23, define or delete "safely"

Abigail M. Hammond Commission Counsel Date submitted to agency: Thursday, December 29, 2016 Line 26, add a comma after "branch"

Lines 26 thru 34 appears to be one sentence of almost 160 words. Who is the noun in this sentence? The licensee, or the State or local government agency? Please clarify who is acting and who is complying with the 1500 hours annually constraint. Consider restating in short, declarative sentences.

Lines 33 and 35, the language submitted to the Rules Review Commission should reflect the language as published on <u>page 631 of 31:07 Register</u>. Please review and delete the term "Rule" before the citations to the "NCAC." As this was the text as published in the Register, there is no need to track that change.

Line 33, add "or her" after "his"

Page 2, the line numbers should begin over at "1" on each new page, in accordance with <u>26 NCAC 02C .0108(1)(f)</u>. Please correct the line numbers on page 2 of this Rule.

Page 2, lines 37 thru 39, why is this language contained in this Rule when line 35 indicates that the "standards set forth in 21 NCAC 50 .0512 shall be applied."? Please clarify the need

If the language remains, line 37, define "directly and regularly"

If the language remains, line 37, capitalize "state", and replace "&" with "and"

If the language remains, line 38, replace "is not" with "shall not be"

Page 2, lines 40 thru 43, why was this fee information not added to 21 NCAC 50 .1102? It appears out of place in this Rule and is not identified in the Rule title.

Page 2, line 41, the language submitted to the Rules Review Commission should reflect the language as published on <u>page 631 of 31:07 Register</u>. Please review and use the clause "Paragraph (j) of this Rule" As this was the text as published in the Register, there is no need to track that change.

Page 2, line 43, replace "which" with "that"

Page 2, line 46, the citation to 87-21(a)(6) does not seem applicable to this Rule, as it is not dealing with contractors. Please review to ensure the citation is necessary for support of this Rule's content

Page 2, line 46, the citation to 87-21(b)(3) is incorrect as that statute does not exist. Please review and clarify

Page 2, line 46, the citation to 87-26 does not seem applicable to this Rule, as it is not dealing with corporations. Please review to ensure the citation is necessary for support of this Rule's content

Please retype the rule accordingly and resubmit it to our office at 1711 New Hope Church Road, Raleigh, North Carolina 27609.

Abigail M. Hammond Commission Counsel Date submitted to agency: Thursday, December 29, 2016

1 21 NCAC 50.0313 RESPONSIBILITIES OF STATE AND LOCAL GOVERNMENT TECHNICIAN

2 **LICENSEES** is proposed to be adopted as follows:

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- 4 in the name of the state & local government agency by whom the licensee is employed,
- 5 (b) The holder of license as a State & Local Government Heating, Group 1 Technician, Heating, Group 2
- 6 <u>Technician, Heating Group 3 Technician or Plumbing Technician shall be a full-time employee of a State or Local</u>
- 7 Government agency.
- 8 (c) A licensed state & local government technician licensee shall ensure that a permit is obtained from the
- 9 appropriate state or local Code Enforcement official before commencing any work for which a license is required by
- 10 the Board. The licensee shall also ensure that a request for final inspection of the work for which a license is
- 11 required is made within 10 days of the earlier of the system being made operational or placed in service, absent
- 12 agreement with the appropriate state or local Code Enforcement official. Absent agreement with the local Code
- 13 Enforcement official the licensee is not relieved of responsibility to the Board to arrange inspection until a certificate
- 14 of compliance or the equivalent is obtained from the appropriate state or local code enforcement official or the
- 15 <u>license has clear and convincing evidence of his effort to obtain the same.</u>
- 16 (d) The failure of a licensee to comply with the permit and inspection obligations outlined in this Rule shall be
- 17 considered by the Board as evidence of incompetence or misconduct in the use of license from the Board.
- 18 (e) A licensed state & local government technician licensee is responsible for general supervision to the extent
- of his qualifications, compliance with all applicable codes and standards, and assurance that permits and inspections
 are obtained.
- (f) The general supervision required by G.S. 87-26 is that degree of supervision which is necessary and sufficient to ensure that the work is performed in a workmanlike manner and with the requisite skill and that the installation is made properly, safely and in accordance with applicable codes and rules. General supervision requires that review of the work done pursuant to the state and local government technician license be performed by
- 25 the state and local government technician licensee while the work is in progress.
- 26 (g) In each state or local government agency location, branch or facility of any kind from which work requiring
- 27 <u>a license pursuant to G.S. 87, Article 2 is carried out there shall be on duty the lesser of 1500 hours annually, or all</u>
- 28 hours during which the activities described herein are carried out, at least one individual who holds the appropriate
- 29 state & local government technician license in the classification required for the work being proposed or performed,
- 30 whose license is listed in the name of the particular state or local government agency at that location, and who is
- 31 engaged in the work of the state or local government at the agency location or at an agency job site and who has the
- 32 responsibility to exercise general supervision over the work and who has been empowered to act for the state or
- 33 local government agency, as defined in Rule 21 NCAC .0505 of this Chapter, of all work falling within his license
- 34 gualification. Evidence of compliance shall be required as a condition of renewal or retention of license and
- 35 <u>falsification shall constitute fraud in obtaining license</u>. The standards set forth in Rule 21 NCAC 50 .0512 shall be
- 36 <u>applied.</u>

37	<u>(h)</u> An	unlicensed person who is directly and regularly employed by state & local government agency licensed
38	pursuant to	G.S. 87, Article 2 is not required to have a license and shall not be subject to an action for injunctive
39	relief broug	ht by the Board if the unlicensed person is a bona-fide employee of the state & local government.
40	<u>(i) Th</u>	e annual license fee for a State & Local Government Technician license is one hundred thirty dollars
41	<u>(\$130.00), e</u>	except as provided in subsection (j) below.
42	<u>(j) Th</u>	e annual license fee for a State & Local Government Technician Plumbing or Heating Technician license
43	which is list	ted as the second or subsequent licensee at the same agency location is sixty-five dollars (\$65.00).
44		
45		
46	History Not	e: Authority G.S. 87-18; 87-21(a)(5); 87-21(a)(6); 87-21(a)(10)87-21(b)(3); 87-22; 87-22.1;87-26;
47		<u>Eff. February 1, 2017</u>
48		
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50		
51	310040-001	.3991258

AGENCY: State Board of Examiners of Plumbing, Heating, and Fire Sprinkler Contractors

RULE CITATION: 21 NCAC 50 .0405

DEADLINE FOR RECEIPT: Thursday, January 12, 2017

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In reviewing these rules, the staff determined that the following technical changes need to be made. Approval of any rule is contingent upon making technical changes as set forth in G.S. 150B-21.10.

Line 3, what is considered "primarily"? Please define or delete

Lines 5 and 11, why is the title "fire sprinkler maintenance technician" capitalized on one line and uncapitalized on another line? Should the capitalization not be consistent in use of this clause? Please clarify.

Line 6, capitalize "state"

Line 6, what is this amended language saying that is not covered by 21 NCAC 50 .0313(a)? What is the use of the term "qualification"? Should the term not be "licensee"? Please clarify.

Line 13, add a comma after "partnership"

Line 13, replace "which" with "that"

Line 15, the addition of the statutory authority "87-21(b)(2)(c)" is a change to the Administrative Code and the citation should be underlined

Line 18, the amended effective date should be on line 22, in accordance with <u>26 NCAC</u> <u>02C .0108(8)</u>

1	21 NCAC 50 .04	05 MULTIPLE LICENSES is proposed amended as follows:
2	(a) In order to m	aintain the identity of firms and allow effective supervision, each licensed contractor or technician
3	shall qualify only	the business location where he is primarily located.
4	(b) A licensee n	hay be listed on only one contractor license at any given time, whether the license is issued in the
5	name of the indi-	vidual or in the name of a firm; provided, however, that the fire sprinkler maintenance technician
6	qualification and	the state and local government technician qualification may be listed separately in the name of the
7	employer to whic	h restricted.
8	(c) The holder	of qualification as a contractor may, upon deletion of his name and qualifications from a firm
9	license, reinstate	his personal license, either as an individual or in the name of some other corporation, partnership,
10	or business that h	as a trade name, upon compliance with G.S. 87-26.
11	(d) A technician	n licensee, other than the holder of a Fire Sprinkler Maintenance Technician license, may, upon
12	deletion of his na	ame and qualification from a firm license, move his qualification to another licensed corporation,
13	partnership or bu	siness which has a trade name, upon compliance with G.S. 87-26.
14		
15	History Note:	Authority G.S. 87-18; 87-21(a)(5); 87-21(a)(6); 87-21(b)(2)(c); 87-26;
16		Eff. February 1, 1976;
17		Readopted Eff. September 29, 1977;
18		Amended Eff. February 1, 2017; December 31, 2011; January 1, 2010; January 1, 2004; July 1,
19		1998; May 1, 1989;
20		Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22,
21		2015.
22		
23	310040-2261/398	37342

AGENCY: State Board of Examiners of Plumbing, Heating, and Fire Sprinkler Contractors

RULE CITATION: 21 NCAC 50 .0414

DEADLINE FOR RECEIPT: Thursday, January 12, 2017

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In reviewing these rules, the staff determined that the following technical changes need to be made. Approval of any rule is contingent upon making technical changes as set forth in G.S. 150B-21.10.

Please clarify the situation addressed in this Rule. Is the work being approved by the licensee, without any subsequent inspection by a local Code Enforcement official? Is this Rule also changing the requirements set forth in 21 NCAC 50 .0402? This Rule is one sentence of approximately 90 words. Please clarify. Consider restating in short, declarative sentences.

Line 4, delete "personally"

Line 5, add a comma after "replacement"

Line 6, spell out "NC" to be consistent with 21 NCAC 50 .0505.

Line 6, as this Rule appears to reference the regulation of a third party, please incorporate in accordance with <u>G.S. 150B-21.6</u>.

Line 7, what is meant by "Code Officials Qualification Board"? Please clarify.

1	21 NCAC 50.04	14 SUPERVISION IN ABSENCE OF INSPECTION is proposed to be adopted as
2	follows:	
3	In lieu of the sup	pervision required by 21 NCAC 50.0505, the holder of the qualifications upon which a license is
4	based shall perso	onally examine all work performed in reliance upon the license at completion and before the work is
5	placed in service	e to assure that the installation, replacement or repair is performed in compliance with the current
6	edition of the NO	C Building Codes and the manufacturers installation instructions, where the work will not be
7	examined and ap	pproved by a person holding qualification from the Code Officials Qualification Board.
8		
9		
10	History Note:	Authority G.S. 87-18; 87-21(b)(2)(c);87-25;87-26
11		<u>Eff. February 1, 2017</u>
12		
13		
14	310040-2261.39955	86

RRC STAFF OPINION

PLEASE NOTE: THIS COMMUNICATION IS EITHER 1) ONLY THE RECOMMENDATION OF AN RRC STAFF ATTORNEY AS TO ACTION THAT THE ATTORNEY BELIEVES THE COMMISSION SHOULD TAKE ON THE CITED RULE AT ITS NEXT MEETING, OR 2) AN OPINION OF THAT ATTORNEY AS TO SOME MATTER CONCERNING THAT RULE. THE AGENCY AND MEMBERS OF THE PUBLIC ARE INVITED TO SUBMIT THEIR OWN COMMENTS AND RECOMMENDATIONS (ACCORDING TO RRC RULES) TO THE COMMISSION.

AGENCY: State Board of Examiners of Plumbing, Heating, and Fire Sprinkler Contractors RULE CITATION: 21 NCAC 50 .1104 **RECOMMENDED ACTION:**

Approve, but note staff's comment

- Х Object, based on:
 - Х Lack of statutory authority Unclear or ambiguous Unnecessary Failure to comply with the APA Extend the period of review

COMMENT:

The above-identified Rule contains fees that do not appear to be within the statutory authority of the agency to charge. The agency published and adopted the following rule for review by the Rules Review Commission:

21 NCAC 50 .1104 FEES FOR COPIES OFRECORDS AND RETURNED CHECKS The Board charges the following fees:

(1) copies of license

- \$20.00 (2) abstract of license record \$25.00 per license record search
- (3) processing fee for returned checks
- (4) copy of Board rules (5) processing fee for late renewal

maximum allowed by law \$10.00 \$25.00

(6) Business and Project Management for \$45.00 Publisher's Retail Price Contractors

Authority G.S. 25-3-506; 87-18; 87-22; 150B-19.

The following statute is the constraint placed on agencies by the Administrative Procedure Act in adoption of fees in rules:

§ 150B-19. Restrictions on what can be adopted as a rule.

Abigail M. Hammond **Commission Counsel**

An agency may not adopt a rule that does one or more of the following:

(5) Establishes a fee or other charge for providing a service in fulfillment of a duty unless a law specifically authorizes the agency to do so or the fee or other charge is for one of the following:

- a. A service to a State, federal, or local governmental unit.
- b. A copy of part or all of a State publication or other document, the cost of mailing a document, or both.
- c. A transcript of a public hearing.
- d. A conference, workshop, or course.
- e. Data processing services.

The following two statutes appear to be the only statutes authorizing fees in Article 2 of G.S. 87:

§ 87-22. License fee; expiration and renewal; reinstatement.

All persons, firms, or corporations engaged in the business of either plumbing or heating contracting, or both, shall pay an annual license fee not to exceed one hundred fifty dollars (\$150.00). The annual fee for a piping or restricted classification license shall not exceed that for a plumbing or heating license. All persons, firms, or corporations engaged in the business of fire sprinkler contracting shall pay an initial application fee not to exceed seventy-five dollars (\$75.00) and an annual license fee not to exceed three hundred dollars (\$300.00). In the event the Board refuses to license an applicant, the license fee deposited shall be returned by the Board to the applicant. All licenses shall expire on the last day of December in each year following their issuance or renewal. Persons who obtain a license by passing an examination on or after October 1 of any year may receive a license for the remainder of the year by paying one-half of the usual license fee for that classification of license. It shall be the duty of the secretary and treasurer to send by United States mail or e-mail to every licensee registered with the Board, notice to the licensee's last known address reflected on the records of the Board of the amount of fee required for renewal of license, the notice to be mailed at least one month in advance of the expiration of the license. The Board may require payment of all unpaid annual fees before reissuing a license. In the event of failure on the part of any person, firm or corporation to renew the license certificate annually and pay the required fee during the month of January in each year, the Board shall increase the license fee by twenty-five dollars (\$25.00) to cover any additional expense associated with late renewal. The Board shall require reexamination upon failure of a licensee to renew license within three years after expiration. The Board may adopt regulations requiring attendance at programs of continuing education as a condition of license renewal. A licensee employed full time as a local government plumbing, heating, or mechanical inspector and holding qualifications from the Code Officials Qualifications Board may renew the license at a fee not to exceed twenty-five dollars (\$25.00). (1931, c. 52, s. 7; 1939, c. 224, s. 4; 1971, c. 768, s. 5; 1979, c. 834, s. 8; 1981, c. 332, s. 2; 1989, c. 623, s. 2; 1989 (Reg. Sess., 1990), c. 842, s. 4; 1997-382, s. 2; 2001-270, s. 3; 2005-131, s. 2.)

§ 87-22.1. Examination fees; funds disbursed upon warrant of chairman and secretary-treasurer.

The Board shall charge a nonrefundable application and examination fee not to exceed one hundred fifty dollars (\$150.00) for each examination or any part of an examination, and the funds collected shall be disbursed upon warrant of the chairman and secretary-treasurer, to partially defray general expenses of the Board. The application and examination fee shall be retained by the Board whether or not the applicant is granted a license. Until changed by the Board pursuant to rules adopted by the Board, the fee for each examination or any part taken on a particular day shall be one hundred dollars (\$100.00). (1959, c. 865, s. 2; 1989, c. 623, s. 3; 2001-270, s. 4; 2005-131, s. 3.)

In light of G.S. 150B-19(5), the Board of Examiners of Plumbing, Heating, and Fire Sprinkler Contractors does not appear to have statutory authority to charge the following fees:

- copies of license \$20.00
- abstract of license record per license record search \$25.00

The copy of Board rules for \$10.00 should qualify as "a copy of a part of all of a State publication or other document," as allowed by G.S. 150B-19(5)b.

PLEASE NOTE: A technical change has requested that the "processing fee for returned checks" be clarified by stating the \$25.00 fee allowed by G.S. 25-3-506. A technical change has also inquired as to the current "publisher's retail price" and the payee of the "Business and Project Management for Contractors" cost.

Summary:

As written, this Rule contains two fees that are not specifically authorized in Article 2 of G.S. 87, or in any authority cited by the agency in the history note. Therefore, it is staff's recommendation to object to this Rule as lacking statutory authority for the fees for "copies of license" or "abstract of license record per license record search."

1	21 NCAC 50 .1	104 FEES FOR COPIES OF RECORDS AND R	FEES FOR COPIES OF RECORDS AND RETURNED CHECKS is proposed to be		
2		amended as follows:			
3	The Board charges the following fees:				
4	(1)	copies of license	\$20.00		
5	(2)	abstract of license record	\$25.00 per license record		
6			search		
7	(3)	processing fee for returned checks	maximum allowed by law		
8	(4)	copy of Board rules	\$10.00		
9	(5)	processing fee for late renewal	\$25.00		
10	(6)	Business and Project Management for Contractors	\$45.00Publisher's Retail Price		
11					
12	History Note:	Authority G.S. 25-3-506; 87-18; 87-22; 150B-19;			
13		Eff. September 1, 1994;			
14		Amended Eff. <u>February 1, 2017; J</u> uly 1, 1998; Novembe	r 1, 1994;		
15	Temporary Amendment Eff. August 31, 2001;				
16	Amended Eff. July 1, 2010; December 1, 2003; December 4, 2002;				
17	Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22,				
18		2015.			
19					
20					
21	310040-2261/39	987396			

AGENCY: State Board of Examiners of Plumbing, Heating, and Fire Sprinkler Contractors

RULE CITATION: 21 NCAC 50 .1104

DEADLINE FOR RECEIPT: Thursday, January 12, 2017

<u>PLEASE NOTE:</u> This request when viewed on computer extends several pages. Please be sure you have reached the end of the document.

The Rules Review Commission staff has completed its review of this rule prior to the Commission's next meeting. The Commission has not yet reviewed this rule and therefore there has not been a determination as to whether the rule will be approved. You may call this office to inquire concerning the staff recommendation.

In reviewing these rules, the staff determined that the following technical changes need to be made. Approval of any rule is contingent upon making technical changes as set forth in G.S. 150B-21.10.

Line 7, replace "maximum allowed by law" with "\$25.00" as that is the current amount allowed by <u>G.S. 25-3-506</u> or replace "law" with "G.S. 25-3-506"

Line 10, is the Board collecting the fee for the "Business and Project Management for Contractors"? Please clarify who this fee is being paid to by the licensee. If the fee is being paid to the Board, specify the cost or where the "Publisher's Retail Price" may be located.

Line 14, the amended effective date should be on line 19, in accordance with <u>26 NCAC</u> <u>02C .0108(8)</u>

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13		Eff. September 1, 1994;			
14		Amended Eff. February 1, 2017; July 1, 1998; November 1, J	1994;		
15		Temporary Amendment Eff. August 31, 2001;			
16	Amended Eff. July 1, 2010; December 1, 2003; December 4, 2002;				
17	Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 2				
18		2015.			
19					
20					
21	310040-2261/39	987396			