**Subject:** FW: [External] RE: 12 NCAC 10B .1302

From: Strickland, Joy <jstrickland@NCDOJ.GOV>

Sent: Tuesday, October 29, 2024 3:20 PM

To: Peaslee, William W <bill.peaslee@oah.nc.gov>

Cc: Burgos, Alexander N <alexander.burgos@oah.nc.gov>; Bowman, Melissa M <mbowman@ncdoj.gov>

Subject: RE: [External] RE: 12 NCAC 10B .1302

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### Thank you



### J. Joy Strickland

Assistant Attorney General Special Prosecutions and Law Enforcement North Carolina Department of Justice 114 W. Edenton Street Raleigh, NC 27603 919-716-6401 (office)

jstrickland@ncdoj.gov

**Subject:** FW: [External] RE: 12 NCAC 10B .1302

From: Peaslee, William W <bill.peaslee@oah.nc.gov>

Sent: Tuesday, October 29, 2024 3:17 PM

To: STRICKLAND, JENNIFER J < jstrickland@ncdoj.gov>

Cc: Burgos, Alexander N <alexander.burgos@oah.nc.gov>; Bowman, Melissa M <mbowman@ncdoj.gov>

Subject: RE: [External] RE: 12 NCAC 10B .1302

Thank you.

I have forwarded the supplement to the Commissioners.

William W. Peaslee
Rules Review Commission Counsel / Legislative Liaison
Office of Administrative Hearings
1711 New Hope Church Road
Raleigh NC, 27609
(984) 236-1939
Bill.Peaslee@oah.nc.gov

**Subject:** FW: [External] RE: 12 NCAC 10B .1302

**Attachments:** Sheriffs' Commission supplemental response .pdf

From: Strickland, Joy <jstrickland@NCDOJ.GOV> Sent: Tuesday, October 29, 2024 2:59 PM

To: Peaslee, William W <bill.peaslee@oah.nc.gov>

Cc: Burgos, Alexander N <alexander.burgos@oah.nc.gov>; Bowman, Melissa M <mbowman@ncdoj.gov>

Subject: [External] RE: 12 NCAC 10B .1302

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Good afternoon Mr. Peaslee,

Attached is the Sheriffs' Commission supplemental response.

I would appreciate it if you would share with Chair Doran and the other Commissioners.

Sincerely,



### J. Joy Strickland

Assistant Attorney General Special Prosecutions and Law Enforcement North Carolina Department of Justice 114 W. Edenton Street Raleigh, NC 27603 919-716-6401 (office)

jstrickland@ncdoj.gov



JOSH STEIN ATTORNEY GENERAL

### STATE OF NORTH CAROLINA

DEPARTMENT OF JUSTICE PO Box 629 RALEIGH, NORTH CAROLINA 27602 Reply to: Special Prosecutions/Law Enforcement Section (919) 716-6725

October 29, 2024

Jeanette Doran, Chair Rules Review Commission Sent via email: oah.rules@oah.nc.gov

RE: Objection to 12 NCAC 10B .1302

Dear Chair Doran,

Please accept this correspondence as the North Carolina Sheriffs' Education and Training Standards Commission's (Sheriffs' Commission) supplemental response to the September 25, 2024 letter setting forth the Rules Review Commission's (RRC) objection to rule 12 NCAC 10B 1302.

The RRC rule objection was based on the Sheriffs' Commission's failure to timely submit rule 12 NCAC 10B.1302 to RRC within 30 days after adoption as required by G.S. 150B-21.2(g). RRC counsel did not offer an opinion as to whether readoption and submission by the Sheriffs' Commission would satisfy the objection.

Due to the importance of this rule to the Sheriffs' Commission and all telecommunicators in the State who are required to attend this training to become certified telecommunicators, the Sheriffs' Commission quickly took action to address the objection and concerns of RRC. Specifically, to satisfy the objection per G.S.150B-21.12(a)(1), the Sheriffs' Commission met on October 2, 2024, and adopted rule 12 NCAC 10B .1302 with a new effective date and the same change that was made to rule 12 NCAC 10B .0601(c) to satisfy a comment staff counsel made to that rule. The Commission's rulemaking coordinator, Melissa Bowman timely submitted this rule to RRC on October 10, 2024, well within the 30-day time requirement for submission.

Based on the Sheriffs' Commission action subsequent to the objection, I respectfully request that RRC hold that the Sheriffs' Commission action in adopting rule 12 NCAC 10B .1302 and timely submitting it to RCC satisfies the previous objection of RRC counsel. This action does not circumvent the importance of the Administrative Procedures Act.

The public has had ample opportunity to address this rule had they chosen to, both during the formal comment period and during the times in which the rule was on the agenda for the Sheriffs' Commission public meetings. Importantly, no substantive changes have been made to the rule after public comment, so the Sheriffs' Commission is not circumventing the public's ability to participate in the process.

Likewise, the Sheriffs' Commission is not circumventing any portion of the RRC review process. Had the Sheriffs' Commission submitted the rule within the thirty day adoption period originally as it now has, there would have been no objection on the cited statutory basis. Consequently, the Sheriffs' Commission is not seeking any kind of waiver of the review process, but merely is requesting that the RRC find it's previous objection is now moot.

We plan to be present at the Rules Review Commission meeting on October 30, 2024 to address any questions or concerns. If you have any questions concerning this matter, contact me at (919) 716-6401 or via email at jstrickland@ncdoj.gov.

Sincerely,

J. Joy Strickland Assistant Attorney General

#### Enclosures

cc:

Richard Squires, Director, NC Sheriffs' Standards Division William W. Peaslee, Rules Review Commission Counsel Alex Burgos, Rules Review Commission paralegal

From: Peaslee, William W

Sent: Tuesday, October 29, 2024 12:17 PM

To: STRICKLAND, JENNIFER J

**Cc:** Burgos, Alexander N; Bowman, Melissa M

**Subject:** 12 NCAC 10B .1302

#### Good afternoon.

I have had a Commissioner express concern that your letter of October 10, 2024 was not as robust as expected. It was suggested that I invite you to submit a written argument as to why the October 2 adoption of the above caption rule satisfies the RRC's September objection for the RRC's consideration.

I realize that this is short notice and I do not believe the Commissioner is looking for a lengthy argument.

As always if you have any questions please feel free to contact me.

William W. Peaslee
Rules Review Commission Counsel / Legislative Liaison
Office of Administrative Hearings
1711 New Hope Church Road
Raleigh NC, 27609
(984) 236-1939
Bill.Peaslee@oah.nc.gov

**Subject:** FW: [External] 12 NCAC 10B .1302

From: Peaslee, William W <bill.peaslee@oah.nc.gov>

Sent: Thursday, October 10, 2024 9:33 AM

To: Bowman, Melissa M <mbowman@ncdoj.gov>; Rules, Oah <oah.rules@oah.nc.gov>

Cc: Burgos, Alexander N <alexander.burgos@oah.nc.gov>

Subject: RE: [External] 12 NCAC 10B .1302

Thank you for your email.

William W. Peaslee Rules Review Commission Counsel / Legislative Liaison Office of Administrative Hearings

1711 New Hope Church Road Raleigh NC, 27609 (984) 236-1939

Bill.Peaslee@oah.nc.gov

From: Bowman, Melissa <mbowman@NCDOJ.GOV>

**Sent:** Thursday, October 10, 2024 8:07 AM **To:** Peaslee, William W; Rules, Oah

**Cc:** Burgos, Alexander N

**Subject:** [External] 12 NCAC 10B .1302

Attachments: Response to Objection to 12 NCAC 10B .1302.pdf; 12 NCAC 10B .1302.docx

Follow Up Flag: Follow up Flag Status: Completed

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### Good morning,

Please see the attached response to the Rules Review Commission's objection to rule 12 NCAC 10B .1302 at their September 25, 2024 meeting. The revised rule is also included for your review. Ms. Strickland and I will plan to attend the Rules Review Commission's meeting on October 30, 2024 and provide oral argument as necessary. If you have any questions or would like to discuss the matter, please feel free to contact me.

Thank you, Melissa Bowman



#### Melissa Bowman

CJ Specialist/Investigator III Sheriffs' Standards Division Phone: 919-779-8213 Fax: 919-662-4515

mbowman@ncdoj.gov

1700 Tryon Park Drive, Raleigh, NC 27610 Post Office Box 629, Raleigh, NC 27602-0629

www.ncdoj.gov



JOSH STEIN ATTORNEY GENERAL

# STATE OF NORTH CAROLINA

DEPARTMENT OF JUSTICE PO Box 629 RALEIGH, NORTH CAROLINA 27602 Reply to: Special Prosecutions/Law Enforcement Section (919) 716-6725

October 10, 2024

Jeanette Doran, Chair Rules Review Commission Sent via email: oah.rules@oah.nc.gov

RE: Objection to 12 NCAC 10B .1302

Dear Chair Doran,

Please accept this correspondence as the North Carolina Sheriffs' Education and Training Standards Commission's response to the September 25, 2024 letter setting forth the Rules Review Commission's objection to rule 12 NCAC 10B .1302 finding that the rule did not satisfy G.S. 150B-21.9(a)(4). To satisfy the objection per G.S.150B-21.12(a)(1), the Commission met on October 2, 2024 and adopted rule 12 NCAC 10B .1302 with a new effective date and voted to accept the same technical change we made to rule 12 NCAC 10B .0601(c) to satisfy a comment staff counsel made to that rule. The Commission's rulemaking coordinator, Melissa Bowman submitted this rule to the Rules Review Commission today, within the 30 day time requirement for submission. See attached for a copy of the submitted revised rule.

We plan to be present at the Rules Review Commission meeting on October 30, 2024 and request to be placed on the agenda to speak. If you have any questions concerning this matter, contact me at (919) 716-6401 or via email at jstrickland@ncdoj.gov.

Sincerely,

J. Joy Strickland

Assistant Attorney General

Enclosures

cc:

Richard Squires, Director, NC Sheriffs' Standards Division William W. Peaslee, Rules Review Commission Counsel Alex Burgos, Rules Review Commission paralegal let//Com

1 12 NCAC 10B .1302 is amended with changes as published in 38:10 NCR 620-621 as follows: 2 3 12 NCAC 10B .1302 TELECOMMUNICATOR CERTIFICATION COURSE 4 (a) The Commission hereby accredits [approves] as its telecommunicator certification training program, program 5 <u>shall consist of</u> the 47-hour Telecommunicator Certification Course developed by the North Carolina Justice 6 Academy. Academy and approved by the Commission to ensure compliance with Paragraph (b) of this Rule. 7 (b) Each Telecommunicator Certification Course shall include the following identified topic areas and approximate 8 minimum instructional hours for each area: 9 (1) Orientation 2 hours 10 (2) Introductory Topics for the Telecommunicator 23 hours 11 (3) **Interpersonal Communication** 42 hours 12 (4) 4 <u>5</u> hours Civil Liability for the Telecommunicator 13 (5) Telecommunications Systems and Equipment 23 hours 14 97 hours (6) Overview of Emergency Services 15 (7)Communications Resources 2 hours Call Reception, Prioritization, and Resource Allocation Reception and Prioritization 16 <del>(8)</del>(7) 68 hours 17 Broadcasting Techniques, Rules, and Procedures Techniques and Resource Allocation 67 hours (9)(8)18 (10)(9) Telecommunicator Training Practicum 8 hours 19 (11)(10) State Comprehensive Examination 2 hours 20 **TOTAL HOURS** 47 hours 21 (c) Consistent with the curriculum development policy of the Commission as published in the "Telecommunicator 22 Certification Course Management Guide", the Commission shall designate the developer of the Telecommunicator 23 Certification Course curricula and such designation shall be deemed by the Commission as approval for the developer 24 to conduct pilot Telecommunicator Certification Courses. Individuals who complete such a pilot Telecommunicator Certification Course offering shall be deemed to have complied with and satisfied the minimum training requirement. 25 (d) The "Telecommunicator Certification Training Manual" as published by the North Carolina Justice Academy 26 shall be used and shall automatically include any later amendments and editions of the incorporated matter to apply 27 28 as the basic curriculum for the Telecommunicator Certification Course. Copies of this manual may be obtained by

(e) The "Telecommunicator Certification Course Management Guide" as published by the North Carolina Justice
 Academy shall be used and shall automatically include any later amendments, editions of the incorporated matter to

contacting the North Carolina Justice Academy, Post Office Box 99, Salemburg, North Carolina 28385 0099.

32 be used by certified school directors in planning, implementing and delivering basic telecommunicator training. The

standards and requirements established by the "Telecommunicator Certification Course Management Guide" must be

adhered to by the certified school director. Each certified school director shall be issued a copy of the guide at the time

35 of certification at no cost to the accredited school.

29

33

34

36 (f)(c) Institutions may offer to deliver the Telecommunicator Certification Course after the Commission has approved

37 the institution's pre delivery report documenting who will be teaching the blocks of instruction for each course

```
offering. No Telecommunicator Certification Course shall be offered by any persons, agencies, agency or
 1
      [institutions] institution without [the approval of the Commission] first complying with the requirements set forth in
 2
      pursuant to Rules .0709 and .0804 of this Subchapter. Any [persons, agencies,] agency or [institutions] institution
 3
      desiring to offer the Telecommunicator Certification Course shall file a Pre-Delivery Report, [Form F 7A T.] Form
 4
 5
      F-7A-T, with the Division.
 6
 7
      History Note:
                       Authority G.S. 17E-4(a);
 8
                       Temporary Adoption Eff. March 1, 1998;
 9
                       Eff. August 1, 1998;
10
                       Amended Eff. April 1, 2001;
                       Pursuant to G.S. 150B-21.3A, rule is necessary without substantive public interest Eff. March 6,
11
12
                       2018.
                       Amended Eff. [October 1, 2024.] November 1, 2024.
13
```

14

From: Bowman, Melissa <mbowman@NCDOJ.GOV>
Sent: Wednesday, October 9, 2024 12:10 PM

**To:** Peaslee, William W **Cc:** Burgos, Alexander N

**Subject:** [External] RE: 12 NCAC 10B .01302

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### Thank you.



#### **Melissa Bowman**

CJ Specialist/Investigator III Sheriffs' Standards Division Phone: 919-779-8213 Fax: 919-662-4515 mbowman@ncdoj.gov

1700 Tryon Park Drive, Raleigh, NC 27610 Post Office Box 629, Raleigh, NC 27602-0629

www.ncdoj.gov

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From: Peaslee, William W <bill.peaslee@oah.nc.gov>

**Sent:** Wednesday, October 9, 2024 12:02 PM **To:** Bowman, Melissa <mbowman@NCDOJ.GOV>

Cc: Burgos, Alexander N <alexander.burgos@oah.nc.gov>

Subject: 12 NCAC 10B .01302

Good morning,

This email is to memorialize our conversation regarding the above captioned rule.

As I understand, SETS has again adopted the rule in an attempt to cure the September 2024 objection raised by the RRC. You inquired whether changes to paragraph (c) to mirror 12 NCAC 10B .0601(c) would be frowned upon in the absence of a Request for Changes. In my opinion such changes would not constitute a substantial change and you can make that change as though an RFQ on that point had been made.

I do not believe the RRC has received notice of SETS adoption post-objection. I will keep an eye out for it.

Thank you.

William W. Peaslee Rules Review Commission Counsel / Legislative Liaison Office of Administrative Hearings 1711 New Hope Church Road Raleigh NC, 27609 (984) 236-1939 Bill.Peaslee@oah.nc.gov

Subject: FW: [External] RE: 12 NCAC 10B .1302 Staff opinion

Attachments: RE: [External] Rules Question

From: Bowman, Melissa <mbowman@NCDOJ.GOV>

**Sent:** Tuesday, September 10, 2024 4:05 PM **To:** Peaslee, William W <bill.peaslee@oah.nc.gov>

**Cc:** Burgos, Alexander N <alexander.burgos@oah.nc.gov> **Subject:** RE: [External] RE: 12 NCAC 10B .1302 Staff opinion

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### Good afternoon,

This rule was originally adopted by the Commission in March 2024. Based on guidance received from Mr. Liebman (email attached), we believed that we did not have to submit to RRC within 30 days after that adoption. After you clarified that the rule must be submitted within the 30 day timeframe after adoption, we met with the Commission to readopt the rule. That vote was held on September 5, 2024, the rule was readopted by the Commission, and it was submitted to RRC for review on that same date which is within the 30 days as required by G.S. 150B-21.2(g). This is the same filing, not a new one.

I hope this explains our position and will satisfy your objection. We would not have previously failed to submit the rule within the required timeframe had we not received the guidance from Mr. Liebman. We have taken note of the standard required and will ensure all further submissions are in compliance prior to their submission.

Thank you, Melissa Bowman



### Melissa Bowman

CJ Specialist/Investigator III Sheriffs' Standards Division Phone: 919-779-8213 Fax: 919-662-4515

mbowman@ncdoj.gov

1700 Tryon Park Drive, Raleigh, NC 27610 Post Office Box 629, Raleigh, NC 27602-0629

www.ncdoj.gov

**Sent:** Tuesday, August 20, 2024 3:38 PM **To:** Peaslee, William W; Bowman, Melissa M

**Cc:** Burgos, Alexander N

**Subject:** RE: [External] Rules Question

Dear Ms. Bowman,

I wanted to chime in here, given your reference to my 2022 email.

When I said that you had to file with RRC within 12 months of adoption, I was, as Mr. Peaslee diplomatically put it, speaking unartfully regarding the requirement in G.S. 150B-21.2(g) that "an agency... shall not adopt a rule if more than 12 months have elapsed since the end of the time for commenting on the proposed rule." I was thinking along the lines that you had 12 months from the end of the publication period to adopt the rule and unfortunately chose my words poorly.

However, if you continue to read 150B-21.2(g), the last sentence states that "[a]n agency must submit an adopted rule to the Rules Review Commission within 30 days of the agency's adoption of the rule." Thus, once your agency takes the final agency action to "adopt" the rule, you have 30 days to file it with RRC for review.

My deepest apologies for the confusion.

Sincerely,

Brian Liebman
Counsel to the North Carolina Rules Review Commission
Office of Administrative Hearings
(984)236-1948
brian.liebman@oah.nc.gov

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From: Peaslee, William W <bill.peaslee@oah.nc.gov>

Sent: Tuesday, August 20, 2024 3:08 PM

To: Bowman, Melissa M <mbowman@ncdoj.gov>

Cc: Burgos, Alexander N <alexander.burgos@oah.nc.gov>; Liebman, Brian R <bri>brian.liebman@oah.nc.gov>

Subject: RE: [External] Rules Question

Good afternoon,

Thank you for your email.

Notwithstanding the emails from 2022, my opinion stands.

It should also be noted that the email you have referenced does not appear to concern the rule under consideration. Assuming that counsel's words were unartfully chosen, they do not change the law.

As always if you have any questions please don't hesitate to contact me.

William W. Peaslee Rules Review Commission Counsel / Legislative Liaison

Office of Administrative Hearings 1711 New Hope Church Road Raleigh NC, 27609 (984) 236-1939 Bill.Peaslee@oah.nc.gov

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From: Bowman, Melissa < mbowman@NCDOJ.GOV >

Sent: Tuesday, August 20, 2024 2:34 PM

To: Peaslee, William W < <a href="mailto:bill.peaslee@oah.nc.gov">bill.peaslee@oah.nc.gov</a>>

Subject: FW: [External] Rules Question

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### Good afternoon,

I received your email letting the Division know you intended to recommend objecting to 12 NCAC 10B .1302. Please see the email below from Brian Liebman confirming that the rules we were interested in submitting needed to be filed for review with RRC within 12 months of adoption. Was 150B-21.2(g) amended since December 2022? Please advise.

Thank you, Melissa Bowman



#### Melissa Bowman

CJ Specialist/Investigator III Sheriffs' Standards Division Phone: 919-779-8213 Fax: 919-662-4515

mbowman@ncdoj.gov

1700 Tryon Park Drive, Raleigh, NC 27610 Post Office Box 629, Raleigh, NC 27602-0629

www.ncdoj.gov

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From: Liebman, Brian R < brian.liebman@oah.nc.gov > Sent: Wednesday, December 21, 2022 1:20 PM

**To:** Bowman, Melissa < <a href="mailto:mbowman@NCDOJ.GOV">mbowman@NCDOJ.GOV</a>>

Subject: Re: [External] Rules Question

Hi Melissa,

Congratulations on being the new rulemaking coordinator!

As far as I am aware, there should be no problem submitting a rule to RRC with a delayed effective date, even one in 2024. I would not consider that a substantial change that would require republication. As you noted, the only constraint here is that you need to file with RRC within 12 months of adoption by the agency. So, you've got until next September to file them for RRC review.

Hope that answers your question. Let me know if there's anything else I can help with.

Merry Christmas, Brian

Brian Liebman
Counsel to the North Carolina Rules Review Commission
Office of Administrative Hearings
(984)236-1948
brian.liebman@oah.nc.gov

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From: Bowman, Melissa <<u>mbowman@NCDOJ.GOV</u>>
Sent: Wednesday, December 21, 2022 7:49:30 AM
To: Liebman, Brian R <<u>brian.liebman@oah.nc.gov</u>>

Subject: [External] Rules Question

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#### Good morning,

As a new appointee as Rulemaking Coordinator, I am still trying to familiarize myself with this process. Prior to my work with Sheriffs' Standards, there were proposed rules (12 NCAC 10B .0402, .0403, .0404, .0503, .0602, and .1303) that were published in the North Carolina Register (37:02) in July 2022. The public hearing was held on August 2, 2022, the comment period ended September 13, 2022, and the Sheriffs' Commission adopted the rules on September 16, 2022. However, when the Commission adopted the rules, they delayed the effective date to July 1, 2024 (original effective date was July 1, 2023). Our agency is trying to determine if there would be any issues with this delay in the effective date. Since the rule was adopted within 12 months of the comment period, is it sufficient for us to proceed with submitting the rule in 2023 with a July 1, 2024 effective date?

Any guidance you can provide would be helpful. Please let me know if you need additional information.

Thank you, Melissa Bowman



### **Melissa Bowman**

CJ Specialist/Investigator III Sheriffs' Standards Division Phone: 919-779-8213

Fax: 919-662-4515 mbowman@ncdoj.gov

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