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The NORTH CAROLINA **REGISTER**

EXECUTIVE ORDER

IN ADDITION Voting Rights Act Final Decision Letter

PROPOSED RULES Community Colleges Cosmetic Art Examiners Environment, Health, and Natural Resources Human Resources Labor Refrigeration Examiners

RRC OBJECTIONS

RULES INVALIDATED BY JUDICIAL DECISION

CONTESTED CASE DECISIONS

ISSUE DATE: November 15, 1993

Volume 8 • Issue 16 • Pages 1513 - 1568



RBR/KFN/7434/.A2/NG7

NORTH CAROLINA REGISTER

The North Carolina Register is published twice a month and contains information relating to agency, executive, legislative and judicial actions required by or affecting Chapter 150B of the General Statutes. All proposed administrative rules and notices of public hearings filed under G.S. 150B-21.2 must be published in the Register. The Register will typically comprise approximately fifty pages per issue of legal text.

State law requires that a copy of each issue be provided free of charge to each county in the state and to various state officials and institutions.

The North Carolina Register is available by yearly subscription at a cost of one hundred and five dollars (\$105.00) for 24 issues. Individual issues may be purchased for eight dollars (\$8.00).

Requests for subscription to the North Carolina Register should be directed to the Office of Administrative Hearings, P. 0. Drawer 27447, Raleigh, N. C. 27611-7447.

ADOPTION AMENDMENT, AND REPEAL OF RULES

The following is a generalized statement of the procedures to be followed for an agency to adopt, amend, or repeal a rule. For the specific statutory authority, please consult Article 2A of Chapter 150B of the General Statutes.

Any agency intending to adopt, amend, or repeal a rule must first publish notice of the proposed action in the *North Carolina Register*. The notice must include the time and place of the public hearing (or instructions on how a member of the public may request a hearing); a statement of procedure for public comments; the text of the proposed rule or the statement of subject matter; the reason for the proposed action; a reference to the statutory authority for the action and the proposed effective date.

Unless a specific statute provides otherwise, at least 15 days must elapse following publication of the notice in the *North Carolina Register* before the agency may conduct the public hearing and at least 30 days must elapse before the agency can take action on the proposed rule. An agency may not adopt a rule that differs substantially from the proposed form published as part of the public notice, until the adopted version has been published in the *North Carolina Register* for an additional 30 day comment period.

When final action is taken, the promulgating agency must file the rule with the Rules Review Commission (RRC). After approval by RRC, the adopted rule is filed with the Office of Administrative Hearings (OAH).

A rule or amended rule generally becomes effective 5 business days after the rule is filed with the Office of Administrative Hearings for publication in the North Carolina Administrative Code (NCAC).

Proposed action on rules may be withdrawn by the promulgating agency at any time before final action is taken by the agency or before filing with OAH for publication in the NCAC.

TEMPORARY RULES

Under certain emergency conditions, agencies may issue temporary rules. Within 24 hours of submission to OAH, the Codifier of Rules must review the agency's written statement of findings of need for the temporary rule pursuant to the provisions in G.S. 150B-21.1. If the Codifier determines that the findings meet the criteria in G.S. 15OB-21.1, the rule is entered into the NCAC. If the Codifier determines that the findings do not meet the criteria, the rule is returned to the agency. The agency may supplement its findings and resubmit the temporary rule for an additional review or the agency may respond that it will remain with its initial position. The Codifier, thereafter, will enter the rule into the NCAC. A temporary rule becomes effective either when the Codifier of Rules enters the rule in the Code or on the sixth business day after the agency resubmits the rule without change. The temporary rule is in effect for the period specified in the rule or 180 days, whichever is less. An agency adopting a temporary rule must begin rule-making procedures on the permanent rule at the same time the temporary rule is filed with the Codifier.

NORTH CAROLINA ADMINISTRATIVE CODE

The North Carolina Administrative Code (NCAC) is a compilation and index of the administrative rules of 25 state agencies and 38 occupational licensing boards. The NCAC comprises approximately 15,000 letter size, single spaced pages of material of which approximately 35% of is changed annually. Compilation and publication of the NCAC is mandated by G.S. 150B-21.18.

The Code is divided into Titles and Chapters. Each state agency is assigned a separate title which is further broken down by chapters. Title 21 is designated for occupational licensing boards.

- The NCAC is available in two formats.
- (I) Single pages may be obtained at a minimum cost of two dollars and 50 cents (\$2.50) for 10 pages or less, plus fifteen cents (\$0.15) per each additional page.
- (2) The full publication consists of 53 volumes, totaling in excess of 15,000 pages. It is supplemented monthly with replacement pages. A one year subscription to the full publication including supplements can be purchased for seven hundred and fifty dollars (\$750.00). Individual volumes may also be purchased with supplement service. Renewal subscriptions for supplements to the initial publication are available.

Requests for pages of rules or volumes of the NCAC should be directed to the Office of Administrative Hearings.

CITATION TO THE NORTH CAROLINA REGISTER

The North Carolina Register is cited by volume, issue, page number and date. 1:1 NCR 101-201, April 1, 1986 refers to Volume 1, Issue 1, pages 101 through 201 of the North Carolina Register issued on April 1, 1986.

FOR INFORMATION CONTACT: Office of Administrative Hearings, ATTN: Rules Division, P.O. Drawer 27447, Raleigh, North Carolina 27611-7447, (919) 733-2678.

NORTH CAROLINA REGISTER



Office of Administrative Hearings P. O. Drawer 27447 Raleigh, North Carolina 27611-7447 (919) 733-2678

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Publication Schedule

(July 1993 - May 1994)	(July	1993	- May	1994)
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Volume and Issue Number	lssue Date	Last Day for Filing	Last Day for Elec- tronic Filing	Earliest Date for Public Hearing 15 days from notice	* End of Required Comment Period 30 days from notice	Last Day to Submit to RRC	** Earliest Effective Date
8:7	07/01/93	06/10/93	06/17/93	07/16/93	08/02/93	08/20/93	10/01/93
8:8	07/15/93	06/23/93	06/30/93	07/30/93	08/16/93	08/20/93	10/01/93
8:9	08/02/93	07/12/93	07/19/93	08/17/93	09/01/93	09/20/93	11/01/93
8:10	08/16/93	07/26/93	08/02/93	08/31/93	09/15/93	09/20/93	11/01/93
8:11	09/01/93	08/11/93	08/18/93	09/16/93	10/01/93	10/20/93	12/01/93
8:12	09/15/93	08/24/93	08/31/93	09/30/93	10/15/93	10/20/93	12/01/93
8:13	10/01/93	09/10/93	09/17/93	10/18/93	11/01/93	11/22/93	01/01/94
8:14	10/15/93	09/24/93	10/01/93	11/01/93	11/15/93	11/22/93	01/01/94
8:15	11/01/93	10/11/93	10/18/93	11/16/93	12/01/93	12/20/93	02/01/94
8:16	11/15/93	10/22/93	10/29/93	11/30/93	12/15/93	12/20/93	02/01/94
8:17	12/01/93	11/05/93	11/15/93	12/16/93	01/03/94	01/20/94	03/01/94
8:18	12/15/93	11/24/93	12/01/93	12/30/93	01/14/94	01/20/94	03/01/94
8:19	01/03/94	12/08/93	12/15/93	01/18/94	02/02/94	02/21/94	04/01/94
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8:21	02/01/94	01/10/94	01/18/94	02/16/94	03/03/94	03/21/94	05/01/94
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8:23	03/01/94	02/08/94	02/15/94	03/16/94	03/31/94	04/20/94	06/01/94
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9:3	05/02/94	04/11/94	04/18/94	05/17/94	06/01/94	06/20/94	08/01/94
9:4	05/16/94	04/25/94	05/02/94	05/31/94	06/15/94	06/20/94	08/01/94

Note: Time is computed according to the Rules of Civil Procedure, Rule 6.

* An agency must accept comments for at least 30 days after the proposed text is published or until the date of any public hearing, whichever is longer. See G.S. 150B-21.2(f) for adoption procedures.

** The "Earliest Effective Date" is computed assuming that the agency follows the publication schedule above, that the Rules Review Commission approves the rule at the next calendar month meeting after submission, and that RRC delivers the rule to the Codifier of Rules five (5) business days before the 1st business day of the next calendar month.

EXECUTIVE ORDER NUMBER 32 GOVERNOR'S ADVISORY COMMISSION ON MILITARY AFFAIRS

WHEREAS, the United States Armed Forces play a vital role in the economy and culture of North Carolina; and

WHEREAS, the United States Armed Forces are facing drastic changes in their size, composition and mission,

NOW, THEREFORE, by the power vested in me as Governor by the laws and Constitution of North Carolina, IT IS ORDERED:

Section 1. ESTABLISHMENT

The Governor's Advisory Commission on Military Affairs is hereby re-established. It shall be comprised of at least fifteen (15) members appointed by the Governor who shall serve for terms of three (3) years at the pleasure of the Governor. In addition to the appointed members, the following twelve (12), or their designees, shall serve as exofficio, non-voting members:

- (1) Secretary of Administration;
- (2) Secretary of Transportation;
- (3) Secretary of Environment, Health, and Natural Resources;
- (4) Secretary of Crime Control and Public Safety;
- (5) Secretary of Commerce;
- Base commanders of Fort Bragg, Camp Lejeune, Cherry Point and the Elizabeth City Coast Guard Air Station;
- (7) Wing Commanders of the 4th and 23rd Wing; and
- (8) Adjutant General of the North Carolina National Guard.

The Governor shall designate one of the voting members as Chairperson.

Section 2. MEETINGS

The Commission shall meet regularly at the call of the Chairperson or the Governor.

Section 3. DUTIES

The Commission shall have the following duties:

- (a) Provide a forum for the discussion of issues concerning major military installations in the State, active and retired military personnel, and their families.
- (b) Promote cooperation and understanding between the military components, the communities, our congressional delega-

tion, the general public, and State, federal, and local governments.

(c) Advise the Governor on measures and activities which would support and assist North Carolina military families and promote defense installations within the State.

Section 4. ADMINISTRATION

Support staff for the Commission shall be provided by the Department of Crime Control and Public Safety. Members shall serve without compensation, but may receive reimbursement, contingent upon the availability of funds, for travel and subsistence in accordance with N.C.G.S. 138-5, 138-6, 120-3.1.

<u>Section 5.</u> EFFECT ON OTHER EXECUTIVE ORDERS

Martin Administration Executive Order Number 151, as amended by Executive Orders 163 and 170, and as extended by 185, is hereby rescinded.

This Order shall be effective immediately.

Done in the Capital City of Raleigh, North Carolina, this the 21st day of October, 1993.

T his Section contains public notices that are required to be published in the Register or have been approved by the Codifier of Rules for publication.

U.S. Department of Justice

Civil Rights Division

Voting Section P.O. Box 66128 Washington, D.C. 20035-6128

October 14, 1993

Richard J. Rose, Esq. Poyner & Spruill P. O. Box 353 Rocky Mount, North Carolina 27802-0353

Dear Mr. Rose:

This refers to two annexations [Nos. 194 and 195 (1993)] and their designation to single-member districts of the City of Rocky Mount in Edgecombe and Nash Counties, North Carolina, submitted to the Attorney General pursuant to Section 5 of the Voting Rights Act of 1965, as amended, 42 U.S.C. 1973c. We received your submission on August 16, 1993.

The Attorney General does not interpose any objection to the specified changes. However, we note that Section 5 expressly provides that the failure of the Attorney General to object does not bar subsequent litigation to enjoin the enforcement of the changes. See the Procedures for the Administration of Section 5 (28 C.F.R. 51.41).

Sincerely,

James P. Turner Acting Assistant Attorney General Civil Rights Division

By:

Steven H. Rosenbaum Chief, Voting Section

JPT:GS:CGM:emr DJ 166-012-3 93-2827

U.S. Department of Justice

Civil Rights Division

Voting Section P.O. Box 66128 Washington, D.C. 20035-6128

October 27, 1993

Michael Crowell, Esq. Tharrington, Smith & Hargrove P. O. Box 1151 Raleigh, North Carolina 27602-1151

Dear Mr. Crowell:

This refers to the procedures for conducting the November 2, 1993, special bond election for the City of Laurinburg in Scotland County, North Carolina, submitted to the Attorney General pursuant to Section 5 of the Voting Rights Act of 1965, as amended, 42 U.S.C. 1973c. We received your submission on August 30, 1993.

The Attorney General does not interpose any objection to the specified change. However, we note that Section 5 expressly provides that the failure of the Attorney General to object does not bar subsequent litigation to enjoin the enforcement of the change. See the Procedures for the Administration of Section 5 (28 C.F.R. 51.41).

Sincerely,

James P. Turner Acting Assistant Attorney General Civil Rights Division

By:

Steven H. Rosenbaum Chief, Voting Section

JPT:GS:RA:emr:lrj DJ 166-012-3 93-3065

STATE OF NORTH CAROLINA

BEFORE THE TAX REVIEW BOARD

COUNTY OF WAKE

)
In the matter of:)
The Proposed Assessment of)
Additional Sales and Use Tax for)
the Period 1 February 1985 through)
30 September 1989 by the Secretary)
of Revenue against TMP Video)
Communications Corporation.)
-)

ADMINISTRATIVE DECISION NUMBER: <u>276</u>

THIS MATTER was heard before the undersigned duly appointed and acting members of the Tax Review Board at its regular meeting in the City of Raleigh on 10 September 1993, upon Petition of **TMP Video Communications Corporation** (hereinafter "Petitioner") for review of a Final Decision of the Deputy Secretary of Revenue sustaining a proposed assessment of additional sales and use tax for the period 1 February 1985 through 30 September 1989. The Petitioner was represented at the hearing by Luke D. Hyde and Herbert L. Hyde, attorneys at law; the Department of Revenue was represented at the hearing by Marilyn R. Mudge, Assistant Attorney General.

At the outset of the hearing, the Petitioner sought to introduce into evidence a videotape which the Petitioner asserted would provide important information about the Petitioner's business with regard to the issues raised in this matter. Counsel for the Department of Revenue objected to the introduction of this videotape on the grounds that it was not part of the record of proceedings before the Deputy Secretary of Revenue. Counsel for the Petitioner then asked that the matter be remanded to the Deputy Secretary in order for the Deputy Secretary to review the videotape and make additional findings and conclusions if appropriate.

AND IT APPEARING TO THE BOARD that this matter involves difficult questions concerning the application of the sales and use tax law to a business affected by rapidly changing technology;

AND IT FURTHER APPEARING TO THE BOARD that the interests of justice would be best served by allowing the Deputy Secretary of Revenue to consider additional evidence in order to fully develop the record with regard to the nature of the Petitioner's business;

IT IS THEREFORE ORDERED that the Petitioner's case is remanded to the Deputy Secretary of Revenue, where the Petitioner shall have the opportunity to present additional evidence to be taken and ruled upon by the Deputy Secretary.

Entered in the City of Raleigh this 28th day of October, 1993.

TAX REVIEW BOARD

Harlan E. Boyles, Chairman State Treasurer

John E. Thomas Chairman, Utilities Commission

Jeff D. Batts

NORTH CAROLINA REGISTER

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STATE OF NORTH CAROLINA

BEFORE THE TAX REVIEW BOARD

COUNTY OF WAKE

In the matter of: The Proposed Assessment of Additional Sales and Use Tax for the Period 1 September 1989 through 31 July 1991 by the Secretary of Revenue against **Down East Rent-A-John, Incorporated**.

ADMINISTRATIVE DECISION NUMBER: 277

THIS MATTER was heard before the undersigned duly appointed and acting members of the Tax Review Board at its regular meeting in the City of Raleigh on 10 September 1993, upon the issues raised in the <u>Motion to Dismiss Appeal</u> filed by the Department of Revenue on 30 August 1993. The Taxpayer, **Down East Rent-A-John, Incorporated,** was represented at the hearing by Darris W. Koontz and Thomas H. Cook Jr., attorneys at law; also present on behalf of the Taxpayer were John Smith, George Koontz, and Margie Bulris. The Department of Revenue was represented at the hearing by Marilyn R. Mudge, Assistant Attorney General; also present on behalf of the Department was William Smith. The hearing was limited to the matters raised in the <u>Motion to Dismiss Appeal</u> filed 30 August 1993, the <u>Response and Countermotion</u> filed 3 September 1993, and the <u>Motion to Extend Time to File Petition and Permit Filing of Petition</u> filed 10 September 1993.

The Board considered the following documents filed in this matter:

- 1. Notice of Intent, filed 4 May 1992.
- 2. Board acknowledgement of Item 1, advising that the Petition in this matter should be filed within 60 days after the date prescribed for filing the Notice of Intent, filed 13 May 1992.
- 3. Letter to J. Ward Purrington, Secretary of Revenue, dated 8 January 1993, with fifteen (15) pages of attachments, filed 11 January 1993.
- 4. Letter from C. B. McLean Jr., Board Executive Secretary, to Mr. John C. Smith Jr., President of Down East Rent-A-John, Inc., acknowledging receipt of Item 3.
- 5. Letter from William C. Smith to John C. Smith Jr., dated 27 January 1993 (copy to Board), filed 27 January 1993.
- 6. Notice of hearing, dated 6 August 1993.
- 7. Letter from Darris W. Koonce to Board, filed 13 August 1993.
- 8. Motion to Dismiss Appeal, filed 30 August 1993.
- 9. <u>Response and Countermotion</u>, filed 3 September 1993.
- 10. Affidavit of Betty P. Ward, filed 10 September 1993.
- 11. Affidavit of Jean T. Tripp, filed 10 September 1993.

- 12. Affidavit of Darris W. Koontz, filed 10 September 1993.
- 13. Affidavit of John C. Smith, filed 10 September 1993.
- 14. Affidavit of George E. Koontz, filed 10 September 1993.
- 15. Affidavit of Margie M. Bulris, filed 10 September 1993.
- 16. Certification of Betty K. Mohn, filed 10 September 1993.
- 17. <u>Motion to Extend Time to File Petition and Permit Filing of Petition</u>, filed 10 September 1993.

After carefully considering the arguments of counsel and the affidavits and matters of record in this appeal, the Board makes the following Findings of Fact:

- 1. The Taxpayer, on 4 May 1993, filed with the Board a one-page notice of intent dated 30 April 1992 and purporting to be signed by John C. Smith, president of Down East Rent-A-John, Incorporated. The notice of intent made reference to a final decision of the Deputy Secretary of Revenue rendered 7 April 1992.
- 2. On 13 May 1992, the Board issued a letter to the Taxpayer acknowledging receipt of the notice of intent, and advising the Taxpayer that the original petition should be filed within sixty (60) days after the date prescribed for filing the notice of intent.
- 3. The Taxpayer did not file a petition to the Tax Review Board within the time prescribed by G.S. 105-241.2(a).

Based on its Findings of Fact set forth above, the Board makes the following Conclusions of Law:

- 1. The time limits specified in G.S. 105-241.1(a) are jurisdictional in nature; the Board has no authority to consider petitions not filed within the time prescribed by law.
- 2. Because the Taxpayer did not file a petition within the time prescribed by G.S. 105-241.2(a), the Taxpayer's appeal must be dismissed.

IT IS THEREFORE ORDERED that the Taxpayer's appeal be, and it is hereby, DISMISSED.

Entered in the City of Raleigh this 28th day of October, 1993.

TAX REVIEW BOARD

Harlan E. Boyles, Chairman State Treasurer

John E. Thomas Chairman, Utilities Commission

Jeff D. Batts

TITLE 10 - DEPARTMENT OF HUMAN RESOURCES

Notice is hereby given in accordance with G.S. 150B-21.2 that the Division of Facility Services intends to adopt rules cited as 10 NCAC 3R .4201 - .4207.

 $oldsymbol{T}$ he proposed effective date of this action is February 1, 1994.

The public hearing will be conducted at 2:00 p.m. on December 15, 1993 at the Council Building, Room 201, 701 Barbour Drive, Raleigh, NC 27603.

Reason for Proposed Action: To implement recent legislative changes which require all hospices, hospice inpatient facilities and hospice residential care facilities to submit applications for review and to obtain a certificate of need.

Comment Procedures: All written comments must be received by Mr. Jackie R. Sheppard, APA Coordinator, DFS, PO Box 29530, Raleigh, NC 27626-0530, telephone (919) 733-2342, no later than December 15, 1993. Written comments submitted after the deadline will not be considered.

CHAPTER 3 - FACILITY SERVICES

SUBCHAPTER 3R - CERTIFICATE OF NEED REGULATIONS

SECTION .4200 - CRITERIA AND STANDARDS FOR HOSPICES, HOSPICE INPATIENT FACILITIES, AND HOSPICE RESIDENTIAL CARE FACILITIES

.4201 DEFINITIONS

<u>The following definitions shall apply to all rules</u> in this <u>Section</u>:

- (1) "Bereavement counseling" means counseling provided to a hospice patient's family or significant others to assist them in dealing with issues of grief and loss.
- (2) "Caregiver" means the person whom the patient designates to provide the patient with emotional support, physical care, or both.
- (3) "Care plan" means a plan as defined in 10 NCAC 3T .0102 of the Hospice Li-

censing Rules.

- (4) <u>"Continuous care" means care as defined</u> in 42 CFR 418.204, the Hospice Medicare Regulations.
- (5) <u>"Home-like" means furnishings of a hospice inpatient facility or a hospice residential care facility as defined in 10 NCAC 3T .1110 of the Hospice Licensing Rules.</u>
- (6) "Homemaker services" means services provided to assist the patient with personal care, maintenance of a safe and healthy environment and implementation of the patient's care plan.
- (7) <u>"Hospice" or "hospice home care pro-</u> gram" means any coordinated program of <u>home care as defined in G.S. 131E-</u> 176(13a).
- (8) <u>"Hospice inpatient facility" means a</u> facility as defined in G.S. 131E-176(13b).
- (9) <u>"Hospice residential care facility" means</u> <u>a facility as defined in G.S. 131E-176(13c).</u>
- (10) <u>"Hospice service area" means:</u>
- (a) the single county in which the hospice or hospice inpatient facility will be established if the application is submitted to address the need identified for a single county as set forth in the applicable State Medical Facilities Plan (SMFP); or
- (b) the contiguous counties for which the hospice or hospice inpatient facility will provide services if the application is submitted to address the need identified for a contiguous grouping of counties as defined in the applicable SMFP; or
- (c) the single county in which the hospice residential care facility will be located.
- (11) <u>"Hospice services" or "hospice home</u> care services" means services as defined in G.S. 131E-201.
- (12) <u>"Hospice staff" means personnel as</u> <u>defined in 10 NCAC 3T .0102 of the</u> <u>Hospice Licensing Rules.</u>
- (13) <u>"Inpatient care" means care provided as</u> defined in 10 NCAC 3T .0501(6) of the Hospice Licensing Rules.
- (14) <u>"Interdisciplinary team" means personnel</u> as defined in G.S. 131E-201.
- (15) <u>"Palliative care" means treatment as</u> defined in G.S. 131E-201.
- (16) <u>"Respite care" means care provided as</u> defined in <u>42</u> CFR <u>418.98.</u>

NORTH CAROLINA REGISTER

Statutory Authority G.S. 131E-177(1).

.4202 INFORMATION REQUIRED OF APPLICANT

(a) An applicant proposing to develop a hospice or hospice home care program shall complete the application form for Home Health Agency and Hospice Services. An applicant proposing to develop hospice inpatient facility beds or hospice residential care facility beds shall complete the application form for Hospice Inpatient and Hospice Residential Care Services.

(b) An applicant proposing to develop a hospice or hospice home care program, hospice inpatient facility beds, or hospice residential care facility beds shall provide the following information:

- (1) the county or counties included in the hospice service area for the proposed project in accordance with the definition in Rule .4201 of this Section;
- (2) the projected number of patient care days, by service type, to be provided in each of the first eight quarters following completion of the project and the methodology and assumptions used to make the projection;
- (3) the projected average annual cost per patient care day, by service type, for each of the first two operating years following completion of the project;
- (4) the names of the anticipated sources of referrals and copies of proposed patient referral agreements with health and social services providers located within the hospice service area; and
- (5) <u>documentation that a written plan for</u> <u>bereavement counseling shall be</u> <u>initiated upon the first offering of</u> <u>hospice services and shall be completed</u> <u>prior to the provision of bereavement</u> <u>care.</u>

(c) An applicant proposing to develop a hospice or hospice home care program shall also provide the following information:

- (1) an unduplicated count of the number of hospice home care patients projected to be served in each of the first eight quarters following completion of the project and the methodology and assumptions used to make the projections;
- (2) the projected number of hospice home care visits to be provided for each of the following services in each of the first eight quarters following completion

of the project and the methodology and assumptions used to make the projections:

- (A) <u>nursing</u> services;
- (B) social work services;
- (C) <u>certified nursing assistant or home</u> <u>health aide services;</u>
- (D) counseling services, including dietary, spiritual, and family counseling;
- (E) bereavement counseling services; and
- (F) volunteer services; and
 (3) documentation that the hospice or
 - <u>hospice home care program shall be</u> <u>licensed within one year after issuance</u> <u>of the certificate of need.</u>

(d) An applicant proposing to develop hospice inpatient or hospice residential care facility beds shall also provide the following information:

- (1) <u>a description of the means by which</u> <u>hospice home care services will be</u> <u>provided:</u>
- (2) <u>copies of the proposed contractual</u> <u>agreements with the licensed hospice or</u> <u>hospice home care provider that will</u> <u>provide the hospice home care services:</u>
- (3) <u>a copy of the admission policies</u>, including the criteria that will be used to select persons for admission and to assure that terminally ill patients are served in their own homes as long as possible; and
- (4) <u>documentation that a home-like setting</u> will be provided in the facility.

Statutory Authority G.S. 131E-177(1).

.4203 REQUIRED PERFORMANCE STANDARDS

(a) An applicant proposing to develop hospice inpatient facility beds or hospice residential care facility beds shall demonstrate that:

- (1) the average occupancy rate of the licensed beds in the facility is projected to be at least 50% for the last six months of the first operating year following completion of the project;
- (2) the average occupancy rate for the licensed beds in the facility is projected to be at least 75% for the second operating year following completion of the project: and
- (3) <u>each existing facility which is located in</u> <u>the hospice service area and which has</u> <u>licensed beds of the type proposed by</u> <u>the applicant attained an occupancy rate</u>

of at least 75% for the twelve month period reported on that facility's most recent Licensure Renewal Application Form.

(b) An applicant proposing to add beds to an existing hospice inpatient facility or hospice residential facility shall document that the average occupancy of the licensed beds in the existing facility was at least 75% for the nine months immediately preceding the submittal of the proposal.

(c) An applicant proposing to develop a hospice or hospice home care program shall demonstrate that no less than 80% of the total patient care days provided to Medicaid and Medicare patients will be provided in the patient's residence in accordance with 42 CFR 418.

Statutory Authority G.S. 131E-177(1).

.4204 REQUIRED SUPPORT SERVICES

(a) An applicant proposing to develop a hospice, hospice inpatient facility beds, or hospice residential care facility beds shall demonstrate that the following services will be provided by the applicant to the patient and the patient's family or significant others:

- (1) <u>nursing services;</u>
- (2) social work services;
- (3) counseling services including dietary, spiritual, and family counseling;
- (4) bereavement counseling services;
- (5) volunteer services; and
- (6) physician services.

(b) <u>An applicant shall demonstrate that the</u> services listed in Paragrpah (a) of this <u>Rule will be</u> available 24 hours a day, seven days a week.

(c) An applicant proposing to develop a hospice, hospice inpatient facility beds, or hospice residential care facility beds shall provide documentation that the following services, when ordered by the attending physician and specified in the care plan, will either be provided directly by the hospice or provided through a contract arranged by the hospice:

- (1) hospice inpatient care,
- (2) physical therapy,
- (3) occupational therapy,
- (4) speech therapy,
- (5) <u>home health aide services</u>,
- (6) medical supplies or equipment,
- (7) respite care,
- (8) homemaker services, and
- (9) <u>continuous care.</u>

(d) An applicant proposing to develop a hospice

inpatient facility or a hospice residential care facility shall provide documentation that pharmaceutical services will be provided directly by the facility or by contract.

(e) For each of the services listed in Paragraphs (c) and (d) of this Rule which are proposed to be provided by contract, the applicant shall provide a copy of a letter from the proposed provider expressing their willingness to enter into a contract or shall submit a copy of the contract.

Statutory Authority G.S. 131E-177(1).

.4205 REQUIRED STAFFING AND STAFF TRAINING

(a) An applicant proposing to develop a hospice, hospice inpatient facility beds, or hospice residential care facility beds shall document that staffing for hospice services will be provided in a manner consistent with G.S. Chapter 131E, Article 10.

- (b) The applicant shall demonstrate that:
- (1) the staffing pattern will be consistent with licensure requirements as specified in 10 NCAC Subchapter 3T, Hospice Licensing Rules;
- (2) <u>training for all hospice staff and</u> volunteers will meet the requirements as specified in 10 NCAC <u>3T</u>.0402, Hospice Licensing Rules;
- (3) <u>a volunteer program will be established</u> <u>and operated in accordance with 10</u> <u>NCAC 3T .0400 and .0500 and 42</u> <u>CFR 418.70;</u>
- (4) an interdisciplinary team will be established which includes, at a minimum, a physician, a licensed nurse, a social worker, a clergy member, and a trained hospice volunteer, as specified in G.S. 131E-201;
- (5) a qualified health care professional will coordinate the hospice interdisciplinary team to assure implementation of an integrated care plan and the continuous assessment of the needs of the patient and the patient's family or significant others;
- (6) <u>a written care plan will be developed by</u> <u>the attending physician, the medical</u> <u>director or physician designee, and the</u> <u>interdisciplinary team before care is</u> <u>provided to a patient and the patient's</u> <u>family or significant others;</u>
- (7) meetings of the interdisciplinary care

team and other appropriate personnel will be held on a frequent and regular basis, at least once every two weeks, for the purpose of care plan review and staff support; and

(8) each interdisciplinary team member will be provided orientation, training, and continuing education programs appropriate to their responsibilities and to the maintenance of skills necessary for the physical care of the patient and the psychosocial and spiritual care of the patient and the patient's family or significant others.

Statutory Authority G.S. 131E-177(1).

.4206 ACCESSIBILITY

(a) The applicant shall demonstrate that it will offer palliative care to terminally ill persons and their families regardless of age, gender, nationality, race, creed, sexual orientation, disability, or diagnosis.

(b) The applicant shall describe the mechanism that it will use to assure that the projected number of medically underserved and indigent persons will be served.

(c) <u>The applicant shall provide a written</u> <u>description of its billing procedures, including the</u> <u>credit and collection policies that will be utilized.</u>

(d) The applicant shall document that the health care community in the hospice service area including, but not limited to the Departments of Social Services and Health, have been invited to comment on the proposed project, particularly with regard to the referral mechanisms and admissions policies for the medically underserved population.

(e) If an applicant is proposing to develop a licensed hospice home care program, licensed hospice inpatient beds in a freestanding facility, or licensed hospice beds in a health service facility when the hospice home care services are not provided through a contract, then the applicant shall document that it will be certified for participation in the Medicaid and Medicare program.

(f) The applicant shall document it will equal or exceed the average percent of patient days of care in the combined categories of Medicare, Medicaid, and medically indigent patients that are provided by the existing facilities of the same licensure category which are located in the hospice service area.

Statutory Authority G.S. 131E-177(1).

.4207 DATA REPORTING REQUIREMENTS

The applicant shall agree to provide, upon the request of the Division of Facility Services, the following types of data and information, in accordance with data format and reporting requirements formulated by the Division of Facility Services:

- (1) demographic data on patients treated;
- (2) financial data; and
- (3) <u>clinical</u> data.

Statutory Authority G.S. 131E-177(1).

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Notice is hereby given in accordance with G.S. 150B-21.2 that the Division of Facility Services intends to adopt rules cited as 10 NCAC 3R .6001 - .6004.

T he proposed effective date of this action is March 1, 1994.

The public hearing will be conducted at 10:00 a.m. on December 15, 1993 at the Division of Facility Services, Room 201, Council Bldg., 701 Barbour Drive, Raleigh, NC.

Reason for Proposed Action: To adopt the permanent version of temporary rules 10 NCAC 3R .6001 through .6004 which were adopted pursuant to HB 729 (Health Care Reform Bill).

Comment Procedures: All written comments must be submitted to Jackie Sheppard, APA Coordinator, Division of Facility Services, PO Box 29530, Raleigh, NC 27626-0530, telephone (919) 733-2342, up to and including December 15, 1993.

Editor's Note: These Rules were filed as temporary adoptions effective October 25, 1993 for a period of 180 days or until the permanent rule becomes effective, whichever is sooner.

SECTION .6000 - CERTIFICATE OF PUBLIC ADVANTAGE PROGRAM

.6001 CERTIFICATE OF PUBLIC ADVANTAGE

The Division of Facility Services is responsible for carrying out the responsibilities of the Depart<u>ment in administering Article 9A of Chapter 131E</u> of the General Statutes entitled the Certificate of Public Advantage.

Statutory Authority G.S. 131E-192.11.

.6002 APPLICATION FILING FEE

(a) Applicants for a Certificate of Public Advantage shall submit with their application a fee of three thousand seven hundred and fifty dollars (\$3,750) for each provider which is participating in the application, provided that the total fee may not exceed fifteen thousand dollars (\$15,000). No application may be considered by the Department until this fee is paid.

(b) If during the course of the review, either the Department or the Attorney General determines that the application is of such a complex nature that expertise from outside the Department needs to be engaged in order to arrive at a decision, the applicants will be required to provide the necessary funds for the Department or the Attorney General or both to contract with appropriate consultants to investigate the impact of the proposed action. Any such additional payment is limited to the difference between the amount of the fee submitted with the application and fifteen thousand dollars (\$15,000).

(c) Failure by the applicants to pay an additional fee as determined by Paragraph (b) of this Rule will result in the denial of the application.

Statutory Authority G.S. 131E-192.11.

.6003 FILING FEE - PERIODIC REPORTS

(a) Required biennial reports from holders of Certificates of Public Advantage shall be submitted to the Department on or before the anniversary date of the Certificate and shall be accompanied by a filing fee of five hundred dollars (\$500) to offset the cost of reviewing and maintaining the report.

(b) The Department may assess an additional fee not to exceed two thousand dollars (\$2,000), such fee to reflect costs of investigating and assessing the continued advantage of having the Certificate in place and the holder's compliance with conditions imposed by the Certificate. Costs to be included in calculating the additional fee include, but are not limited to, the time of employees of the Department and the Attorney General in reviewing the report, costs of any consultant contracts or reports or data purchased for the purpose of conducting the review, and costs of telephone calls, mailings, clerical support and other office expenditure made in support of the review process. (c) Failure by the holder to pay the assessed filing fees will result in the loss of the Certificate of Public Advantage.

Statutory Authority G.S. 131E-192.11.

.6004 PUBLIC HEARING

Within 45 days of the receipt of an application for a Certificate of Public Advantage the Department shall hold a public hearing which will afford the right to any citizen to express his or her views regarding the application. There shall be notice of the hearing published in at least one newspaper of general circulation serving the geographic area affected not less than 10 days prior to the hearing.

Statutory Authority G.S. 131E-192.11.

TITLE 13 - DEPARTMENT OF LABOR

Notice is hereby given in accordance with G.S. 150B-21.2 that the North Carolina Department of Labor intends to amend rule cited as 13 NCAC 7F .0101, with changes from the proposed text noticed in the Register, Volume 8, Issue 2, pages 892 - 893.

T he proposed effective date of this action is February 1, 1994.

Reason for Proposed Action: There is a need for a new level of training within 29 CFR 1910.120 -Hazardous Waste Operations and Emergency Response, for protection of the public from threat of environmental harm and property or bodily injury.

Comment Procedures: Written comments will be accepted until December 15, 1993. Direct all correspondence to Jill F. Cramer, NCDOL/OSHA, 413 N. Salisbury Street, Raleigh, NC 27603-5942.

Editor's Note: An agency may not adopt a rule that differs substantially from the text of a proposed rule published in the <u>Register</u>, unless the agency publishes the text of the proposed different rule and accepts comments on the new text for at least 30 days after the publication of the new text.

CHAPTER 7 - OFFICE OF OCCUPATIONAL SAFETY AND HEALTH

SUBCHAPTER 7F - STANDARDS

SECTION .0100 - GENERAL INDUSTRY STANDARDS

.0101 GENERAL INDUSTRY

(a) The provisions for the Occupational Safety and Health Standards for General Industry, Title 29 of the Code of Federal Regulations Part 1910, are adopted by reference except that within Subpart H - Hazardous Materials, 29 CFR 1910.120, Hazardous waste operations and emergency response, 29 CFR 1910.120(q)(6) is amended by adding a new level of training:

- "(vi) First responder operations plus level. This level of training is for public sector firefighters responding to hazardous substances emergencies involving only gasoline, diesel fuel, or liquid propane gas (LPG) where the situation requires more than the defensive actions allowed first responders at operations level (i.e. plugging/patching a fuel tank or shutting LPG valves at roadside emergencies). First responders at operations plus level are individuals who respond to hydrocarbon fuel tank leaks where the leaking tanks contain a hydrocarbon fuel which is used to propel the vehicle on which the tank is located. Only those vehicles designed for highway use or those used for industrial, agricultural or construction purposes are covered. First responders at the operations plus level shall have received at least training equal to first responder operations level and, in addition, shall receive training or have had sufficient experience to objectively demonstrate competency in the following areas and the employer shall so certify:
- (A) Know how to select and use proper specialized personal protective equipment provided to the first responder at operations plus level;
- (B) Understand basic hazardous materials terms as they pertain to hydrocarbon fuels;
- (C) Understand hazard and risk assessment techniques that pertain to gasoline, diesel fuel, and LPG; propane and other hydrocarbon fuels;
- (D) Be able to perform control, containment, and/or confinement operations for gasoline, diesel fuel, and LPG propane and other hydrocarbon fuels

within the capabilities of the available resources and personal protective equipment; and

(E) Understand and know how to implement decontamination procedures for hydrocarbon fuels."

(b) The parts of the Code of Federal Regulations incorporated by reference in this Subchapter shall not automatically include any subsequent amendments thereto, except as follows:

- Subpart J -- General Environmental Controls -- typographical and clarifying corrections at 1910.146, Permit- Required Confined Spaces, published in 58 FR (June 29, 1993) pages 34844 -34851 and adopted by the North Carolina Department of Labor on September 24, 1993; corrections are to final rule for Permit-Required Confined Spaces as originally published in 58 FR 4462 (January 14, 1993).
- (2) Subpart Z -- Toxic and Hazardous Substances:
 - (A) Revocation of exposure limits in "Final rule limits" columns of Table Z-1-A at 1910.1000, Air Contaminants, published in 58 FR (June 30, 1993) pages 35338 - 35351 and adopted by the North Carolina Department of Labor on September 24, 1993.
 - (B) Typographical and technical corrections at 1910.1027, Cadmium, published in 58 FR (April 23, 1993) pages 21778 - 21787 and adopted by the North Carolina Department of Labor on September 24, 1993; corrections are to final rule for Occupational Exposure to Cadmium as originally published in 57 FR 42101 (September 14, 1992).

(c) Copies of the applicable Code of Federal Regulations sections referred to in this Subchapter are available to the public. Please refer to 13 NCAC 7A.0302 for the costs involved and from whom copies may be obtained.

Statutory Authority G.S. 95-131; 95-133; 150B-21.6.

TITLE 15A - DEPARTMENT OF ENVIRONMENT, HEALTH, AND NATURAL RESOURCES

Notice is hereby given in accordance with G.S. 150B-21.2 that the Environment, Health, and Natural Resources - Vital Records Section intends to amend rules cited as 15A NCAC 19H .0702 and .0903.

The proposed effective date of this action is February 1, 1994.

The public hearing will be conducted at 2:00 p.m. on December 1, 1993 at the Norton Board Room, Cooper Memorial Building, 6th Floor, 225 N. McDowell Street, Raleigh, NC 27602.

Reason for Proposed Action:

15A NCAC 19H .0702 - This amendment is necessary to further clarify the existing rule.

15A NCAC 19H .0903 - This amendment is necessary to further clarify the existing rule. The RVS birth index system's capability to consistently designate changed or corrected records as amended has been tested and verified. Therefore, the statement which was eliminated during the last amendment should be included in the rule.

Comment Procedures: Individuals requiring information concerning or copies of the proposed rules should contact: Jan Ellington, P.O. Box 29537, Raleigh, NC 27626-0537, Tel: (919) 733-3000. Written comments may be sent to Ms. Ellington at the above address or submitted at the public hearing. Those desiring to speak at the hearing should contact John P. Barkley at (919) 733-4618. Persons who call in advance of the hearing will be given priority on the speaker's list. All written comments must be received by December 15, 1993.

CHAPTER 19 - HEALTH: EPIDEMIOLOGY

SUBCHAPTER 19H - VITAL RECORDS

SECTION .0700 - FEES AND REFUNDS

.0702 RESEARCH REQUESTS

(a) The State Registrar may permit the use of data from vital records for research purposes. The State Registrar shall require the applicant to specify in writing the conditions under which the records or data will be used, the purpose of the research, the research protocol, and such other data as may be deemed necessary by the State Registrar.

(b) The State Registrar may determine fees charged for <u>preparing</u>, searching or providing information from, or non-certified copies of the vital records based on the estimated cost of rendering the service. An hourly rate or charge per name searched may be imposed. The fee shall not exceed ten dollars (\$10.00) per name searched. If expedited service is specifically requested, an additional fee of ten dollars (\$10.00), in addition to all shipping and commercial charges, shall be charged in accordance with G.S. 130A-93.1(a)(2).

(c) Vital records or data provided under this Rule shall be used for the purposes described in the application.

Statutory Authority G.S. 130A-92(7); 130A-93.

SECTION .0900 - CORRECTIONS AND AMENDMENTS

.0903 CORRECTIONS REQUIRING PROOF

The following items may be corrected upon written request on forms prescribed by the State Registrar properly notarized and signed by the registrant if of legal age or by one or both parents or guardians of a minor child provided that the request is supported by at least one piece of documentary evidence:

- (1) state of birth (deaths),
- (2) birthplace of parents (births),
- (3) county of birth,
- (4) spelling of given names of child (births) after four years of birth,
- (5) spelling of father's or mother's name,
- (6) age of parents,
- (7) sex of child if incorrectly recorded,
- (8) date of birth, and
- (9) hour of birth.

For these corrections, except sex of child and hour of birth, the certificates shall be marked "amended" as shall certified copies subsequently issued. All available evidence including any which might not have been submitted by the applicant shall be evaluated by the State Registrar. The existence of inconsistent or conflicting evidence may be considered cause for denying any request for correction in which case the applicant shall be duly advised.

Statutory Authority G.S. 130A-92(7).

TITLE 21 - OCCUPATIONAL LICENSING BOARDS

Notice is hereby given in accordance with G.S. 150B-21.2 that the N.C. State Board of Cosmetic Art Examiners intends to amend rule cited as 21 NCAC 14H .0019.

The proposed effective date of this action is February 1, 1994.

Instructions on How to Demand a Public Hearing (must be requested in writing within 15 days of notice): Anyone wishing to demand a public hearing may contact Vicky Goudie, Executive Secretary, N.C. State Board of Cosmetic Art Examiners, 1110 Navaho Drive, Raleigh, N.C. 27609, (919) 850-2793. This demand must be in writing and received by December 15, 1993.

Reason for Proposed Action: This Rule became effective prior to ratification of SB 463, (c) and (e) changes, and the Board felt that 14H .0019 (b) creates an unnecessary hardship on shops and schools, since the bill covers adequate requirements.

Comment Procedures: Written comments regarding this rule should be mailed or delivered to Vicky Goudie, Executive Secretary, N.C. State Board of Cosmetic Art Examiners, 1110 Navaho Drive, Raleigh, N.C. 27609. Comments must be received no later than December 15, 1993.

CHAPTER 14 - BOARD OF COSMETIC ART EXAMINERS

SUBCHAPTER 14H - SANITATION

.0019 NOTICE TO BOARD

(a) Each cosmetologist, apprentice cosmetologist, manicurist, cosmetology teacher, and manicurist teacher shall notify the Board within 10 days of each change in the licensee's residence or place of business. Notice shall be given in one of the following ways:

(1) by depositing written notice in the United

States mail with the correct address and postage;

- (2) by personally delivering written notice to the Board's offices;
- (3) by telephone or fax transmission (followed by written notice that must be actually received in the Board's office within 30 days of the change).

(b) Each beauty establishment shall notify the Board within 10 days of the day any person lieensed by the Board either begins work or ceases work in that beauty establishment. Notice may be given in any of the ways listed in Paragraph (a) of this Rule.

Statutory Authority G.S. 88-23; 88-29.

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Notice is hereby given in accordance with G.S. 150B-21.2 that the State Board of Refrigeration Examiners intends to adopt rule cited as 21 NCAC 60.0210.

T he proposed effective date of this action is February 1, 1994.

The public hearing will be conducted at 4:00 p.m. on December 10, 1993 at 3716 National Drive, Suite 120, Raleigh, N.C. 27612.

Reason for Proposed Action: Requires technician certification for contractors and technicians who handle refrigerants.

Comment Procedures: All interested parties in this matter are invited to attend the public hearing. The State Board of Refrigeration Examiners will receive written comments postmarked no later than 12/15/93. More information may be obtained by contacting the Board Office, P.O. Box 30693. Raleigh, N.C. 27622, (919) 781-1602.

CHAPTER 60 - BOARD OF REFRIGERATION EXAMINERS

SECTION .0200 - EXAMINATIONS

.0210 CERTIFICATION REQUIREMENTS OF EPA; AUTHORITY TO ISSUE LICENSES

(a) Pursuant to the Federal Clean Air Act of

<u>1990 and regulations adopted by the EPA as</u> <u>authorized by the Act all licensed refrigeration</u> <u>contractors and technicians as defined in 40 CFR</u> <u>82.161 who handle refrigerants as stated in the Act</u> <u>and regulations must be certified by an EPA-Approved Technician's Certification Program</u> <u>effective November 14, 1994.</u>

(b) The State Board of Refrigeration Examiners is authorized by G.S. 87-52 and G.S. 87-54 to issue a license or certification to contractors and technicians who can document successful completion of an EPA-Approved Course and Examination. The Board is further authorized to charge refrigeration contractors and technicians a reasonable cost for the issuance of any such license or certification.

Statutory Authority G.S. 87-52; 87-54; 87-58.

TITLE 23 - COMMUNITY COLLEGES

Notice is hereby given in accordance with G.S. 150B-21.2 that the N.C. Department of Community Colleges intends to amend rules cited as 23 NCAC 2D .0202 - .0203, .0325 - .0326 and 2E .0402.

The proposed effective date of this action is April 1, 1994.

The public hearing will be conducted at 10:00 a.m. on December 9, 1993 at the Caswell Building, Room 176, 200 W. Jones Street, Raleigh, NC 27603.

Reason for Proposed Action:

23 NCAC 2D .0202 - .0203 - To revise tuition refund provisions.

23 NCAC 2D .0325 - .0326 - To incorporate changes resulting from action of the 1993 General Assembly concerning course repetition, in-plant training course offerings, and courses provided for clients of sheltered workshops.

23 NCAC 2E .0402 - To incorporate changes resulting from action of the 1993 General Assembly concerning approval for in-plant training courses.

Comment Procedures: Interested persons may present statements either orally or in writing at the public hearing; or by mail on or before December 17, 1993 addressed to: Dr. Bill Cole, Department of Community Colleges, 200 W. Jones St., Raleigh NC 27603.

Editor's Note: These Rules were filed as temporary amendments effective November 1, 1993 for a period of 180 days or until the permanent rule becomes effective, whichever is sooner.

CHAPTER 2 - COMMUNITY COLLEGES

SUBCHAPTER 2D - COMMUNITY COLLEGES: FISCAL AFFAIRS

SECTION .0200 - STANDARD STUDENT FEES

.0202 CURRICULUM

(a) Tuition.

- Student Residence Classification. The classification of students for tuition purposes shall be made pursuant to G.S. 116-143.1
- (2) Tuition Rates In-State.
 - (A) A general and uniform tuition rate is established by the State Board as set by the Legislature for full-time curriculum students per quarter for North Carolina residents.
 - (B) A North Carolina resident who is a part-time student shall pay a per credit hour rate for curriculum instruction, as established by the State Board, for such tuition in any quarter as set by the Legislature.
- (3) Learning Laboratory. No tuition fees charged.
- (4)Tuition Creditable Upon Transfer of Student. When a student has paid the required tuition at a college and is given permission to transfer to another college within the system during the academic quarter for which the tuition was paid, the college from which the student transfers shall issue to him a statement certifying the amounts of tuition that have been paid, and the college to which he is transferring shall accept such certificate in lieu of requiring payment again. [Also, see 23 NCAC 2D .0323(b)(2) which provides information regarding reporting student hours in membership.]
- (5) Tuition Student Enrolled in More Than

One College. Where a student desires to enroll for the same quarter at two or more colleges of the system, the total amount of tuition and fees may be paid to the student's "home" college. "Home" college is defined as the college which the student initially registers for classes. The home college shall, in that case, assume responsibility for arranging with the other college or colleges for enrolling the student in appropriate classes without further charge. Such arrangement shall be made by exchange of letters between the colleges involved. Student membership hours for instruction received shall, in any event, be reported by the college in which the respective instruction occurred.

- (6) Tuition Rates Out-of-State.
 - (A) Any full-time curriculum student who is an out-of-state resident shall pay tuition fees as established by the State Board for each quarter as set by the Legislature.
 - (B) An out-of-state resident who is a part-time student shall pay a per credit hour rate for curriculum instruction as established by the State Board as set by the Legislature.
- (7) Tuition Exemptions.
 - (A) Individuals taking courses in the categories set forth in G.S. 115D-5(b) shall be exempt from tuition.
 - (B) College Staff Members. Full-time college staff members may enroll in one curriculum or extension course per quarter in the system without payment of tuition.
 - (C) Basic Law Enforcement Training Program (BLET) for law enforcement officers. All law enforcement officers employed by a municipal, county, state, or federal law enforcement agency when taking courses in a state-mandated BLET training program, are exempt from tuition payment. Also, trainees may be exempt from BLET class tuition if a letter of sponsorship from an appropriate law enforcement agency is on file at the college.

(b) Pre-Enrollment Deposit. When a prospective student has made application for admission and has been accepted, the student may be required to pay an advance deposit up to a maximum of fifteen dollars (\$15.00). This advance payment is not refundable unless covered by the refund policy stated in Subparagraph (e) (1) of this Rule. This advance payment shall be deposited to the State Treasurer and credited against the full tuition due from the student during the regular registration period.

(c) Late Enrollment Fee. A late enrollment fee up to five dollars (\$5.00) may be charged curriculum students registering after the specific closing date of registrations registration, with such fees becoming state funds.

(d) Student Activity Fee. Colleges may establish a student activity fee which may include a parking fee or a scheduled vehicle registration fee. However, students shall not be assessed a parking fee, a vehicle registration fee, or a similar fee in addition to the established student activity fee. The maximum amount charged for the student activity fee shall not exceed twenty-eight dollars (\$28.00) per student per fiscal year. Funds derived from collection of a student activity fee shall be accounted for and expended under standing procedures and regulations adopted by the local governing board of the college. Any expenditure from the fund must directly benefit students.

(e) Tuition Refunds.

- (1) A refund shall not be made except under the following circumstances:
 - (A) A full <u>75 percent</u> refund may be made upon request of the student if the student officially withdraws from the class(es) prior to or on the official 20 percent point of the class(es) or the 20 percent point of the quarter if the student officially withdraws from the college. <u>At the time the student</u> officially withdraws under this policy, the college shall notify the student of the right to receive the refund. Requests for refunds will not be considered after the 20 percent point.
 - (B) For classes beginning at times other than at the beginning of the quarter, the same provisions set forth in Part (1)(A) of this Paragraph apply. For contact hour classes 10 calendar days from the first day of the class(es) is the determination date.
- (2) To comply with applicable federal regulations regarding refunds to individuals or groups, federal regulations will supersede the state refund regulations stated in this Rule.

(3) Where a student, having paid the required tuition for a quarter, dies during that quarter (prior to or on the last day of examinations of the college the student was attending), all tuition and fees for that quarter may be refunded to the estate of the deceased.

Statutory Authority G.S. 115D-5; 115D-54; 116-143.1; P.L. 93-508.

.0203 EXTENSION PROGRAMS

(a) Registration fees for Non-Curriculum Extension Instruction. For purposes of administration of this Rule, non-curriculum extension instruction means all instruction organized, supervised, or delivered outside the regular curriculum programs offered by the college.

- (1) A registration fee, as established by the State Board, as set by the Legislature shall be charged for each occupational extension class.
- (2) Each local board is delegated the responsibility to establish registration fees for Community Service Programs (academic, practical skills, avocational, and cultural/civic activities).
- (3) All recreational courses must be self-supporting. Colleges are required to collect and deposit to a local account fees and other contributions to support entirely the costs of all recreational extension courses taught during the school year. Also, note Paragraph (b) of Rule .0325 of this Subchapter regarding the reporting of student membership hours for this area.
- (4) A registration fee shall be charged for each extension class of 17 weeks or less. A registration fee shall be charged each 13 weeks for extension classes lasting longer than 17 weeks.
- (5) Registration Fee Exemptions:
 - (A) Special Extension Training Programs. No fees of any kind shall be charged students enrolling for special extension training programs set forth in G.S. 115D-5(b).
 - (B) College Staff Members. Full-time college staff members may enroll in one extension or curriculum course per quarter in the system without registration fee or tuition charges.

(b) Self-Supported Courses. A college shall have the authority to sponsor self-supporting

courses, [see 23 NCAC 2E.0101], deposit income (if any) to a local account, and pay all expenses from such local account. Each student is required to pay a pro-rata share of the cost of a selfsupporting class. Since the pro-rata share assumed is not considered a registration fee, no individual or group is exempt under G.S. 115D-5(b) from paying a proportional share of the identified cost of the class.

(c) Driver Education. Colleges are required to collect a student fee as established by the local board of trustees for the adult driver education training course offered through the community service program.

(d) Registration Fee Refunds. A refund shall not be made except under the following circumstances:

- (1) For classes that are scheduled to meet four times or less, a full <u>75</u> percent refund shall be made upon the request of the student if the student officially withdraws from the class(es) prior to or on the first day of the class(es).
- (2) For classes that are scheduled to meet five or more times, a full 75 percent refund shall be made upon the request of the student if the student officially withdraws from the class(es) prior to or in on the official 20 percent point of the class(es). <u>Requests for refunds will not</u> <u>be considered after the 20 percent</u> <u>point.</u>
- (3) For classes beginning at times other than at the beginning of the quarter, applicable provisions as noted in Subparagraphs (d)(1) and (2) of this Rule apply. For contact hour classes 10 calendar days from the first day of the class(es) is the determination date.
- (4) At the time of official withdrawal under this policy, the college shall notify the student of the right to receive a refund.

Statutory Authority G.S. 115D-1; 115D-5.

SECTION .0300 - BUDGETING: ACCOUNTING: FISCAL MANAGEMENT

.0325 LIMITATION IN REPORTING STUDENT MEMBERSHIP HOURS

(a) Student hours may not be reported for budget/FTE which result from:

(1) Conferences or visits. General types of meetings usually of one or more day's duration, attended by a fairly large number of people. A conference or visit may have a central theme, but is loosely structured to cover a wide range of topics. The emphasis is on prepared presentations by authoritative speakers, although division into small group sessions for discussion purposes is often a related activity.

- (2) Seminars or Meetings. A small group of people meeting primarily for discussion under the direction of a leader or resource person or persons. Seminars and meetings are generally one-time offerings even though they may continue for more than one day.
- (3) Programs of a service nature rather than instructional classes.
- (4) Enrollment of high school students not in compliance with 23 NCAC 2C .0301 and 2C .0305.
- (5) Unsupervised classes.
- (6) Proficiency or challenge exams except that the actual time required to take the exam may be counted in membership; students must be registered in the class consistent with Paragraph (a) of Rules .0202 and .0203 of this Subchapter.
- (7) Homework assignments.
- (8) Inter-institutional or intramural sports activities including those of prison inmates.
- <u>(9)</u> Effective July 1, 1993, no budget/FTE shall be generated by occupational extension students after their first repetition of an occupational extension Students who take an course. occupational extension course more than twice within a five-year period shall pay their cost for the course based on the amount of funds generated by a student membership hour for occupational extension multiplied by the number of actual hours the class is to These students will not be taught. generate budget/FTE. The funds collected from these students will be used by the colleges to offer additional educational programs.
 - (A) <u>A statement on occupational extension</u> <u>course repetitions consistent with the</u> <u>requirements of this Rule shall be</u> <u>included in college advertisements.</u> <u>schedules and catalogs. Students shall</u> <u>be notified during registration that</u> <u>they will be charged the full cost of</u>

courses which they have taken twice within a five-year period and in which they wish to enroll. Students shall be primarily responsible for monitoring course repetitions; however, the colleges shall review records and charge students full cost for courses taken more than twice.

- Senior citizens who are legal residents (B) of North Carolina and who wish to enroll in an occupational extension course, will not be required to pay for taking the course twice. Senior citizens who take an occupational extension course more than twice within a five-year period shall pay their cost for the course based on the amount of funds generated by a student membership hour for occupational extension multiplied by the number of actual hours the class is to be taught. These senior citizens will not generate budget/FTE. The funds collected from these senior citizens will be used by the colleges additional to offer educational programs.
- Students may repeat occupational (C)extension courses more than once if the repetitions are required for certification, licensure, ог recertification. The colleges shall submit annual reports to the State Board of Community Colleges naming the students and the certification. licensure or recertification requirements that necessitated the repetition.

(b) Self-supporting classes are not to be reported for regular budget purposes (those classes supported by student fees or a class in which instruction is provided gratis); all recreational extension classes fall in this category.

(c) Occupational extension instruction may shall not be offered in sheltered workshops and adult developmental activity centers (ADAP) except sheltered workshops and adult development activity centers (ADAP) may contract with the community college to provide occupational extension courses on a self-supporting basis. provided:

(1) Instruction involves the development of a job skill dependent on equipment or processes in the work environment which are not available through college facilities. The purpose of occupational extension instruction in a sheltered workshop/ADAP is to teach fundamental skills. The achievement of production or performance standards established by the sheltered workshop or ADAP center is not a goal of these courses. The instruction provided shall not duplicate or supplant existing training provided by the workshop or ADAP center. Occupational extension courses offered at sheltered workshops/ADAP's may be made available-to-clients on a two tier basis as follows:

- (A) -Pre-vocational Education. Standardized course(s) designed to provide students with job skills which could be applied in a variety of job settings. The course(s) do not include training which involves on the job production nor do the course(s) duplicate the instruction provided in the compensatory education program.
- (B) On the job training. Instruction is designed to deal with content and skills which prepare students for production work. On the job training is occupationally specific and is designed to permit clients to apply occupational skills learned in a work place setting. The on the job training course(s) are designed by the colleges.
- (2) Content of a sheltered workshop or ADAP course is based on an analysis of the job for which training is offered. The job analysis shall designate each separate task-within a job and assign a number of hours required to teach each separate task.
- Instruction offered is not repetitive or (3)recurring to the same clients within the organization. Sheltered workshop or ADAP clients shall not be enrolled for more than 660 hours during a 12-month period. (The-12-month period will begin at the start of the initial training. The-initial training period begins Fall Quarter, 1992.) --- Excessive student repeats of the same course are not appropriate-and-cannot be funded-with state-funds. No course-may be taken more than four times. A given course may not be scheduled for more than 330 hours.

- (4) Instruction-provided deals with content and skills which prepare students for production work. Instruction which involves production only cannot be counted for FTE purposes.
- (5) During the time the course is offered, instructors shall not engage in any administrative, supervisory, or operational functions of the organization for which the course is being offered.

(d) All occupational extension courses offered in sheltered workshop or ADAP settings must be submitted to the board of trustees for approval. The course outline and a fiscal plan for operating each course shall be approved by the board of trustees. If approval is not given, no budget/FTE shall be reported for that course.

(e) Community-colleges-will earn regular budget/FTE if the college employs the instructor. If the college contracts and pays the sheltered workshop or ADAP center to provide the instruction, funding will be provided as per contract cost plus fifteen percent of that amount for administrative expense.

(d) Educational programs offered in a correctional department setting shall report fulltime equivalent (FTE) student hours on the basis of contact hours.

Statutory Authority G.S. 115D-5.

.0326 BUDGET FTE FUNDING

(a) All student membership hours generated by the college for a given class shall be counted for budget FTE purposes provided when 100 percent of the instructional cost hours delivered are is paid from college funds (funds budgeted through the college's budget including State Current, County Current, or College Funds) shall be counted for budget/FTE-purposes. Refer to Paragraph (e) of this --- Rule. These provisions apply to all instructional contracts which generate budget FTE including Basic Skills classes. For purpose of this Rule, instructional cost includes the salary of the instructor(s) as well as fringe benefits, supplies, materials, travel, etc. paid from college funds. College-sponsored instruction shall not supplant existing training which may take place without the college's involvement. Following are Rule applications of this-Rule:

(1) For a given class, if the salary paid to an instructor(s) include both college funds and funds from sources which are not budgeted through the college's budget, student hours in membership reported for the class will be prorated in the same proportion as the college funding.

- A company or entity may reimburse (1)the college for a given class up to 50 percent of the instructional cost and the student hours in membership generated in the class may be reported for budget FTE. If the college is reimbursed for <u>50</u> percent of more than the instructional cost for a given class, student hours in membership reported for the class will be prorated in the same proportion as the college funding. If the college is reimbursed for 100 percent of the instructional cost, the class would be gratis [see Paragraph (b) of this Rule] and no budget FTE would be generated.
- (2) If a company or agency donates funds to a college or pays the college for the instruction delivered, these funds may, consistent with the definition of college funds, be used to support classes and generate budget/FTE.
- (2) In cases where a company or entity donates funds to a college with no expectation for instruction in return, these funds shall be treated as college funds and may be used to generate budget FTE.
- (3) For a class that involves a contract resulting in a separate, additional entity being contracted to deliver the instruction (third party contract) or for a class which the college contracts and pays a company to deliver instruction to its employees, the college shall not supplant existing training which may be taking place without the college's involvement.
- (3) (4) The community college shall not contract with a company/entity or other entity to provide training to its current employees except as provided by provisions which generates regular budget/FTE. The college may contract and pay a company (excluding individuals who are identified as trainers or individuals who have training responsibilities as a part of their regular job requirements) to deliver instruction. If this provision is applied, the college would be reimbursed at a rate of the cost of the

eontract plus fifteen percent for administrative overhead consistent with the provisions for in-plant contracted training set forth in 23 NCAC 2E .0402(c).

(b) Any class for which the instructor's services are provided at no cost or for which the instructor's salary instructional cost is paid totally and or directly by an external agency is a "gratis" class. In this situation, the class is reported as self-supporting, and does not generate budget/FTE. If a portion of the class is gratis, student hours shall be reported prorated accordingly. eonsistent with Subparagraph (a)(1) of this Rule:

(c) Categorical state allotments to colleges (except literacy) such as Human Resources Development, Small Business, Focused Industrial Training, Community Service Block Grants, etc., do not earn budget/FTE and are not subject to the provisions of this Rule. Regular budget extension funds excluding adult high school may be used in human resources development programs when the special allocations for these purposes are obligated and, in this event, shall earn budget/FTE. Also, note 23 NCAC 2E .0602 which provides specifie information regarding individual instructional eontracts.

(d) Student class hours for class-size projects in which instructional salaries are funded by Title II of the Job Training Partnership Act (JTPA) shall not receive full FTE funding, but shall receive administrative cost reimbursement.

Statutory Authority G.S. 115D-5; 115D-31; 115D-58.5.

SUBCHAPTER 2E - EDUCATIONAL PROGRAMS

SECTION .0400 - INDUSTRIAL SERVICES

.0402 PROVISION OF IN-PLANT SKILL TRAINING

(a) Chapter 115D of the General Statutes of North Carolina authorizes the college to conduct in-plant courses to assist manufacturing, service, and/or governmental organizations with in-service training of their employees. The goal of in-plant training is the development of skilled workers, such that the people of the state may benefit in common by the attraction of more industries to the state and the maintenance of existing industries. In-plant training is defined as an occupational extension course that meets the following eonditions: An in-plant training course must provide a greater benefit to the public than it provides to the private company. In-plant training courses supported with public funds must meet the following conditions:

- (1) <u>Training courses shall be available to</u> all local companies, not just to a select few.
- (2) (1) Training shall occur in the facilities or at the sites in which the organization company normally operates.
- (3) (2) Enrollment shall be limited to the employees of the organization company in which the training occurs; trainees may be newly-hired employees who need entry level skills or existing employees who, due to documented changes in the job content, need up-grading or retraining.
- (4) (3) Training shall be conducted at the employee's assigned work station during normal working hours.
- (5) (4) Training shall be directly related to job skills. <u>Skills taught in the course</u> <u>shall be transferable to work in other</u> <u>companies involved in the same or</u> <u>similar areas of industry, such that the</u> <u>benefit to the public is the development</u> <u>of a skilled workforce, and not merely</u> <u>the training of a private company's</u> <u>employees.</u>
- (6) Training shall prepare new or current employees to apply new technology, new equipment, or new processes. Training shall not be used to refine skills already possessed.
- (7) Courses shall not subsidize private companies. A course in which a company is reimbursed for the cost of providing an employee to conduct the training constitutes a subsidy, and shall not be acceptable without a finding of special circumstances. Special circumstances consist of, but are not limited to the following:
 - (A) <u>A qualified outside instructor is not available.</u>
 - (B) The best qualified and most convenient instructor is an employee of the company.
 - (C) The company has processes about which it does not wish outsiders to obtain knowledge.

(b) Colleges are encouraged to offer in-plant courses in those situations where the development

of job skills is dependent on equipment or processes in the work environment which cannot be reasonably duplicated in a college setting. The purpose of an in-plant course is to teach the fundamental skills of a particular job. The achievement of production or performance standards established by the employer is not a goal of in-plant courses. The instruction provided shall not duplicate or supplant existing training.

(c) A community college may offer in-plant training, as defined in this Rule, in the following ways:

- The college may employ an instructor or enter into a third-party agreement as defined in 23 NCAC 2D .0326(a)(3). In this instance, the college will earn regular budget/FTE for the resulting student hours reported.
- A college may contract with a company (2) provide the direct cost of replacement of an employee providing the actual training who is not hired by the company as a trainer, and who is released from regular work responsibilities during the time for which contracted to provide instruction. Replacement cost is defined as actual costs which were expended by the company to replace on a temporary basis the contracted employee from normal duties while providing instruction. In this situation the college may earn regular budget/FTE.
- A college may contract with a company (3)to provide indirect replacement cost. The cost, if this option is applied, will be the salary loss of production time to the company for the individual contracted to deliver the instruction. This individual must not be a regular trainer or have instructional responsibilities as a part of the regular job requirement. In this situation the college may earn the actual cost of the contract by determining, for the employee who is actually doing the instruction, an hourly wage rate for the instructor's normal job times the actual hours of instruction. This will be the contract cost, and the college will be reimbursed this cost plus 15 25 percent of the cost for delivery of in-plant instruction when contracted through a company. If the college provides the supplies and materials, these costs may

be added to the instructional cost as a part of the contract. Supplies and materials are not to be included in the instructional cost plus 15 <u>25</u> percent calculation. Contracted instruction applying this option may neither exceed 240 hours nor be provided on a repetitive basis.

(d) Content of an in-plant course shall be based on an analysis of the job for which training is The job analysis shall designate each offered. separate task within a job and assign a number of hours required to teach each separate task. The college shall review each request for an in-plant training course and make a determination, using the conditions set forth in Paragraph (a) of this Rule, that the public's interest in providing the course to the company's employees is greater than the private benefit to the company. The course outline, which shall include the operating costs, for offering each course and a written finding that this course's public interest is greater than the private benefit to the company shall be approved by the local board of trustees. This approved plan shall be forwarded to the department for review and recommendations to the State Board that all requirements have been met. The course will then be forwarded to the State Board of Community Colleges for approval. If approval is not given by either the local board of trustees or the State Board of Community Colleges, no budget/FTE or contract reimbursement shall be reported for that course.

(e) An in-plant course may be offered up to 240 hours. No employee shall be trained for more than 440 hours during a 12-month period. (The 12-month period will begin at the start of the initial training. The application of this provision will begin on or after the first day of Fall Quarter, 1992.)

- An in-plant course shall not be offered on a repetitive or recurring basis to the same employees within the same organization. An employee may not take a given course more than twice.
- (2) The college shall retain in its files a course outline and documentation substantiating each course.

(f) An instructor of an in-plant course, whether an employee of the organization in which the course is offered or an employee of the sponsoring college, shall not, during hours of instruction, be involved in any activity other than instruction. An instructor shall not engage in any administrative, supervisory, or operational functions of the organization in which a course is offered during those hours when he or she is partially or totally paid by the college. An appropriate official of the organization in which the course is offered shall agree in writing to these conditions.

Statutory Authority G.S. 115D-5.

 \pmb{T} he List of Rules Codified is a listing of rules that were filed with OAH in the month indicated.

Key:

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	Citation	=	Title, Chapter, Subchapter and Rule(s)
	AD	=	Adopt
	AM	=	Amend
	RP	=	Repeal
	With Chgs	=	Final text differs from proposed text
	Corr	=	Typographical errors or changes that requires no rulemaking
	Eff. Date	=	Date rule becomes effective
	Temp. Expires	=	Rule was filed as a temporary rule and expires on this date or 180 days

NORTH CAROLINA ADMINISTRATIVE CODE

SEPTEMBER 93

TITLE

DEPARTMENT

TITLE DEPARTMENT

1	Administration	19A	Transportation
2	Agriculture	20	State Treasurer
4	Commerce	21	Occupational Licensing Boards
10	Human Resources		8 - CPA Examiners
11	Insurance		19 - Electrolysis
13	Labor		32 - Medical Examiners
15A	Environment, Health,		34 - Mortuary Science
	and Natural Resources		46 - Pharmacy
16	Public Education		63 - Social Work
		23	Community Colleges

	Citation			AD	AM	RP	With Chgs	Corr	Eff. Date	Temp. Expires
1	NCAC	39	.0101	1					10/01/93	
			.0301	1			1		10/01/93	
2	NCAC	20B	.01020103		1		1		10/01/93	
			.0104		1				10/01/93	
			.0105			1			10/01/93	
			.0203		1				10/01/93	
			.0204		1		1		10/01/93	
			.0206		1				10/01/93	
			.0208		1				10/01/93	

Citation			AD	AM	RP	With Chgs	Corr	Eff. Date	Temp. Expires	
.0211				 ✓ 				10/01/93		
2	NCAC	20B	.0214		1				10/01/93	
			.0216		~				10/01/93	
			.0218		1		1		10/01/93	
			.0220		 ✓ 				10/01/93	
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			.0414			1			10/01/93	
			.0426		1				10/01/93	
		48A	.0611		1				10/01/93	
		48C	.0005		1				10/01/93	
			.0017		~				10/01/93	
			.00200021		1				10/01/93	
			.0023		1				10/01/93	
			.0024		1		~		10/01/93	
		52B	.0502		~		1		10/01/93	
4	NCAC	28	.0612		1				09/24/93	180 DAYS
			.06130616	✓					09/24/93	180 DAYS
10	NCAC	26B	.0112	✓			✓		10/01/93	
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10	NCAC	26B	.01130125							
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11	NCAC	10	.1208	1					10/11/93	180 DAYS
		12	.1304		✓				10/11/93	180 DAYS
			.13061307		1				10/11/93	180 DAYS
		16	.0205		1				10/01/93	
			.0302		1				10/01/93	
13	NCAC	7F	.0101		1				09/24/93	
			.0201		1				09/24/93	

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.0301				1				09/24/93	
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	6C	.0417		1				10/01/93	
	7H	.0203		1				10/01/93	
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	13B	.1601		1				10/09/93	180 DAYS
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		.1522	-	1				10/01/93	
		.1620	1	1			121	10/01/93	
		.2218		1				10/01/93	
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.2609				1				10/01/93		
15A	NCAC	18A	.2807		1				10/01/93	
			.3006		1				10/01/93	_
		19A	.0202		1		1		01/04/94	
		19B	.0301		1		1		10/01/93	
			.0304		1		1	-	10/01/93	
			.0309		1		1		10/01/93	
			.03160317			1			10/01/93	
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		21D	.0401		1				10/01/93	
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			.0706		1		1		10/01/93	
			.11021106			1			10/01/93	
			.12011203	1					10/01/93	
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			.03010302		1				10/01/93	
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		2N	.0105		1				10/01/93	
20	NCAC	2N	.0106		1		1		10/01/93	
			.0107		1				10/01/93	
			.0108	1			1		10/01/93	
			.02100211		1		1		10/01/93	
			.03050313			1			10/01/93	
21	NCAC	8K	.0301	1					10/01/93	180 DAYS
		19	.0202		1				10/13/93	180 DAYS
		32B	.08010808	1					10/01/93	
		34A	.0126	1					10/01/93	
		46	.3001	1			1	-	10/01/93	
		63	.0210	1			1		10/01/93	
23	NCAC	2	TOC					1		
		2D	.0109					1		
			.0203					1		

The Rules Review Commission (RRC) objected to the following rules in accordance with G.S. 143B-30.2(c). State agencies are required to respond to RRC as provided in G.S. 143B-30.2(d).

AGRICULTURE

North Carolina State Fair

2 NCAC 20B .0106 - General	RRC Objection 09/17/9.				
Agency Revised Rule	Obj. Removed	10/21/93			
COMMERCE					
Banking Commission					

4 NCAC 31 .0305 - Issuance of Certificate of Registration	RRC Objection	10/21/93
Agency Revised Rule	Obj. Removed	10/21/93

ENVIRONMENT, HEALTH, AND NATURAL RESOURCES

Coastal Management

15A NCAC 7H .2002 - Approval Procedures	RRC Objection	09/17/93
Agency Responded	Obj. Cont'd	10/21/93
15A NCAC 7H . 2004 - General Conditions	RRC Objection	09/17/93
Agency Responded	Obj. Cont'd	10/21/93

Environmental Management

15A NCAC 2L .0103 - Policy	RRC Objection 09/17/93
Agency Revised Rule	RRC Objection 09/17/93
Rule Returned to Agency	Obj. Cont'd 10/21/93
Agency Filed Rule for Codification Over RRC Objection	Eff. 11/04/93

HUMAN RESOURCES

Aging

10 NCAC 22G .0505 - Staffing	RRC Objection	10/21/93
Agency Revised Rule	Obj. Removed	10/21/93
10 NCAC 22G .0506 - Congregate Site Requirements	RRC Objection	10/21/93
Agency Revised Rule	Obj. Removed	10/21/93
10 NCAC 22G .0509 - Home-Delivered Meals Standards	RRC Objection	<i>10/21/93</i>
Agency Revised Rule	Obj. Removed	10/21/93
10 NCAC 22G .0510 - Congregate Food Requirements	RRC Objection	10/21/93
Agency Revised Rule	Obj. Removed	10/21/93
10 NCAC 22G .0514 - Administration Requirements	RRC Objection	10/21/93
Agency Revised Rule	Obj. Removed	10/21/93
10 NCAC 22S .0102 - Withdrawal of Area on Aging Designation	RRC Objection	10/21/93
Agency Revised Rule	Obj. Removed	10/21/93

Children's Services

10 NCAC 41R .0002 - Administration and Organization Agency Responded Rule Returned to Agency Agency Filed Rule for Codification Over RRC Objection	Obj. Cont'd Obj. Cont'd	07/15/93 08/20/93 09/17/93 10/01/93
Facility Services		
10 NCAC 3H .0108 - Definitions Agency Revised Rule	RRC Objection Obj. Removed	10/21/93 10/21/93
JUSTICE		
Criminal Justice Education and Training Standards		
 12 NCAC 9A .0107 - Rule-Making and Administrative Hearing Procedures Agency Revised Rule 12 NCAC 9B .0101 - Minimum Standards for Criminal Justice Officers Agency Revised Rule 	RRC Objection Obj. Removed RRC Objection Obj. Removed	10/21/93 10/21/93 10/21/93 10/21/93
LICENSING BOARDS AND COMMISSIONS		
Electrolysis Examiners		
21 NCAC 19 .0604 - Program Directors 21 NCAC 19 .0611 - Identification of Students Agency Revised Rule 21 NCAC 19 .0613 - Student/Teacher Ratio and Equipment	RRC Objection RRC Objection Obj. Removed RRC Objection	10/21/93 10/21/93 10/21/93 10/21/93
Foresters		
 21 NCAC 20 .0020 - Certification of Consulting Foresters Agency Revised Rule 21 NCAC 20 .0021 - Rejection of Consultant Affidavit Agency Revised Rule 21 NCAC 20 .0022 - Handling of Complaints Agency Revised Rule 	RRC Objection Obj. Removed RRC Objection Obj. Removed RRC Objection Obj. Removed	09/17/93 10/21/93 09/17/93 10/21/93 09/17/93 10/21/93
Plumbing, Heating and Fire Sprinkler Contractors		
21 NCAC 50 .0506 - Minor Repairs and Alterations Agency Revised Rule	RRC Objection Obj. Removed	10/21/93 10/21/93
REVENUE		
Corporate Income and Franchise Tax		
17 NCAC 5C .0904 - The Term Employee Agency Repealed Rule	RRC Objection Obj. Removed	10/21/93 10/21/93
TRANSPORTATION		

TRANSPORTATION

Departmental Rules

19A NCAC 1B .0202 - Contents of Petition	RRC Objection	10/21/93
Agency Revised Rule	Obj. Removed	10/21/93
19A NCAC 1B .0302 - Record of Hearing	RRC Objection	10/21/93
Agency Revised Rule	Obj. Removed	10/21/93

Division of Highways

19A NCAC 2D .0403 - Use of Dust Allaying Materials	RRC Objection	10/21/93
Agency Revised Rule	Obj. Removed	10/21/93
19A NCAC 2D .0404 - Maintenance Within Municipalities	RRC Objection	10/21/93
Agency Revised Rule	Obj. Removed	10/21/93
19A NCAC 2D .0405 - Examples of Construction and Maintenance Activities	RRC Objection	10/21/93
Agency Revised Rule	Obj. Removed	10/21/93
19A NCAC 2D .0601 - Permits-Authority, Application and Enforcement	RRC Objection	10/21/93
Agency Revised Rule	Obj. Removed	10/21/93
19A NCAC 2D .0633 - Denial: Revocation: Refusal/Renew: Appeal: Invalidation	RRC Objection	10/21/93
Agency Revised Rule	Obj. Removed	10/21/93
19A NCAC 2D .0801 - Pre-Qualifying to Bid: Requalification	RRC Objection	09/17/93
No Response from Agency	Obj. Cont'd	10/21/93
19A NCAC 2D .0802 - Invitation to Bid	RRC Objection	09/17/93
No Response from Agency	Obj. Cont'd	10/21/93
19A NCAC 2D .0803 - Advertisement and Invitations for Bids	RRC Objection	09/17/93
No Response from Agency	Obj. Cont'd	10/21/93
19A NCAC 2D .0821 - Return of Bid Bond or Bid Deposit	RRC Objection	09/17/93
No Response from Agency	Obj. Cont'd	10/21/93
19A NCAC 2E .0404 - Highway Obstructions Interfering/Traffic/Maintenance	RRC Objection	10/21/93
Agency Revised Rule	Obj. Removed	10/21/93

This Section of the <u>Register</u> lists the recent decisions issued by the North Carolina Supreme Court, Court of Appeals, Superior Court (when available), and the Office of Administrative Hearings which invalidate a rule in the North Carolina Administrative Code.

1 NCAC 5A .0010 - ADMINISTRATIVE PROCEDURES

Thomas R. West, Administrative Law Judge with the Office of Administrative Hearings, declared two portions of Rule 1 NCAC 5A .0010 void as applied in *Stauffer Information Systems*, *Petitioner v. The North Carolina Department of Community Colleges and The North Carolina Department of Administration, Respondent and The University of Southern California, Intervenor-Respondent* (92 DOA 0666).

10 NCAC 3H .0315(b) - NURSING HOME PATIENT OR RESIDENT RIGHTS

Dolores O. Nesnow, Administrative Law Judge with the Office of Administrative Hearings, declared Rule 10 NCAC 3H .0315(b) void as applied in *Barbara Jones, Petitioner v. North Carolina Department of Human Resources, Division of Facility Services, Licensure Section, Respondent* (92 DHR 1192).

10 NCAC 3R .1124(f) - ACCESSIBILITY TO SERVICES

Beecher R. Gray, Administrative Law Judge with the Office of Administrative Hearings, declared Rule 10 NCAC 3R .1124(f) void as applied in *Britthaven*, *Inc. d/b/a Britthaven of Morganton*, *Petitioner v. N.C. Department of Human Resources, Division of Facility Services, Certificate of Need Section, Respondent and Valdese Nursing Home, Inc., Respondent-Intervenor* (92 DHR 1785).

15A NCAC 3O .0201(a)(1)(A) - STDS FOR SHELLFISH BOTTOM & WATER COLUMN LEASES

Julian Mann III, Chief Administrative Law Judge with the Office of Administrative Hearings, declared Rule 15A NCAC 30 .0201(a)(1)(A) void as applied in *William R. Willis, Petitioner v. North Carolina Division of Marine Fisheries, Respondent* (92 EHR 0820).

15A NCAC 19A .0202(d)(10) - CONTROL MEASURES - HIV

Brenda B. Becton, Administrative Law Judge with the Office of Administrative Hearings, declared Rule 15A NCAC 19A .0202(d)(10) void as applied in ACT-UP TRIANGLE (AIDS Coalition to Unleash Power Triangle), Steven Harris, and John Doe, Petitioners v. Commission for Health Services of the State of North Carolina, Ron Levine, as Assistant Secretary of Health and State Health Director for the Department of Environment, Health, and Natural Resources of the State of North Carolina, William Cobey, as Secretary of the Department of Environment, Health, and Natural Resources of the State of North Carolina Department of Environment, Health, and Natural Resources of the North Carolina Department of Environment, Health, and Natural Resources of the North Carolina Department of Environment, Health, and Natural Resources, Wayne Bobbitt Jr., as Chief of the HIV/STD Control Branch of the North Carolina Department of Environment, Health, and Natural Resources, Respondents (91 EHR 0818).

This Section contains the full text of some of the more significant Administrative Law Judge decisions along with an index to all recent contested cases decisions which are filed under North Carolina's Administrative Procedure Act. Copies of the decisions listed in the index and not published are available upon request for a minimal charge by contacting the Office of Administrative Hearings, (919) 733-2698.

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McLaurin Parking Co. v. Administration	92 DOA 1662	Morrison	04/02/93	8:3 NCR 320
Warren H. Arrington Jr. v. Division of Purchase & Contract	93 DOA 0132	West	07/21/93	
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STATE OF NORTH CAROLINA

COUNTY OF DARE

IN THE OFFICE OF ADMINISTRATIVE HEARINGS 93 ABC 0433

)	
N.C. ALCOHOLIC BEVERAGE CONTROL)	
COMMISSION,)	
Petitioner,)	
)	
V.)	RECOMMENDED DECISION
	ý	
GEORGE OLIVER O'NEAL III	ý	
T/A THE RED DRUM FOOD MART,)	
Respondent.)	
•)	

The above-captioned matter was heard by Michael Rivers Morgan, Administrative Law Judge on August 17, 1993 in Manteo, North Carolina.

APPEARANCES

Larry S. Height, Chief Agency Legal Specialist, for the Petitioner.

Christopher L. Seawell, Aldridge, Seawell and Khoury, for the Respondent.

<u>ISSUE</u>

Whether an employee of the Respondent's business sold or gave malt beverages to Jennifer Gray, a person less than 21 years of age, on the licensed premises on or about December 21, 1992 at 7:00 p.m.

FINDINGS OF FACT

Based upon the evidence admitted at the hearing, the undersigned administrative law judge finds the following facts:

- 1. Jimmy Ray O'Neal, 27-year-old brother of the Respondent individual, was a temporary employee of the Respondent establishment on December 21, 1992.
- 2. On December 21, 1992 O'Neal was working at the Respondent establishment from 3:00 p.m. until 7:00 p.m.
- 3. Stacy Meekins was employed with the Respondent establishment on December 21, 1992, working at the business on this date from 3:00 p.m. until 9:00 p.m.
- 4. O'Neal was a stock person and Meekins was a cashier with the Respondent establishment, with O'Neal being in charge of the premises.
- 5. Jack Gray, a 20-year-old friend of O'Neal, entered the Respondent establishment a little before 7:00 p.m.
- 6. O'Neal and Gray were close friends who "hung out" together almost every night.

- 7. Inside the Respondent establishment, Gray asked O'Neal about going to see a movie later in the evening.
- 8. Gray's sister Jennifer, who was 17 years of age, drove into the parking lot of the Respondent establishment while Gray and O'Neal were inside the business.
- 9. Jack Gray exited the Respondent establishment to speak with his sister in the business' parking lot.
- 10. Jennifer Gray gave Jack Gray some money outside the Respondent establishment and asked him to get her some beer.
- 11. Jack Gray re-entered the Respondent establishment after his conversation with Jennifer Gray outside of the store.
- 12. Jack Gray asked O'Neal to purchase beer for Jennifer Gray, whom O'Neal knew was underaged for the purpose of buying alcoholic beverages.
- 13. Jack Gray gave O'Neal a total of \$8.00--1 \$5.00 bill and 3 \$1.00 bills which Jennifer Gray had given to her brother in the Respondent establishment's parking lot--inside of the Respondent establishment and O'Neal put the \$8.00 in his pocket.
- 14. O'Neal and other individuals had purchased beer for Jack Gray on previous occasions.
- 15. O'Neal and Jack Gray conducted their conversation and exchange of money behind Meekins, who could not hear the two men's conversation nor see the money being passed.
- 16. Jack Gray left the Respondent establishment to go to his home to prepare to attend a movie.
- 17. Jennifer Gray was outside of the Respondent establishment seated alone in the vehicle which she was operating.
- 18. Meekins saw Jennifer Gray sitting in a vehicle in the Respondent's parking lot.
- 19. O'Neal was performing duties for the Respondent establishment at the time that he accepted the money from Jack Gray to purchase beer for Jennifer Gray.
- 20. Although the arrangements for O'Neal's purchase of beer for Jennifer Gray were made prior to O'Neal's completion of his work period at the Respondent establishment, O'Neal did not purchase the beer for Jennifer Gray upon his receipt of the money from Jack Gray because O'Neal wanted to keep the Respondent establishment out of the beer purchase transaction while O'Neal was still on duty at the store.
- 21. O'Neal was scheduled to get off of work at the Respondent establishment at 7:00 p.m. and to be relieved by the Respondent establishment's manager Stanley Meekins, the father of Stacy Meekins.
- 22. Stanley Meekins arrived at the Respondent establishment just prior to 7:00 p.m. on December 21, 1992 in order to take over the supervisory duties of the Respondent establishment from O'Neal.
- 23. Jennifer Gray was seated in a vehicle in the Respondent's parking lot when Stanley Meekins arrived at the business.
- 24. O'Neal saw Stanley Meekins drive a vehicle into the Respondent establishment's parking lot and knew that it was about time for O'Neal to get off of work.

- 25. O'Neal had been performing work duties for the Respondent establishment such as sweeping and stocking up to the time that Stanley Meekins arrived at the business.
- 26. When Stanley Meekins arrived at the Respondent establishment, O'Neal put away the broom and went to the beer cooler, which was located in the rear left corner of the Respondent establishment.
- 27. O'Neal obtained a "long-neck" 12-pack of Budweiser beer from the Respondent establishment's beer cooler and then went to the Respondent establishment's walk-in cooler and got a case of Michelob beer.
- 28. O'Neal placed the beer on the check-out counter of the Respondent establishment upon Stanley Meekins' arrival at the store.
- 29. When Stanley Meekins first arrived at the Respondent establishment, he cleared away trash and cans from the newspaper bins in front of the Respondent establishment prior to entering the business.
- 30. O'Neal purchased the beer about 7:01 p.m. or 7:02 p.m. on December 21, 1992 from the Respondent establishment.
- 31. Stacy Meekins sold the beer to O'Neal at the Respondent establishment on December 21, 1992.
- 32. Stacy Meekins registered O'Neal's beer purchases from the Respondent establishment as two separate sales.
- 33. Stacy Meekins did not know that O'Neal was purchasing the Budweiser beer for Jennifer Gray.
- 34. Stacy Meekins was giving O'Neal his change from the beer purchases as Stanley Meekins entered the Respondent establishment.
- 35. O'Neal considered himself to be "off-duty" from his work with the Respondent establishment upon Stanley Meekins' arrival at the store.
- 36. O'Neal considered himself to be "off-duty" from his work with the Respondent establishment when he purchased the beer from the Respondent establishment.
- 37. O'Neal left the Respondent establishment with the purchased beer and entered a vehicle which was occupied by Garland Midgett.
- 38. O'Neal placed the beer in the back seat area of Midgett's vehicle on the driver's side.
- 39. O'Neal told Jennifer Gray that he could not give her the beer which he had purchased for her in front of the Respondent establishment, and he instructed Jennifer Gray to meet him in the parking lot of Lightkeeper's Station, a restaurant located about 100 yards south of the Respondent establishment.
- 40. O'Neal wanted to give Jennifer Gray the beer off of the premises of the Respondent establishment in order that he would not involve the business in the beer transaction.
- 41. In the parking lot of Lightkeeper's Station, O'Neal handed Midgett the beer which O'Neal had purchased for Jennifer Gray and Midgett then handed the beer to Jennifer Gray.
- 42. Jennifer Gray was a fatality in a vehicular accident on December 21, 1992 and her death was alcoholrelated.
- 43. O'Neal pleaded guilty to the criminal offense of the sale of malt beverages to a person less than 21 years of age.

NORTH CAROLINA REGISTER

44. The Respondent individual "laid off" O'Neal from being employed at the Respondent establishment because of O'Neal's sale of beer to the minor Jennifer Gray.

CONCLUSIONS OF LAW

- 1. North Carolina General Statutes Section 18B-302(a)(1) states that it shall be unlawful for any person to sell or give malt beverages or unfortified wine to anyone less than 21 years old.
- 2. North Carolina General Statutes Section 18B-101(13) defines the term "sale," with regard to alcoholic beverages, as "any transfer, trade, exchange, or barter, in any manner or by any means, for consideration."
- 3. Title 4, Chapter 2S, Rule .0211 of the North Carolina Administrative Code states, in pertinent part, that no permittee or his employee shall sell, offer for sale, possess or knowingly permit the possession or consumption on the licensed premises of any kind of alcoholic beverages, the sale or possession of which is not authorized by the ABC laws.
- 4. 4 NCAC 2S .0101(1) defines the term "employee" as "any person who performs a service for any person holding an ABC permit, regardless of whether that person is compensated for the performance of those services."
- 5. Jimmy Ray O'Neal was not performing a service for the Respondent establishment, and hence was not acting as an employee of the Respondent establishment, at the time that O'Neal purchased malt beverages at the Respondent establishment for the minor Jennifer Gray at about 7:01 p.m. or 7:02 p.m. on December 21, 1992 after O'Neal's work obligations for the Respondent establishment had ended at 7:00 p.m.
- 6. Jimmy Ray O'Neal did not sell, offer for sale or permit the possession on the Respondent establishment's premises of malt beverages by the minor Jennifer Gray on December 21, 1992 in O'Neal's capacity as an employee of the Respondent establishment.
- 7. The Respondent establishment, through its employee Stacy Meekins, lawfully sold malt beverages to Jimmy Ray O'Neal at about 7:01 p.m. or 7:02 p.m. on December 21, 1992 after O'Neal's completion of his employee activities for the Respondent establishment in performing services.
- 8. Jimmy Ray O'Neal, in an unlawful transaction which was independent, separate and apart from his lawful purchase of malt beverages from the Respondent establishment on December 21, 1992, sold malt beverages to the minor Jennifer Gray in the parking lot of the restaurant Lightkeeper's Station upon transfer of malt beverages to Jennifer Gray for consideration of money which Jack Gray had given to O'Neal on Jennifer Gray's behalf.
- 9. Jimmy Ray O'Neal's receipt of Jennifer Gray's money from Jack Gray on December 21, 1992 while serving as an employee of the Respondent establishment on its licensed premises did not constitute a sale of malt beverages by O'Neal to Jennifer Gray, because O'Neal did not transfer, trade, exchange or barter the malt beverages--and did not purchase the malt beverages--while serving as an employee of the Respondent establishment.
- An employee of the Respondent's business did not sell or give malt beverages to Jennifer Gray, a
 person less than 21 years of age, on the licensed premises on or about December 21, 1992 at 7:00
 p.m.

RECOMMENDATION

It is recommended that the Petitioner North Carolina Alcoholic Beverage Control Commission refrain from taking any action against the Respondent.

<u>ORDER</u>

It is hereby ordered that the agency serve a copy of the final decision on the Office of Administrative Hearings, P.O. Drawer 27447, Raleigh, N.C. 27611-7447, in accordance with North Carolina General Statute 150B-36(b).

NOTICE

The agency making the final decision in this contested case is required to give each party an opportunity to file exceptions to this recommended decision and to present written arguments to those in the agency who will make the final decision. G.S. 150B-36(a).

The agency is required by G.S. 150B-36(b) to serve a copy of the final decision on all parties and to furnish a copy to the parties' attorney of record and to the Office of Administrative Hearings.

The agency that will make the final decision in this contested case is the North Carolina Alcoholic Beverage Control Commission.

This the 1st day of November, 1993.

Michael Rivers Morgan Administrative Law Judge

STATE OF NORTH CAROLINA

COUNTY OF DAVIDSON

IN THE OFFICE OF ADMINISTRATIVE HEARINGS 93 OSP 0493

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FINAL DECISION

This matter was set for hearing before the undersigned Administrative Law Judge in Raleigh, North Carolina on September 27, 1993. Prior to the hearing on the merits, the Administrative Law Judge heard argument on a motion to dismiss that had been filed by the Respondent. The Respondent, through its attorney, had moved for the dismissal of this contested case due to lack of subject matter jurisdiction in the Office of Administrative Hearings, pursuant to Rule 12 of the North Carolina Rules of Civil Procedure and 26 NCAC 3 .0001, .0015. After hearing the arguments of the parties and reviewing the materials submitted, the Administrative Law Judge finds as follows:

FINDINGS OF FACT

1. The position of Transportation Supervisor II was posted as vacant from March 8 - 12, 1993. The Petitioner and sixteen other persons applied for the position.

2. On May 12, 1993, the Petitioner was advised in a letter from Spencer B. Jennings, Field Operations Engineer, that someone else had been selected for the position.

3. On May 14, 1993, the Petitioner filed a Petition for Contested Case Hearing, alleging that he had been denied the promotion in violation of the state policy of veteran's preference.

4. The position at issue constituted a promotion for both the Petitioner and for the selected applicant.

5. N.C.G.S. §126-80 is a general policy statement that the State of North Carolina will provide preference for veterans in employment.

6. N.C.G.S. §126-81 defines the term "veteran" and describes the other persons entitled to this preference.

7. N.C.G.S. §126-82 establishes the mechanism of how the preference is to be accorded and the personnel actions to which the preference is applicable. This subsection specifically lists hiring and reduction in force as the personnel actions to which the veterans' preference statute has application. No other personnel actions are specifically listed.

CONCLUSIONS OF LAW

1. Promotion is not specifically listed in N.C.G.S. §126-82 as a personnel action to which veterans' preference is applicable.

2. The North Carolina State Personnel Manual, Section 2, pp 4 - 5.1 provides that the preference to be accorded veterans shall apply in initial selection and reduction in force situations only.

3. 25 N.C.A.C. 1H .0614 provides that the preference to be accorded eligible veterans shall apply in initial selection and reduction in force situations only.

4. The Supreme Court has determined that "the jurisdiction of the OAH over appeals of state employee grievances derives not from Chapter 150B, but from Chapter 126." <u>Batten v. Department of Correction</u>, 326 NC 338, 342, 389 S.E.2d 35, 38 (1990).

5. The primary rule of construction of a statute is to ascertain the intent of the legislature and to carry out such intentions to the fullest extent. <u>Burgess v. Your House of Raleigh</u>, 326 N.C. 205, 388 S.E.2d 134 (1990); <u>Buck v. Guaranty Co.</u>, 265 N.C. 285, 144 S.E.2d 34 (1965). "The structure of the statute ... calls for application of the maxim, expressio unius est eclusio alterius, i.e., when certain things are specified in a statute, an intention to exclude all others from its operation may be inferred." Jolly v. Wright, 300 N.C. 83, 89, 265 S.E.2d 135, 141 (1980), overruled on other grounds by <u>McBride v. McBride</u>, 334 N.C. 124, 431 S.E.2d 14 (1993). "The rule of ejusdem generis dictates that 'where general words follow a designation of particular subjects or things, the meaning of the general words will ordinarily be presumed to be, and construed as, restricted by the particular designations and as including only things of the same kind, character and nature as those specifically enumerated.'" <u>Delconte v. North Carolina</u>, 313 N. C. 384, 391, 329 S.E.2d 636, 641 (1985) citing <u>State v. Fenner</u>, 263 N. C. 694, 697, 140 S.E.2d 349, 352 (1965). The Petitioner's allegation regarding denial of promotion is not a claim to which veterans' preference applies.

6. N.C.G.S. §126-82, the statute delineating the application of veterans' preference in employment, does not apply to promotion.

DECISION

The Petitioner has alleged the denial of promotion in violation of veterans' preference. The statutes, rules, and policies affording veterans' preference in employment apply only to initial selection and reduction in force situations. The employment action involved in this contested case is promotion; therefore, veterans' preference is inapplicable to the personnel action at issue in this contested case. Accordingly, this contested case is dismissed for lack of subject matter jurisdiction in the Office of Administrative Hearings. This constitutes a final decision under N. C. G. S. §150B-36(c).

NOTICE

In Order to appeal a final decision, the person seeking review must file a Petition in the Superior Court of Wake County or in the superior court of the county where the person resides. The Petition for Judicial Review must be filed within thirty (30) days after the person is served with a copy of the final decision. North Carolina General Statutes Section 150B-46 describes the contents of the Petition and requires service of a copy of the Petition on all parties.

This the 15th day of October, 1993.

Sammie Chess, Jr. Administrative Law Judge

STATE OF NORTH CAROLINA

COUNTY OF MECKLENBURG

IN THE OFFICE OF ADMINISTRATIVE HEARINGS 93 ABC 0601

)	
N.C. ALCOHOLIC BEVERAGE CONTROL)	
COMMISSION,)	
Petitioner,)	
)	
V.)	RECOMMENDED DECISION
)	
JOSEPH ADU)	
t/a A TO ZEE CONVENIENCE STORE,)	
Respondent.)	
-)	

The above-captioned matter was heard before Dolores O. Nesnow, duly-appointed Administrative Law Judge, on October 5, 1993, in Charlotte, North Carolina.

APPEARANCES

For Petitioner:	Larry S. Height Chief Agency Legal Specialist P.O. Box 26687 Raleigh, North Carolina 27611-6687 Attorney for Petitioner
For Respondent:	Joseph Adu 2212 The Plaza Charlotte, North Carolina 28205 Respondent - appeared pro se

<u>ISSUE</u>

Did Respondent sell or give alcoholic beverages to a minor?

STATUTE AND RULE IN ISSUE

G.S. 18B-302(a)(1)

Based upon careful consideration of the testimony and evidence presented at the hearing, the documents and exhibits received into evidence, and the entire record in this proceeding, the undersigned makes the following:

1. The Respondent holds the following permits issued by the North Carolina Alcoholic Beverage Control (ABC) Commission:

Off premises beer	41296B
Off premises fortified wine	41296F
Off premises unfortified wine	41296D

2. The Respondent, Joseph Adu, is the permittee for the A to ZEE Convenience Store, 2212 Plaza, Charlotte, North Carolina.

3. On Friday, January 29, 1993, at approximately 10:16 p.m., Alcohol Law Enforcement (ALE) Agent Julie Holt entered the Respondent's store to purchase a soft drink. ALE Agent Lassiter was outside the Convenient Store waiting in the car for Agent Holt to return.

4. Agent Holt testified that when she was inside the store she saw a youthful black male purchase two large bottles of beer. Agent Holt further testified that the male appeared to be under 21 years of age, that he was 5' 9" tall, slim, and was wearing a jacket.

5. Agent Holt testified that the youthful black male purchased a 1.183 liter St. Ides Beer and 650 milliliter Colt 45 Malt Liquor and that she was four feet away from the youthful male at the time of the purchase.

6. Agent Holt further testified that there was another black male operating the register, that the cashier made the sale, gave the youthful male change, and put the beer in a bag. At that time, the youthful male exited the store and Agent Holt followed him.

7. Agent Holt saw the male get into a car which was parked next to Agent Lassiter's car.

8. Agent Holt testified that the car was "beat up", that there were three other individuals in the car, and that the youthful black male got into the backseat.

9. Agent Holt testified that the car pulled out of the parking lot and she and Agent Lassiter followed in their car. She further testified that they stopped the "beat up" car about 50 yards from the Respondent premises.

10. Agent Holt testified that she approached the car, identified herself, and asked the youthful black male for his identification.

11. Agent Holt further testified that the youthful black male stated that he did not have any identification but, that he was 19 years of age, and that his name was Marcus Carthran.

12. Agent Holt called the name Marcus Carthran in on the police radio and it was verified that Marcus Carthran was 19 years of age.

13. Agent Holt testified that she and Agent Lassiter did a pat-down search and did not find any identification on the youthful male.

14. Agent Holt testified that she asked the youthful male where he got the beer and he said "at the A to Zee Store." Agent Holt testified that she asked if the cashier had asked for identification and the youthful male said, "No."

15. Agent Holt testified that she confiscated two bottles of beer from the car.

16. Agent Lassiter and Agent Holt then escorted Carthran to the store and entered the store along with him.

17. Agent Holt later determined that the cashier was Joseph Adu, the Respondent in the case. Agent Holt said Mr. Adu stated to her at that time that there was another black male who told him that Marcus Carthran was 21 years of age.

18. Agent Holt further testified that she did not see a picture identification or any other identification of Marcus Carthran at the scene and that subsequent to that night, she did not follow-up by finding any other definite identification on Marcus Carthran. She testified that the radio check she did on the scene was based only on the name which the youthful male gave her.

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19. Joseph Adu testified that on the night of January 29, 1993, he saw Agent Holt enter his store. He testified that when he is standing behind the counter, he can see almost the entire store.

20. Mr. Adu testified that Agent Holt came in, walked around the store and then left. Nobody was in the store when she was there.

21. Mr. Adu further testified that nobody purchased anything while Agent Holt was in the store.

22. Mr. Adu further testified that he did not know Agent Holt was an ALE Agent at the time she entered the store or at the time she left. When she exited the store, he was concerned that she had come in to steal something since she had made no purchase. He followed her to the door and looked out through the glass door to see if there were any bulges in her pockets or if she had anything in her hands. He saw that her hands were empty and he could not discern any bulges so he then returned to the cash register.

23. Mr. Adu further testified that after Agent Holt left, a red Toyota, which he testified was not "beat up" came up to the store and a young black male exited the car and entered the store.

24. Mr. Adu testified that the young black male tried to buy a Colt 45 but when Mr. Adu asked for identification, the young male said that he did not have any identification but that he was 21.

25. Mr. Adu testified that he stated to the young male that he did not believe him. The young male then exited the store and came in with another black male.

26. Mr. Adu testified that the second black male was a "notorious drug dealer" known as Leon, and that Mr. Adu knows Leon who has been in his store many times. Mr. Adu testified that he had previously seen Leon's ID and knew him to be over 21 years of age.

27. Mr. Adu testified that Leon stated he would buy the beer, which he did. He also purchased a single Black and Mild cigar.

28. Mr. Adu testified that approximately 15 minutes after the two black males left the premises, Agents Holt and Lassiter returned with the younger of the two black males.

29. Mr. Adu testified that he told them at the time that he didn't sell the beer to him; that he sold it to Leon, and Agent Lassiter said that the boy who bought the beer was also under 21 years of age. Mr. Adu stated, "No, that was not true. Leon was over 21."

30. Mr. Adu testified that Agent Holt stated at the time she returned to the store that she had been in the store and saw the purchase. Mr. Adu responded to her stating that she had not been in the store and asked her if she would swear on a Bible. Agent Holt did not respond. Mr. Adu further testified "there is no way she could have been in the store and 1 didn't see her."

31. Mr. Adu testified that Leon purchased only one beer and one cigar and that Mr. Adu had had to open a package to sell him one cigar because Leon did not have enough money to buy more than his purchase of a single beer and a single cigar.

32. Ted McManus is a middle-aged black male and a regular customer in Mr. Adu's store. Mr. McManus testified that when the young black male entered the store, Mr. McManus was at the microwave heating up a sandwich. Mr. McManus testified that Mr. Adu refused to sell the young black male the beer and that the young male went out the door "stamping his feet." Mr. McManus testified that an older black male then re-entered the store with the young male and bought the beer from Mr.Adu. Mr. McManus testified that he then paid for his own purchase and left the store. He testified that during the time he was there, Agent Holt was not present.

33. After studying the demeanor of the witnesses, reconciling the evidence presented, deliberating on the facts and the testimony, it is the considered opinion of the undersigned that Mr. Adu's testimony is more credible and accurate than Agent Holt's.

Based upon the foregoing Findings of Fact, the undersigned makes the following:

CONCLUSIONS OF LAW

1. The North Carolina Alcoholic Beverage Control Commission has the authority to revoke or suspend the permits of a permittee, fine a permittee or both for violations of Chapter 18B of the General Statutes or any regulation of the Commission. G.S. 18B-104, 203(12).

2. G.S. 18B-302(a)(1) provides that it is unlawful for a person to sell or give malt beverages to a minor.

3. Mr. Adu's testimony was rendered with such consistent detail and was supported by the testimony of a corroborating witness. More importantly, however, while it is not the opinion of the undersigned that Agent Holt would purposely falsify her testimony, it appears that Agent Holt may not remember this particular incident as specifically as she believes.

Further, it is critically important to note that Agents Holt and Lassiter never confirmed that the boy they stopped in the car was, in fact, Marcus Carthran. Although that was the name which the boy provided and was the name which they verified in their radio call-in, there is no conclusive evidence that the boy was, in fact, "Marcus Carthran."

Additionally, and also of some import, is the fact that the two large glass bottles of beer were taken from the car. It is clearly possible that one of the bottles was purchased elsewhere.

Where witnesses' testimonies are directly opposite, the critical factor becomes a finding of credibility. This is a matter of judgment, a matter of study, a matter of comparing not only demeanor but facts, evidence, and plausibility to the credibility of the witnesses. Having studied each of the witnesses with great care and having compared the presentation of facts, in addition to the other finding of fact on credibility, it is hereby concluded that Mr. Adu's testimony was the most credible.

4. It is concluded that Petitioner has failed to meet its burden of showing that Respondent sold alcoholic beverages to a minor.

Based upon the foregoing Findings of Fact and Conclusions of Law, the undersigned makes the following:

RECOMMENDATION

It is recommended that the Petitioner take no action against Respondent's permit.

<u>ORDER</u>

It is hereby ordered that the agency serve a copy of the final decision on the Office of Administrative Hearings, P.O. Drawer 27447, Raleigh, N.C. 27611-7447, in accordance with North Carolina General Statute 150B-36(b).

NOTICE

The agency making the final decision in this contested case is required to give each party an opportunity to file exceptions to this recommended decision and to present written arguments to those in the agency who will make the final decision. G.S. 150B-36(a).

The agency is required by G.S. 150B-36(b) to serve a copy of the final decision on all parties and to furnish a copy to the parties' attorney of record <u>and to the Office of Administrative Hearings</u>.

The agency that will make the final decision in this contested case is the North Carolina Alcoholic Beverage Control Commission.

This the 27th day of October, 1993.

Dolores O. Nesnow Administrative Law Judge

NORTH CAROLINA ADMINISTRATIVE CODE CLASSIFICATION SYSTEM

T he North Carolina Administrative Code (NCAC) has four major subdivisions of rules. Two of these, titles and chapters, are mandatory. The major subdivision of the NCAC is the title. Each major department in the North Carolina executive branch of government has been assigned a title number. Titles are further broken down into chapters which shall be numerical in order. The other two, subchapters and sections are optional subdivisions to be used by agencies when appropriate.

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