AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: All Rules

**DEADLINE FOR RECEIPT: November 7, 2019** 

<u>PLEASE NOTE:</u> This request may extend to several pages. Please be sure you have reached the end of the document.

The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may call our office to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following technical changes be made:

At the end of your history notes, please add a proposed effective date as shown below. The earliest possible effective date for these rules is December 1, 2019.

Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22, 2015; Amended Eff. December 1, 2019.

Throughout these rules, why is "Contractor" capitalized.

AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: 14B NCAC 15A .0902

**DEADLINE FOR RECEIPT: November 7, 2019** 

<u>PLEASE NOTE:</u> This request may extend to several pages. Please be sure you have reached the end of the document.

The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may call our office to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following technical changes be made:

In (a), are you using the definition of "working capital" from G.S. 18B-702(g)(3)?

In (a)(1), can a local board use any 4 months from the latest fiscal year or does the board have to use the last four months? The same question applies for (a)(2) and (a)(3).

In (b)(2), just to be clear, by "current portion of long-term debt" do you mean the debt currently due or the debt due at that time and not in the future?

Throughout this rule, consider changing "long term" to "long-term."

Are both (b)(2) and (b)(3) necessary?

In (b)(4), how does the Commission determine whether continued operation of a local board will lead to profits in the next fiscal year? What factors are considered? What does the Commission review to make this determination?

In your history note, please consider adding G.S. 18B-702(g).

In your history note, do you need to cite G.S. 18B-805(a)?

Please retype the rule accordingly and resubmit it to our office at 1711 New Hope Church Road, Raleigh, North Carolina 27609.

Ashley Snyder
Commission Counsel
Date submitted to agency: October 24, 2019

1	14B NCAC 15A .0902 is amended as published in 34:02 NCAC 115 as follows:	
2		
3	14B NCAC 15.	A .0902 MAINTENANCE OF WORKING CAPITAL
4	(a) As used in	this Rule, "working capital" means the total of cash, investments and inventory less all unsecured
5	<del>liabilities.</del>	
6	(b)(a) A local l	board shall set its working capital requirements at not less than two weeks' average gross sales of the
7	latest fiscal yea	r nor greater than:
8	(1)	four months of the latest fiscal year for boards with gross sales less than one million five hundred
9		thousand dollars (\$1,500,000);
10	(2)	three months of the latest fiscal year for boards with gross sales greater than or equal to one million
11		five hundred thousand dollars (\$1,500,000) and less than fifty million dollars (\$50,000,000); and
12	(3)	two months of the latest fiscal year for boards with gross sales equal to or greater than fifty million
13		dollars (\$50,000,000).
14	Gross sales me	nans gross receipts from the sale of alcoholic beverages less distributions as defined in G.S. 18B
15	805(b)(2),(3), a	<del>nd (4).</del>
16	(e)(b) A local l	poard is considered insolvent if all of the following conditions apply:
17	(1)	the local board does not adhere to the working capital requirements as stated in Paragraph (b)(a) of
18		this Rule;
19	(2)	the local board's current assets are less than the local board's current liabilities and the current
20		portion of long term debt;
21	(3)	the local board is unable to pay its debts as they fall due; and
22	(4)	the Commission believes that continued operation of the local board will not lead to profits in the
23		next fiscal year.
24	$\frac{(d)(c)}{(c)}$ As used	in this Rule, "long term debt" means the loans and financial obligations lasting over one year.
25		
26	History Note:	Authority G.S. 18B-100; 18B-203(a)(20); 18B-207; 18B-702(u); 18B-805(a),(d);
27		Eff. January 1, 1982;
28		Amended Eff. November 1, 2011; July 1, 1992; June 1, 1988; May 1, 1984;
29		Transferred and Recodified from 04 NCAC 02R .0902 Eff. August 1, 2015;
30		Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22,
31		2015.
32		

1	14B NCAC 15A	A .0903 is amended as published in 34:02 NCAC 115 as follows:	
2			
3	14B NCAC 15A	A .0903 DEPOSITS	
4	(a) Each local b	oard shall designate as its official depositories one or more banks, savings and loan associations banks	
5	or trust compan	ies in this State.	
6	(b) The amoun	t of funds on deposit in an official depository or deposited at interest shall be secured as provided in	
7	the Rules of the Local Government Commission at 20 NCAC 7.20 NCAC 7, which are incorporated herein by		
8	reference, inclu	ding subsequent amendments and editions.	
9			
10	History Note:	Authority G.S. 18B-100; 18B-207; 18B-702(t),(u);	
11		Eff. May 1, 1984;	
12		Transferred and Recodified from 04 NCAC 02R .0903 Eff. August 1, 2015;	
13		Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22,	
14		2015.	

AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: 14B NCAC 15A .0905

**DEADLINE FOR RECEIPT: November 7, 2019** 

<u>PLEASE NOTE:</u> This request may extend to several pages. Please be sure you have reached the end of the document.

The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may call our office to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following technical changes be made:

In (a), are you using the term "official depository" as used in G.S. 18B-702(q)?

At lines 9 and 14, are you using the term "financial officer" as defined in G.S. 18B-101(6a)?

In (b), how much change is "necessary for daily operation?" Is this determination left to the discretion of the local board?

In (d), how does a local board demonstrate "adequate security for the funds involved?" What factors does the Commission consider when determining whether to grant a waiver?

In (d), if the Commission grants the waiver, is all of Paragraph (a) waived? Specifically, does the Commission also waive the requirement to deposit any funds on hand at the end of the month?

1	14B NCAC 15A	1.0905 is amended as published in 34:02 NCAC 115 as follows:
2		
3	14B NCAC 15A	A .0905 DAILY DEPOSITS
4	(a) Each office	er whose duty it is to collect or receive moneys of the local board shall deposit the collections and
5	receipts daily in	nto an official depository the collections and receipts daily.depository. If the local board gives its
6	approval, depos	its shall be required only when the moneys on hand are equal to or are greater than two hundred fifty
7	dollars (\$250.00	), but in any event a deposit shall be made of any amount of moneys on hand on the last business day
8	of the month. A	Il deposits shall be made in an official depository. Deposits in an official depository shall be reported
9	to the finance of	fficer by means of a duplicate deposit ticket.
10	(b) A change	fund necessary for daily operation of an ABC store shall be established by each local board and
11	maintained in a	secure place on the store's premises and shall not be subject to the daily deposit rule.rule set forth in
12	Paragraph (a) of	fthis Section. Each change fund shall be maintained in the amount and place established by the local
13	board.	
14	(c) The finance	officer may at any time audit the records maintained by any employee collecting sales revenue and
15	may prescribe th	ne form and detail of these records.
16	(d) The Comm	ission shall waive or alter the daily deposit requirement set forth in Paragraph (a) of this Section for
17	any local board	where adequate security for the funds involved is demonstrated.
18		
19	History Note:	Authority G.S. 18B-100; 18B-207; 18B-702(t),(u);
20		Eff. May 1, 1984;
21		Amended Eff. November 1, 2010;
22		Transferred and Recodified from 04 NCAC 02R .0905 Eff. August 1, 2015;
23		Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22,
24		2015.
25		

AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: 14B NCAC 15A .0907

**DEADLINE FOR RECEIPT: November 7, 2019** 

<u>PLEASE NOTE:</u> This request may extend to several pages. Please be sure you have reached the end of the document.

The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may call our office to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following technical changes be made:

At line 6, are the contents or substantive requirements of the form in rule in accordance with G.S. 150B-2(8a)(d)?

In (b), line 11, is the requirement to "divulge any information relating to fiscal affairs as requested" applicable only during the course of the audit or at all times?

In (c), consider re-wording the first sentence: "Each local board shall disclose the distribution of profits, including all distributions made pursuant to G.S. 18B-805, in a schedule to be included with the annual financial audit statements."

At line 19, consider changing "shall be so designated to provide" to "shall provide."

At line 19, what is the "schedule for each type of distribution?"

1 14B NCAC 15A .0907 is amended with changes as published in 34:02 NCAC 115 as follows:

2

#### 14B NCAC 15A .0907 ANNUAL INDEPENDENT FINANCIAL AUDIT

- 4 (a) Each local board shall have its accounts audited after the close of each fiscal year by an independent certified public accountant. The auditor shall be selected by and report to the local board. The audit contract shall be on a
- form provided by the Commission. The audit report is due to the Commission ninety90 days after the end of the fiscal
- 7 year. The financial officer shall fileensure one unbound copy of the audit report and management letter is filed with
- 8 the Commission.
- 9 (b) Each officer and employee of the local board having custody of public money or responsibility for keeping records
- of financial or fiscal affairs shall produce books and records requested by the auditor or the Commission and shall
- divulge any information relating to fiscal affairs that they request as requested. If any member of the local board or
- any employee conceals, falsifies or refuses to deliver or divulge any books, records, or information with intent to
- mislead the auditor or impede or interfere with the audit, hethat individual is subject to removal for cause pursuant to
- 14 G.S. 18B-203(a)(8).
- 15 (c) Disclosure of the distribution of profits shall include every element that is applicable under all distributions made
- 16 <u>pursuant to</u> G.S. 18B-805 in a schedule prepared for inclusion with the annual audited financial statements. In addition
- 17 the The schedule shall be supported by a listing of each person who receives moneys from the local board, the date of
- payment and, if applicable, the purpose for which the payment was made and restrictions on use of the payment. The
- 19 listing shall be so designated to provide the same totals as were used in the schedule for each type of distribution.

20

- 21 History Note: Authority G.S. 18B-100; 18B-203(a)(8); 18B-207; 18B-702(s),(u);
- 22 Eff. May 1, 1984;
- 23 Amended Eff. November 1, 2010;
- 24 Transferred and Recodified from 04 NCAC 02R .0907 Eff. August 1, 2015;
- 25 Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22,
- 26 2015.

27

AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: 14B NCAC 15A .1003

**DEADLINE FOR RECEIPT: November 7, 2019** 

<u>PLEASE NOTE:</u> This request may extend to several pages. Please be sure you have reached the end of the document.

The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may call our office to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following technical changes be made:

Please review and update the citation to G.S. 97-25.5(j) at line 6.

1	14B NCAC 15A	A .1003 is amended as published in 34:02 NCR 113 as follows:
2		
3	14B NCAC 15	A .1003 EMPLOYMENT AGE REQUIREMENT
4	A person emplo	eyed by a local board shall be at least 18 years of age unless waived by the commission. Commission.
5	The Commission	on shall grant a waiver pursuant to this Rule subject to compliance with the conditions and limitations
6	applicable to pe	ermittees pursuant to G.S. 97-25.5(j).
7		
8	History Note:	Authority G.S. 18B-100; 18B-207; 18B-302(h); 18B-807;
9		Eff. January 1, 1982;
10		Amended Eff. February 1, 1986;
11		Transferred and Recodified from 04 NCAC 02R .1004 Eff. August 1, 2015;
12		Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22,
13		2015.
14		

AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: 14B NCAC 15A .1006

**DEADLINE FOR RECEIPT: November 7, 2019** 

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The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may call our office to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following technical changes be made:

In (a), how are you using the terms "policies" and "rules." Are you using the APA definitions or are these terms defined for purposes of this Rule? How is a "policy" different than a "rule" for local boards? Please note G.S. 18B-701(a) uses the term "rules."

In (a)(3), please add a comma after "sick leave."

In (a)(3), what "other matters" may pertain to conditions of employment? What exactly are you requiring here?

In (a)(4), please add a comma after "demotion?"

In (a)(8), what are you requiring a local board include in its policies? What other programs or procedures may be necessary?

In (c), as you use the terms here, what is the difference between a "rule" and a "policy?"

1	14B NCAC 15A	A .1006 is amended as published in 34:02 NCR 115 as follows:
2		
3	14B NCAC 15.	A .1006 PERSONNEL MANUAL
4	(a) Each local	board shall establish policies and rules governing each of the following:
5	(1)	Initial employment of employees, including qualifications and requirements for new employees;
6	(2)	Compensation and benefits;
7	(3)	Hours and days of work, holidays, vacation, sick leave and other matters pertaining to the conditions
8		of employment;
9	(4)	Promotion, transfer, demotion and suspension of employees;
10	(5)	Separation or termination of employees;
11	(6)	Granting of salary increases;
12	(7)	Employee grievance procedures; and
13	(8)	Any other programs or procedures as may be necessary to promote efficiency and to provide for a
14		fair and reasonable system of personnel administration.
15	(b) A local boa	rd is encouraged to may model its personnel policies and procedures after those adopted by the county
16	or municipality	in which it operates.
17	(c) A local boa	rd shall not adopt a rule or policy that conflicts with the provisions of Chapter 18B or these Rules.
18		
19	History Note:	Authority G.S. 18B-100; 18B-203(a)(10); 18B-207; 18B-700(g1); 18B-701(a); 18B-807;
20		Eff. July 1, 1992;
21		Transferred and Recodified from 04 NCAC 02R .1009 Eff. August 1, 2015;
22		Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22,
23		2015.
24		

AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: 14B NCAC 15A .1101

DEADLINE FOR RECEIPT: November 7, 2019

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The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may call our office to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following technical changes be made:

What does this rule require? Is it necessary?

1	14B NCAC 15A .1101 is amended as published in 34:02 NCR 115 as follows:
2	
3	SECTION .1100 - LOCAL ABC BOARDS: RELATIONSHIP WITH STATE COMMISSION
4	
5	14B NCAC 15A .1101 COMMON INTEREST
6	It shall be the policy of the The Commission toshall advise and consult with the local boards regarding matters of
7	common interest to the alcoholic beverage spirituous liquor control system.
8	
9	History Note: Authority O.S. 18B-100; 18B-207; 18B-807;
10	Eff. January 1, 1982;
11	Amended Eff. May 1, 1984;
12	Transferred and Repodified from 04 NCAC 02R .1101 Eff. August 1, 2015;
13	Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22,
14	2015.
15	

AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: 14B NCAC 15A .1102

**DEADLINE FOR RECEIPT: November 7, 2019** 

<u>PLEASE NOTE:</u> This request may extend to several pages. Please be sure you have reached the end of the document.

The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may call our office to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following technical changes be made:

In (b), how do local boards know when the Commission receives the proposed rules to count the 15 days from receipt?

In (b), consider the following if it is what you intend: "The Commission shall notify a local board within 15 days of receipt of a proposed rule or amendment if the rules are disapproved or the effective date will be delayed. Those rules or amendments shall become effective when and as approved by the Commission. If the Commission does not send a notice of disapproval within 15 days of receipt, those rules or amendments shall stand approved."

1	14B NCAC 15A	.1102 is amended as published in 34:02 NCR 115 as follows:
2		
3	14B NCAC 15A	A .1102 LOCAL RULES
4	(a) Submitted t	o Commission. A copy of all rules or amendments thereto that may be adopted by a local board to
5	govern the opera	ation of ABC stores or the enforcement of the ABC laws shall be submitted to the Commission at least
6	1530 days prior	to the date on which it is proposed that those rules or amendments are to become effective.
7	(b) Power to Ap	prove. In the absence of notice from the Commission to the contrary, to the local board within 15 days
8	of receipt of the	proposed rules by the Commission that the rules are disapproved or the effective date of the rules will
9	be delayed, thos	te rules or amendments thereto shall stand approved. <u>Otherwise, the proposed rules or amendments</u>
10	will become effe	ective when and as approved by the Commission.
11		
12	History Note:	Authority G.S. 18B-100; 18B-203(a)(10); 18B-207; 18B-807;
13		Eff. January 1, 1982;
14		Amended Eff. May 1, 1984;
15		Transferred and Recodified from 04 NCAC 02R .1102 Eff. August 1, 2015;
16		Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22,
17		2015.
18		

AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: 14B NCAC 15A .1103

**DEADLINE FOR RECEIPT: November 7, 2019** 

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The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may call our office to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following technical changes be made:

In this rule, are you referring to audits under G.S. 18-205(a), (c), or both?

If you are referring to audits under G.S. 18-205(c), does Commission staff or an independent auditor conduct the audit?

1	14B NCAC 15A	A .1103 is amended as published in 34:02 NCR 115 as follows:
2		
3	14B NCAC 15.	A .1103 COST OF AUDIT
4	The cost of any	audit or examination of records conducted under authority of G.S. 18B 203(4) may be assessed to
5	local boards bei	ing audited or examined, at the discretion of the Commission-required by the Commission pursuant to
6	G.S. 18B-205 s	hall be borne by the local board being audited or examined.
7		
8	History Note:	Authority G.S. 18B-100; 18B-205; 18B-207; 18B-702(u); 18B-807;
9		Eff. January 1, 1982;
10		Transferred and Recodified from 04 NCAC 02R .1104 Eff. August 1, 2015;
11		Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22
12		2015.
13		

AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: 14B NCAC 15A .1203

**DEADLINE FOR RECEIPT: November 7, 2019** 

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The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may call our office to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following technical changes be made:

In (a), line 5, is it necessary to say "at least?" Rules always set minimum requirements.

At line 6, please consider replacing "such" with "the" before "ABC store" and "such" with "the proposed" before "location."

In (b)(1), is it necessary to say "at least?" Rules always set minimum requirements.

*In (b)(3), define "sufficient contrast."* 

In (c), just to be clear, G.S. 18B-801(b) sets factors for the Commission to consider when reviewing a proposed ABC store's location. Paragraph (c) of this Rule sets factors for the Commission to consider when determining whether to approve an additional store. Is that correct?

1	14B NCAC 15A	A .1203 is amended as published in 34:02 NCR 115 as follows:
2		
3	14B NCAC 15A	A .1203 APPROVAL OF NEW STORES
4	(a) Notice to Co	ommission. The opening of any new ABC stores shall not be approved considered by the Commission
5	unless at least a	30 day45-day notice is given to the Chairman as to the intended location of the store and until a public
6	notice of the int	ention to open such ABC store has been posted for 30 days at such location.
7	(b) Sign Requir	rements. In order to meet the public notice requirements of Paragraph (a) of this Rule, the local board
8	shall post at leas	st one sign at the proposed new store site in accordance with all the following requirements:
9	(1)	Dimensions of the sign shall totalbe at least nine square feet; three feet high and three feet wide;
10	(2)	The board shall state on the sign its intention to open an ABC store on the site and shall state the
11		entity and its phone telephone number of the local board to provide public comments; where public
12		comments will be received;
13	(3)	Lettering shall be at least four inches in height and background colors shall be of sufficient contrast
14		so that the notice shall be legible to passersby; may be discerned by the viewer; and
15	(4)	The sign shall be posted within 10 feet of the property line that is parallel to the public road or
16		sidewalk that will be in front of the proposed store, or if the proposed store will be in an existing
17		shopping center, the sign shall be posted on the front exterior of the existing storefront or building.
18		Lettering on the sign shall face the public road or sidewalk, or if within an existing shopping center,
19		the lettering shall face the exterior of the existing storefront or building.
20	(c) In consideri	ng whether to approve the opening of a new ABC store, in addition to determining whether the health,
21	safety or genera	l welfare of the community would be adversely affected, the Commission shall consider the factors
22	enumerated in C	G,S. 18B-901(c)(3), (4). (5), (6), and (7).
23		
24	History Note:	Authority G.S. 18B-100; 18B-207; 18B-801;
25		Eff. January 1, 1982;
26		Amended Eff. November 1, 2010; July 1, 1992;
27		Transferred and Recodified from 04 NCAC 02R .1203 Eff. August 1, 2015;
28		Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22,
29		2015.
30		

AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: 14B NCAC 15A .1204

**DEADLINE FOR RECEIPT: November 7, 2019** 

<u>PLEASE NOTE:</u> This request may extend to several pages. Please be sure you have reached the end of the document.

The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may call our office to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following technical changes be made:

Please format this rule as a repeal if that is your intent. An example is available at <a href="https://files.nc.gov/ncoah/documents/Rules/Examples---Permanent-Repeal-For-Publication-In-The-Ncac.pdf">https://files.nc.gov/ncoah/documents/Rules/Examples---Permanent-Repeal-For-Publication-In-The-Ncac.pdf</a>.

Please update box 3 of your submission for permanent rule form to label this as a repeal.

Please retype the rule accordingly and resubmit it to our office at 1711 New Hope Church Road, Raleigh, North Carolina 27609.

Ashley Snyder
Commission Counsel
Date submitted to agency: October 24, 2019

1	14B NCAC 157	A .1204 is amended as published in 34:02 NCR 115 as follows:
2		
3	14B NCAC 15.	A .1204 NEW STORES PROHIBITED IN CERTAIN AREAS
4	New stores sho	ald not be opened in any area which is principally residential, in unreasonable proximity to any church
5	school or simila	r institution, in any slum district or other similarly undesirable area or at any location where sufficien
6	parking facilitie	es cannot be made available to avoid traffic congestion.
7		
8	History Note:	Authority G.S. 18B-100; 18B-207; 18B-801;
9		Eff. January 1, 1982;
10		Transferred and Recodified from 04 NCAC 02R .1204 Eff. August 1, 2015;
11		Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22
12		2015.
13		

AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: 14B NCAC 15A .1301

**DEADLINE FOR RECEIPT: November 7, 2019** 

<u>PLEASE NOTE:</u> This request may extend to several pages. Please be sure you have reached the end of the document.

The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may call our office to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following technical changes be made:

Throughout this rule, were the highlighted changes made in response to public comment?

In (a), please add a comma after "storage."

In (a)(1), what is the "price list?" Is it in rule?

In (a)(2), should the words "to provide" be added after "volume" at line 11?

In (a)(2), line 11, define "efficient delivery."

At line 15, define "economically feasible."

In (b)(1), line 21, do you mean "and" instead of "an" after "Sheet?" If so, please delete the comma after "Sheet."

In (b)(2), should the dash after "local board" be deleted at line 25?

In (b)(2), what are "exception entries?" Does this term refer to overages, shortages, or breakages?

In (c)(3), line 4, who is the local board's "designated representative?" How are they designated? Is this up to each local board?

In (d), line 12, who is the Administrator's designee?

Please retype the rule accordingly and resubmit it to our office at 1711 New Hope Church Road, Raleigh, North Carolina 27609.

Ashley Snyder
Commission Counsel
Date submitted to agency: October 24, 2019

1 14B NCAC 15A .1301 is amended with changes as published in 34:02 NCAC 115 as follows:

2 SECTION .1300 - STORAGE AND DISTRIBUTION OF SPIRITUOUS LIQUORS: COMMERCIAL

4 TRANSPORTATION

5 14B NCAC 15A .1301 STORAGE: DELIVERIES: SECURITY

7 (a) Storage. Private warehouse contractors performing the receipt, storage and distribution functions shall:

- (1) Allocate space in the Commission's State ABC warehouse for each item listed on the price list adopted by the Commission. Space allocated shall be based on sales volume;
- (2) Develop and publish a delivery schedule of spirituous liquors to all local boards, boards based on each local board's sales [volume,]volume and the efficient delivery of spirituous liquor to all local boards, which are subject to approval of the Commission which are based on sales volume.Commission. Orders and shipments over the quantity on the approved schedule may be made as agreed between the local boards and the contractor.Contractor. All orders over the quantity on the schedule shall be accepted when deemed economically feasible by the contractor.Contractor.
- (3) Develop and publish standard operating procedures not covered by these Rules for use by the <u>contractor Contractor</u> and local boards. All procedures published shall be submitted to the Commission.
- (b) Deliveries and Shipments. The processing of shipments upon receipt by the local boards shall be as follows:
  - (1) The [Contractor driver] shall provide the local board representative an Off-Loading Check Sheet, an Invoice Bill(s) of Lading and a Transmittal Sheet with the shipment. The Off-Loading Check Sheet shall reflect the items and quantities being delivered in numerical order, and the quantities shall agree with those on the Invoice Bill(s) of Lading and the Transmittal Sheet;
    - (2) The system used for off-loading shall be such that an accurate count of the merchandise is made and all overages or shortages can be verified by the driverthe local board-before any exceptions entries are made on the Transmittal Sheet;
    - (3) If there are no overages, shortages or breakage, remittance shall be made as referenced in Subparagraph (10) of this Paragraph;
  - (4) If there is an overage which is accepted by the local board representative, the local board representative shall line through the number of cases invoiced and shall write the correct number of cases on the Transmittal Sheet. The local board representative shall enter the quantity over, the stock code number and an explanation in the "comments" block on the Transmittal Sheet. Upon return of the Transmittal Sheet to the Commission's State ABC warehouse, the contractor Contractor shall issue a debit adjustment. The debit adjustment shall have the original invoice number in the purchase order reference box as a cross reference. Remittance shall be made as referenced in Subparagraph (10) of this Paragraph;

1	(5)	If there is an overage that is not accepted by a local board representative, the local board
2		representative shall enter the quantity, the stock code number and an explanation in the "comments"
3		box on the Transmittal Sheet. The driver shall return the merchandise to the Commission's State
4		ABC warehouse;
5	(6)	If there is a shortage, the local board representative shall line through the number of cases invoiced
6		and shall write the correct number of cases on the Transmittal Sheet. The local board representative
7		shall enter the quantity under, the stock code number and an explanation in the "comments" box on
8		the Transmittal Sheet. Upon return of the Transmittal Sheet to the Commission's State ABC
9		warehouse, the contractor Shall issue a credit adjustment. Remittance shall be made as
10		referenced in Subparagraph (10) of this Paragraph;
11	(7)	The local board representative shall handle breakage discovered during the unloading process as a
12		shortage in shipment [see in accordance with the procedure set forth in Subparagraph (6) of this
13		Paragraph]Paragraph with the note in the "comments" block of the Transmittal Sheet indicating that
14		the case was returned due to breakage. If the breakage involves a case that is an overage not accepted
15		by the local board representative, the procedures in Subparagraph (5) of this Paragraph shall be
16		followed. Remittance shall be made as referenced in Subparagraph (10) of this Paragraph;
17	(8)	If a local board's shipment includes a shrink-wrapped pallet(s), the local board shall break down the
18		pallet(s) and any overage, shortage, or breakage shall be reported to the <b>State ABC</b> warehouse as
19		follows:
20		(A) The procedures for marking the Transmittal Sheet in Subparagraphs (4), (5), (6) and (7) of
21		this Paragraph shall be followed; and
22		(B) The updated Transmittal Sheet shall be emailed, faxed or postmarked to the
23		Commission's State ABC warehouse within three days of delivery of the pallet(s);
24		Remittance shall be made as referenced in Subparagraph (10) of this Paragraph;
25	(9)	The Except as provided for in Subparagraph (8) of this Paragraph, the local board representative and
26		the driver shall sign the Transmittal Sheet(s) and the driver shall return the Transmittal Sheet(s) to
27		the Commission's State ABC warehouse. The local board representative shall receipt date stamp or
28		sign the distiller's Invoice Bills of Lading copies and the driver shall return them to the
29		Commission's State ABC warehouse; and
30	(10)	The local board shall remit payment to the party listed in the "Remit to" information listed on the
31		Invoice Bill(s) of Lading which includes any Bailment Invoices or Surcharge Invoices. The local
32		board shall enter the Invoice Bill of Lading number on each check or each check stub.
33	(c) Security Me	easures. Security of the merchandise during the delivery process shall be as follows:
34	(1)	The conveyances (trucks and trailers) shall be secured with a lock and serially numbered metal or
35		plastic seal by the contractor. [Contractor.] Contractor: Each local board shall be issued a key that
36		will unlock all the locks used by the contractor; [Contractor;]

2 of 3 25

1	(2)	The seal numbers will be entered on the "Seal Nos." line of the invoice transmittal sheet. Extra seals
2		shall be included in sealed envelopes for resealing the unit when shipments are destined for more
3		than one local board and for the return trip after final delivery;
4	(3)	The local board general manager or his designated representative shall check the seal number on the
5		unit with the number on the invoice transmittal sheet upon arrival of a shipment. If the numbers
6		correspond the unit shall be unlockedunsealed by the local board's representative. If the numbers
7		do not correspond the contractor Shall be contacted for further instructions; and
8	(4)	The local boards' general manager shall limit the accessibility of the key to three personnel and shall
9		not allow the contractor's Contractor's driver or his assistant to remove the seal or have the key in
10		his possession at any time.seal.
11	(d) Local board	ds shall not pick up merchandise from the Commission's State ABC warehouse without prior approval
12	from the Comm	nission's Administrator or histhe Administrator's designee.
13	(e) Local board	s may purchase, exchange, or otherwise obtain spirituous liquor from another local board and transport
14	such beverages	as necessary for the operation of its ABC stores. Payment for such transactions shall be satisfied as
15	provided by 04	NCAC 15A .1406.14B NCAC 15A .1406.
16		
17	History Note:	Authority G.S. 18B-100; 18B-204; 18B-207; 18B-701(a)(1);
18		Eff. January 1, 1982;
19		Amended Eff. January 1, 2011; May 1, 1984;
20		Transferred and Recodified from 04 NCAC 02R .1302 Eff. August 1, 2015;
21		Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22,
22		2015.
23		

26 3 of 3

AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: 14B NCAC 15A .1302

**DEADLINE FOR RECEIPT: November 7, 2019** 

<u>PLEASE NOTE:</u> This request may extend to several pages. Please be sure you have reached the end of the document.

The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may call our office to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following technical changes be made:

Why is (a) necessary? Are the contents of (a) already required by G.S. 18B-1115(d)(2) and (e)(1)?

Why is (b) necessary? Are the contents of (b) already required by G.S. 18B-1115(d)(3) and (4)?

In (c), what are the contents or substantive requirements of the form? Are they in rule in accordance with G.S. 150B-2(8a)(d)?

In (c), please change "will" to "shall."

In (c), just to be sure, are the forms still furnished upon request or are they available on the Commission's website?

1	14B NCAC 15A .1302 is amended as published in 34:02 NCR 115 as follows:		
2			
3	14B NCAC 15.	A .1302 COMMERCIAL TRANSPORTATION: PERMIT AND BOND REQUIRED	
4	(a) Any person	transporting spirituous liquors into and through the State of North Carolina shall first give a bond of	
5	one thousand dollars (\$1,000) as required by G.S. 18B-1115(e) and secure a blanket fleet permit for the transportation		
6	of spirituous liquors signed by the ehairman Chairman or administrator of the Commission. Administrator. That permit		
7	shall designate the spirituous liquors to be shipped.		
8	(b) Driver to Possess Permit. Any person applying for and receiving this permit shall require the driver or operator		
9	of any truck, tractor, or trailer to have in histhe driver's possession a copy of the permit together with the bills of		
10	lading of the spirituous liquors being transported disclosing the consignor and consignee of the spirituous liquors being		
11	transported.all the documents required pursuant to G.S. 18B-1115(d)(3) and (4).		
12	(c) Commission to Provide Forms. Blank forms for the bond will be supplied by the Commission upon request.		
13	(d) A local board owning and operating trucks for the purpose of transporting spirituous liquors from a local		
14	warehouse to the various local stores within ana local ABC system shall not be required to give bond and shall be		
15	permitted to operate its trucks without a common carrier permit.		
16 17	History Note:	Authority G.S. 18B-100; 18B-207; 18B-1115;	
18		Eff. January 1, 1982;	
19		Amended Eff. May 1, 1984;	
20		Transferred and Recodified from 04 NCAC 02R .1303 Eff. August 1, 2015;	
21		Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22,	

2015.

22

23

AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: 14B NCAC 15A .1304

**DEADLINE FOR RECEIPT: November 7, 2019** 

<u>PLEASE NOTE:</u> This request may extend to several pages. Please be sure you have reached the end of the document.

The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may call our office to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following technical changes be made:

In (b), just to be clear, are you defining "emergency situation" as the warehouse being closed due to natural or other disasters?

At line 8, how does the Commission determine whether it is "mutually advantageous" to allow a direct shipment? Are a set of factors considered?

In (c), line 11, what do you mean by the "direct shipment shall be consigned by the State ABC warehouse?"

1 14B NCAC 15A .1304 is amended as published in 34:02 NCR 115 as follows: 2 3 14B NCAC 15A .1304 **DIRECT SHIPMENTS** 4 (a) A "direct shipment" means a shipment from the distiller or a warehouse of spirituous liquors, or from an antique 5 spirituous liquor seller of antique spirituous liquor, seller, directly to a local board without passing through the State 6 ABC warehouse. 7 (b) Direct shipments shall be allowed by the Commission in emergency situations when the State ABC warehouse is 8 closed due to natural or other disasters or in a situation where for transportation reasons it is mutually advantageous 9 to local boards, the Commission, or the operator of the State ABC warehouse. 10 (c) Direct shipment shall have prior written approval from the Commission. Merchandise authorized to be shipped 11 by direct shipment shall be consigned by the State ABC warehouse to the distiller's account in care of the local board. 12 The local board shall acknowledge receipt of the merchandise on the shipping documents and forward them to the 13 Contractor for processing through the accounting system as though the merchandise were shipped from the State ABC 14 warehouse. 15 (d) Upon compliance with 14B NCAC 15A .1403 and obtaining a transportation permit as required by G.S. 18B-403, 16 an antique spirituous liquor seller may deliver antique spirituous liquor listed in its inventory directly to the local board 17 that placed the special order for that inventory. 18 19 Authority G.S. 18B-100; 18B-204; 18B-207; 18B-403; 18B-701(a)(1); History Note: 20 Eff. January 1, 1982; 21 Amended Eff. January 1, 2011; May 1, 1984;

Transferred and Recodified from 04 NCAC 02R .1305 Eff. August 1, 2015;

Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22, 2015;

Amended Eff. January 1, 2018.

AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: 14B NCAC 15A .1404

**DEADLINE FOR RECEIPT: November 7, 2019** 

<u>PLEASE NOTE:</u> This request may extend to several pages. Please be sure you have reached the end of the document.

The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may call our office to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following technical changes be made:

At line 6, what do you mean by "historical events of the local board?" Do you just mean "historical events" or do the historical events have to be related to the local board?

At line 7, please consider changing "are not permitted to" to "shall not."

1	14B NCAC 15A	A .1404 is amended as published in 34:02 NCR 115 as follows:	
2			
3	14B NCAC 15A	A .1404 COMMEMORATIVE BOTTLES	
4	The Commission	on shall approve local boards' orders and sales of specially designed bottles commemorating particular	
5	events, occasio	ons, or ceremonies, provided advertising borne upon commemorative bottles is limited to	
6	commemorating historical events of the local board and non-profit, charitable enterprises (i.e., ordinary profit oriented		
7	businesses enterprises. Other businesses, other than the distiller, are not permitted to advertise themselves or their		
8	products via commemorative bottles.)bottles.		
9			
10	History Note:	Authority G.S. 18B-100; 18B-207; 18B-807;	
11		Eff. January 1, 1982;	
12		Amended Eff. November 1, 2010;	
13		Transferred and Recodified from 04 NCAC 02R .1405 Eff. August 1, 2015;	
14		Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22,	
15		2015.	

AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: 14B NCAC 15A .1405

**DEADLINE FOR RECEIPT: November 7, 2019** 

<u>PLEASE NOTE:</u> This request may extend to several pages. Please be sure you have reached the end of the document.

The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may call our office to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following technical changes be made:

In (a), line 5, define "reasonable time."

In (b), line 7, I think you are referring to the "Paragraph" as a whole and not "this Subparagraph." Please review and update if necessary.

In (b)(3) and (4), does your regulated public understand the meaning of a "daily store report" and a "stock difference report?"

At lines 15 and 16, why is this sentence Paragraph (c) and not (b)(8)?

In (c), does your regulated public understand the meaning of "loss and damage claim records?" Why are these terms capitalized?

In (c), what are the "required records" related to the sale of mixed beverages?

1	14B NCAC 15A .1405 is amended as published in 34:02 NCR 115 as follows:		
2			
3	14B NCAC 15.	A .1405 RECORDS REQUIRED	
4	(a) A record of	fall orders, receipts, invoices, and payments shall be maintained by local boards and be available for	
5	inspection by any representative of the Commission at any reasonable time.		
6	(b) More specifically, local Local boards shall retain the following records as follows: for the length of time specified		
7	in this Subparagraph:		
8	(1)	sales report (until until the annual audit completed), is completed,	
9	(2)	warehouse report (one year), for one year,	
10	(3)	daily store report (until until the annual audit completed), is completed,	
11	(4)	stock difference report (three years), for three years.	
12	(5)	receiving report (until until the annual audit completed), is completed.	
13	(6)	clerk's daily sales and cash report (until until the annual audit completed), is completed, and	
14	(7)	paid invoices (three years). for three years.	
15	(c) In addition, local boards shall retain the Loss and Damage Claim records and required records related to the sale		
16	of mixed beverages for a period of three years.		
17			
18	History Note:	Authority G.S. 18B-100; 18B-203(a)(4); 18B-205; 18B-207; 18B-702(s), (u);	
19		Eff. January 1, 1982;	
20		Amended Eff. May 1, 1984;	
21		Transferred and Recodified from 04 NCAC 02R .1406 Eff. August 1, 2015;	
22		Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22,	
23		2015.	
24			

# **RRC STAFF OPINION**

PLEASE NOTE: THIS COMMUNICATION IS EITHER 1) ONLY THE RECOMMENDATION OF AN RRC STAFF ATTORNEY AS TO ACTION THAT THE ATTORNEY BELIEVES THE COMMISSION SHOULD TAKE ON THE CITED RULE AT ITS NEXT MEETING, OR 2) AN OPINION OF THAT ATTORNEY AS TO SOME MATTER CONCERNING THAT RULE. THE AGENCY AND MEMBERS OF THE PUBLIC ARE INVITED TO SUBMIT THEIR OWN COMMENTS AND RECOMMENDATIONS (ACCORDING TO RRC RULES) TO THE COMMISSION.

AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: 14B NCAC 15A .1406

**RECOMMENDED ACTION:** 

Approve, but note staff's comment

X Object, based on:

Lack of statutory authority

X Unclear or ambiguous

Unnecessary

X Failure to comply with the APA

Extend the period of review

#### COMMENT:

Staff recommends objection for failure to comply with the APA because this Rule requires payment of a fee not established in rule as required by G.S. 150B-2(8a). This Rule requires local boards to remit payment of "bailment surcharges" in Paragraph (b) on cases of liquor shipped from a Commission warehouse.

The ABC Commission does have statutory authority to "fix the amount of bailment charges and bailment surcharges." G.S. 18B-203(a)(14). Staff cannot find the amount of bailment surcharges in rule as required by the APA. This Rule is also unclear as written because it does not specify the amount local boards will be required to pay in bailment surcharges.

# § 150B-2. Definitions.

As used in this Chapter,

. . .

(8a) "Rule" means any agency regulation, standard, or statement of general applicability that implements or interprets an enactment of the General Assembly or Congress or a regulation adopted by a federal agency or that describes the procedure or practice requirements of an agency. The term includes the establishment of a fee and the amendment or repeal of a prior rule. The term does not include the following: . . .

Ashley Snyder Commission Counsel Amended November 12, 2019

AGENCY: Alcoholic Beverage Control Commission

RULE CITATION: 14B NCAC 15A .1406

**DEADLINE FOR RECEIPT: November 7, 2019** 

<u>PLEASE NOTE:</u> This request may extend to several pages. Please be sure you have reached the end of the document.

The Rules Review Commission staff has completed its review of this Rule prior to the Commission's next meeting. The Commission has not yet reviewed this Rule and therefore there has not been a determination as to whether the Rule will be approved. You may call our office to inquire concerning the staff recommendation.

In reviewing this Rule, the staff recommends the following technical changes be made:

In (a), what is the "bailment fee?" Is the same as the "bailment charge" mentioned in G.S. 18B-208(b) and 18B-804(b)(2)?

In (a), how much is the bailment fee? Is the amount set forth in rule?

In (b), how much is the bailment surcharge? Is the amount set forth in rule?

In your history note, should you include G.S. 18B-203(14) and (15)?

1 14B NCAC 15A .1406 is amended as published in 34:02 NCR 115 as follows: 2 3 14B NCAC 15A .1406 **PAYMENT** 4 (a) Local boards shall remit full payment of the contractor's Contractor's statement of account pertaining to the 5 bailment fee within 30 days of receipt of the statement. 6 (b) Local boards shall remit full payment of the contractor's Contractor's statement of account pertaining to the 7 bailment surcharge within 1530 days of receipt of the statement. 8 (c) Local boards shall remit full payment of the distiller's invoice within 30 days of delivery of the liquor. 9 (d) Local boards that obtain spirituous liquor from another local board pursuant to 14B NCAC 15A .1301(e) shall 10 remit full payment within 15 days of the transaction. 11 12 History Note: Authority G.S. 18B-100; G.S. 18B-207; 18B-702(u); 13 Eff. May 1, 1984;

Transferred and Recodified from 04 NCAC 02R .1407 Eff. August 1, 2015;

Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. August 22,

Amended Eff. November 1, 2010; July 1, 1992;

2015.

14

15

16 17